Journal of
Applied Accounting Research

Accounting and management control

Guest Editors
Julia Mundy, Yves Levant and Oliver de La Villarmois

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Accounting and management control

Accounting and management control are major concerns for organisations of all types. Management control, including management accounting, involves the use of a variety of problematics and methodologies to help organisations to achieve their objectives. This special issue of the *Journal of Applied Accounting Research (JAAR)*, co-guest edited by Oliver de la Villarmois of the University of Lille, Yves Levant of the SKEMA Business School, and myself, presents a series of studies that demonstrate the range of topical issues, as well as the variety of both traditional and interdisciplinary perspectives, that focus on the role and use of accounting and management control in practice. It aims to contribute to the existing theoretical and methodological literature in the field of accounting and management control while also responding to calls for greater practical relevance of our research.

This special issue has the unusual distinction of containing only one British author among its five papers. With three articles from France, one from Canada, and an Egyptian co-author, the issue provides insights into theoretical themes that are of recurring interest to researchers and practitioners in countries not highly represented in previous issues of *JAAR*.

The edition includes five papers that each addresses a different aspect of the use of accounting and control from a range of perspectives. The first paper, by Cavelius, is concerned with an issue little explored by researchers but of great relevance to practitioners: the reconciliation of internal communication of financial measures with those required for disclosure. The paper aims to develop theory by drawing on data collected from 55 large firms to construct a typology of “practice” that characterises firms according to how they use information from accounting systems to disclose financial information to their investors. By defining two dimensions (static/dynamic and voluntary/conformist), the paper presents a taxonomy for categorising four different approaches to financial disclosure.

In addition to contributing to both the theory and practice of financial disclosure, Cavelius’ paper demonstrates the importance of undertaking empirical research at the interface of management accounting and financial accounting. Research that combines both fields of accounting are relatively scarce, but this paper serves to remind us that they are inextricably linked, and that this link is likely to have crucial implications for the use of reporting and control throughout the organisation.

The balanced scorecard (BSC), an enduring topic for management control research, is the focus of our second paper. The well-documented problems with the BSC since its appearance 25 years ago partly explain its continuing appeal to both researchers and practitioners alike. Naro and Travaille’s paper aims to address the criticisms surrounding the theoretical underpinnings of the Balanced Scorecard. They employ Simons’ (1995) levers of control framework to investigate how two firms use the BSC to align intended and emergent strategies. The study offers insights into how the design phase during implementation of a BSC represents an interactive lever of control that firms can exploit to formulate strategy and build consensus around its strategic plans.

The levers of control framework has been used in a number of academic studies to investigate various aspects of management control but has received much less
exposure in the practitioner-focussed literature. Simons developed the framework partly from inductive studies based on direct observations in a number of large organisations, a fact that alerts us to the potential for utilising the framework more directly to investigate issues of relevance to practitioners. For example, while practitioners may be interested in acquiring a range of tools and processes to help them implement organisational strategy, the levers of control framework can provide insights into how their use, rather than their existence, affects organisational outcomes.

The third paper in this special issue, by de la Villarmois and Levant, explores the implementation phases and associated uses of data arising from a French costing method, UVA (Added Value Unit). While similar to ABC, UVA has a number of apparent methodological advantages that render it popular with smaller firms, particularly in France, that lack the resources necessary to implement more complicated costing methods. The high utilisation rate of UVA suggests that these advantages warrant further investigation in the ABC literature.

Comparisons between ABC and UVA are reminiscent of a similar debate concerning the Balanced Scorecard and its French equivalent, the Tableau de Bord. This raises questions about the extent to which accounting innovations that are common in one country can be transplanted to firms in other countries. Studies of other innovations that deviate from the traditional Anglo-American models have the potential to increase the quality of tried and tested techniques available to practitioners, and journals such as \textit{JAAR} provide a vital means for identifying and communicating the variety of accounting innovations in use across the world.

Gosselin’s paper, the fourth in this special issue, employs a survey questionnaire to examine the influence of a range of contextual factors such as strategy, structure, and environmental uncertainty on the use of innovative performance measures. By providing insights into the use of a wide variety of financial, non-financial, outcome, and process measures across different contexts the study enhances our understanding of the influences over the implementation and use of innovative performance measures.

Finally, Elmassri and Harris explore a recurring theme in the management control literature; namely, how managers create and use budgetary slack. Elmassri and Harris extend recent research on the positive aspects of budgetary slack by reconceptualising it in terms of risk management. The paper contributes to the risk management literature by showing how budgetary slack can help organisations to mitigate planning and operational risks by providing contingencies to budgets beyond those included at higher levels of the organisation. The consideration of budgetary slack as an important element of risk management may cause practising accountants to view their budgeting processes in a different way.

In summary, the five papers included in this special issue demonstrate the range of accounting and management control issues that interest both researchers and practitioners alike. They raise a number of important points for researchers in the field of accounting and management control who wish to explore issues that are relevant to practice. First, there exists plenty of scope to investigate issues at the interface of different fields across management and financial accounting. While academics are careful to delineate their research into different fields of accounting, this dichotomy often does not exist in practice, particularly in smaller firms where accountants continually face challenges that cross the boundaries of research fields. Researchers can contribute to the practice of accounting and control by questioning the extent to which their research is both relevant and appropriate to practitioners. Second,
Anglo-American models inevitably dominate our literature, potentially restricting the range of innovations and approaches available to practitioners. If we are to increase our engagement with practice, then as researchers we have a responsibility to seek and investigate alternative models. Third, by taking different perspectives on popular themes, such as budgetary slack, researchers have the potential to radically alter the way that practitioners view common practices within their firms.

In a previous guest editorial to a JAAR themed issue, Brown (2009) expressed regret at the relatively small number of audit researchers who apply their expertise to problems that are rooted in audit practice. A similar criticism is often levelled at accounting and control research. Together with my co-guest editors I hope that this special issue illustrates just a small range of accounting control issues potentially of interest to both researchers and practitioners, and that it will encourage contributions from other researchers with similar ambitions to explore issues that are relevant to practice.

Julia Mundy
Guest Editor

References

Opening the “black box”
How internal reporting systems contribute to the quality of financial disclosure

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Abstract

Purpose – Institutional investors use the information disclosed by listed companies to analyze the performance of their investments. The purpose of this paper is to open the “black box” of the construction of financial disclosure by analyzing the internal reporting systems of firms with reference to the information disclosed.

Design/methodology/approach – Using indexes, the quality of the financial disclosure and the internal reporting systems are measured, and analyzed with a view to finding some links between them. It is expected that the quality of disclosure is dependent on the quality of the internal reporting.

Findings – Complex interactions between internal reporting and financial disclosure are revealed, which leads to the identification of a typology of practices. The dependence of the relationship may be troubled by the willingness of the firm to communicate, or by the internal methods of control. According to the various cases, different levels of usefulness of the information for the investor are expected.

Originality/value – This paper is a first attempt to analyse information disclosed by firms with regards to the internal information at their disposal.

Keywords Financial reporting, Disclosure, Financial communication, Quality of information, Public and private disclosure, Indexes

Paper type Research paper

1. Introduction

Institutional investors use the information disclosed by listed companies to understand the strategic and operational key factors explaining their performance (Eccles et al., 2001). This information has to possess a number of features or qualities that are essential to investors in order to ensure its usefulness.

Following the accounting harmonization in Europe, in 2005, which requires all EU-listed companies to adopt international accounting standards (IAS/IFRS), commission regulations must assess whether the application of accounting standards in financial statements offers a true and fair view of the financial position and performance of a company. The commission must check whether the financial information meet the criteria of “understandability, relevance, reliability and comparability” in order to make economic decisions and assess the stewardship of management (Article 3, Regulation No. 1606/2002). In fact, these requirements have been laid out by international regulations (IASB, 1111, IAS1) in terms of the following criteria: representativeness or fair view (the information accurately reflects the economic reality of the company), substance over form, reliability (the information is exempt from fault or error), relevance (it allows the investors to make decisions) including timeliness or

The author would like to thank the two anonymous reviewers and the participants of the 30th Annual Congress of the Association Francophone de Comptabilité (AFC) for their helpful comments on an earlier version of the paper.
accessibility (the information reaches its destination in due time), intelligibility, comparability.

While many researchers have studied the quality and the value of disclosed information (Copeland and Fredericks, 1968; Vickrey, 1985; Chow and Wong-Boren, 1987; Cooke, 1989; Bradbury, 1992; Raffournier, 1995), as far as we are aware, no one has tried to understand how this information was put together within the company. The information comes from internal financial and managerial accounting systems, especially from the company’s internal reporting. To ensure the quality of disclosure, the information should necessarily be part of the reporting system and include the required qualities. Bushman and Smith (2001) thus point out:

In spite of distinctions between internal and external reporting, there is likely to be a positive relation between the managerial accounting information reported internally and the financial accounting reported externally [...]. Hence, managerial accounting systems are a potentially important omitted correlated variable.

This paper specifically addresses this call. The focus of this paper is thus to compare the quality of the information issued via internal reporting, and the quality of the information disclosed to investors. We contend that a community of practices should exist according to the link between these. To investigate this, the paper intends to compare and assess, from a sample of French listed companies, financial communication practices and internal reporting systems (IRS) by measuring their quality. The quality measure of both systems will then bring out a typology of practices, suggesting different possible use of information disclosed.

This paper makes two contributions: theoretical and practical. It first intends to contribute to both financial and managerial fields of accounting research. Indeed, financial scholars are more concerned with the reaction of shareholders to the information disclosed, with no interest in the internal reporting mechanisms of firms. On the contrary, management accounting research is interested in methods of measuring performance from an internal point of view, without any consideration for external views or needs, particularly those of investors. This paper tries to fill this gap.

From a practical point of view, we intend to reach practitioners as well: indeed, we believe that the more concern the financial controller has in terms of the needs of investors in matters of information, the more he will try to gather the “right” information from inside the firm, for the benefit of the internal management. On another hand, the closer the investor is to the firm, the easier it will be for him to collect the information he needs.

The remainder of the paper is organized as follows: Section 2 elaborates the theoretical context, in particular highlighting the criteria for quality for both internal reporting and financial communication practices. Section 3 introduces the research’s methodology. Section 4 presents and discusses the results. Section 5 concludes and draws the implications of the findings for future research.

2. Quality of financial communication practices and IRS
2.1 Quality requirements for information disclosure practices

Researchers generally agree on three main points in terms of measuring the quality of information disclosure practices: the information extent, the vectors of disclosure, the periodicity and deadlines. Following signal theory (Spence, 1974), firms may be interested in standing out from their competitors by disclosing voluntary information
through voluntary vectors, and according to voluntary deadlines (Verrechia, 1983; Dye, 1986; Darrough and Stoughton, 1990; Healy and Palepu, 2001).

Regarding extent, institutional investors expect to have access to voluntarily released information from company managers, including management control information (Cavélius, 2007). Investors can then control their investment results, make decisions and play a cognitive role in utilizing new knowledge. Company managers must then submit and explain the information in private: this allows for two-way dynamic exchanges and learning between the parties, as well as facilitating investors to give their own point of view and perspectives (Holland, 1998). “This integrated approach to corporate disclosure should end up increasing a company’s value” (Hutton, 2004). The disclosed information thus includes segment information (partially required by IFRS 8 standards), forecast information (the budget becomes a tool for improving information disclosure, according to Miroir-Lair, 2007) and non-financial information (Decock-Good et al. (2004) and Cauvin et al.’s (2006) studies have established a list of the non-financial information generally disclosed). The presence or absence of this particular information within public disclosure determines the quality of the extent (Meeks et al., 1995).

Concerning the vectors of disclosure, Holland pointed out, in his 2005 study, the four options company managers may choose:

(1) Public disclosure: including mandatory as well as voluntary information; the company manager shows his willingness to disclose information (Jensen and Meckling, 1976), thus distinguishing himself from his competitors (Spence, 1974).

(2) Semi-private disclosure: consisting in private discussions revolving around publicly disclosed information and interpretation, clarifications and answers to questions raised.

(3) Private disclosure: consisting of in-depth discussions on strategy elements or operational aspects. This type of disclosure is rather informal and not necessarily supported by figures; yet it is essential to get a good grasp of the strategic and operational reality of the company.

(4) Secrecy: no information that could lead to competitive or managerial disadvantage is disclosed; a reluctance to disclose uncertain events can also be added to this.

The quality of disclosure vectors can be measured thanks to the number of different channels of communication used: the internet, conference calls, investor and analyst meetings, as well as one-to-one meetings with company managers, etc. (Depoers, 1999).

As far as deadlines are concerned, the French stock market authorities, AMF, established compulsory disclosure deadlines in January 2007 (Transparency Directive): half-yearly full financial reports have to be disclosed within 60 days following the end of the period, and a quarterly financial disclosure (general description of the financial situation and segment turnover) must be provided within 45 days of the end of the quarter. The company can decide to willingly release quarterly financial reports in a shorter time period. A study by PricewaterhouseCoopers (2005) highlighted that the average time limit for quarterly publication is 29 days for SBF 120 listed companies (stock exchange index including the 120 most capitalized firms on the Paris stock exchange). We will consider this as the time limit for voluntary publication. Indeed, the
more frequently a company releases information in short time periods, the more valuable its disclosure is. Investors need to be informed regularly, and in a timely manner in relation to the events mentioned. For example, in the case of EADS, its shareholders were informed too late that the company’s subsidiary, Airbus, was facing huge delays in the production, and this made the unexpected losses worse.

The previously specified requirements allow for the assessment of the quality of information disclosure in terms of extension, but not in terms of reliability or relevance. We may consider these aspects from an internal perspective through a close examination of the way the information is brought together in the company’s internal reporting.

2.2 Quality requirements for company reporting systems

In order to meet the quality requirements of information disclosure, all company players must participate in the reporting. Beau and Pige (2007) point out that “the financial information has gone beyond its original sphere of activity to reach and involve the operational managers as well”.

First, the financial and management accounting consolidation systems must be merged to ensure the reliability of the information. “The processes of systems merging tend to provide the whole company with single, formalised and controlled information” (Beau and Pige, 2007). The segment information obtained, along with the accounting information, is made accurate thanks to the international standards (Sunder, 2002), and the fact that the information is audited (Hope, 2003; Richard, 2003). Consequently, potential risks may be identified. However, this information remains past oriented, urging investors to pay more attention to the forecast information included in the company’s budget.

To ensure the reliability of the forecast information, strategic targets must be the result of exchanges between operational entities and the head office. This idea echoes Goold and Campbell’s (1987) strategic control model, as well as Simons’s (1987) vision. The head office becomes involved both in the budget process and budget control, thus reducing the budget slack of the operational managers (Antle and Fellingham, 1997). This model also helps to identify the strategic control indicators to include in the reporting. Operational managers must become familiar with these indicators in order to drive strategy into operations. This is the balanced scorecard concept (Kaplan and Norton, 1996), whose importance has been stressed by Malina and Selto (2001) in the implementation of a strategic control. The non-financial indicators resulting from the driving of operations must be added to the strategic indicators.

According to Ittner and Larcker (1998), accounting-based indicators cannot measure performance alone. In 1996, researchers began to study the contribution of non-financial indicators, or key performance indicators (KPIs), which were usually identified as more representative of economic reality than financial information (Hemmer, 1996). Their presence within the company’s reporting is questioned since, according to Arya et al. (2005), managers will prefer standardized measures which are much simpler and focused on comparability. These non-financial indicators are by definition linked to the company’s activities and cannot always be standardized, especially in the case of a particularly diversified company. However, Bollecker (2003) has pointed out that the non-financial information within the management control systems improves the power control of the line authority. These results can be compared to the presence of non-financial information in the reporting, which helps the head office to better understand and control the performance of the entities. In the case
of a company with diversified activities, the designing of the reporting systems is more complicated because the selected non-financial data differs from one activity to another.

Along with the requirements for the reporting extent, financial markets push for shorter deadlines with regards to the release of companies’ results (Mottis and Zarłowski, 2003). This also affects the internal reporting deadlines. According to Pigé (2005), the new technologies (ERP, and reporting and consolidation tools) enhance gathering and data processing capacities. Apparently, the systems no longer slow down the availability of the reporting information. Reducing the time limits and the periodicity of account closure is nonetheless essential for quick publication of the results. According to management control professionals referred to here, in order to meet external deadlines firms generally close their accounts monthly, within 15 days after the end of the month. We will consider this deadline as the quality criterion.

Having defined the essential requirements for meeting financial disclosure demands, the following Table I summarizes the criteria by type and nature of the information inside the reporting.

### 2.3 General hypothesis

The previous review allows us to distinguish quality criteria for both disclosure practices and IRS. We can say that the quality of the disclosure depends on the presence or absence of selected items in a general set of information, including voluntary information. But, according to the extant literature, we can say nothing regarding the qualities of reliability, relevance or representativeness, except if we have access to the internal reporting of the firm, and may measure the quality as mentioned before. Besides this, we are currently not able to find a link between both: do firms having “good” communication practices have a high level of internal reporting quality? May some firms disclose quality information without high levels of internal reporting quality? Do some firms have quality IRS whilst not disclosing the information? Our purpose is to answer these questions. We now present the methodology used in the current study.

### 3. Research method

#### 3.1 Suggestions for a tool measuring the quality of the information

Finance researchers have often used the indexes (or scores) method to measure the presence of items in a system (Raffournier, 1995; Meeks et al., 1995; Botosan, 1997; Ahmed and Courtis, 1999; Prencipe, 2004). This method is therefore considered as a valid measuring tool. It consists of a definition of a list of items selected according to their representativeness of the system to be measured. The grade “1” is attributed in the case that the item is relevant, and “0” is attributed if not. After the systems have been assigned a grade, they can be compared to one another. This also allows for the creation of groups and the testing of variables in accordance with the grades received. In order to compare information disclosure practices and IRS, both aspects have to be measured.

Concerning information disclosure practices, we will use the indexes suggested by Meeks et al. (1995), Michailescu (1998) and Depoers (1999, 2000) by adapting them to our context and to the new standards. We have identified a list of 65 items to measure the quality of these practices. The items measure the previously mentioned main themes for quality (extent, vectors and periodicity) and are selected according to the required qualities (see Section 2.1). The final number of items is not fixed a priori, and
<table>
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<th>Table 1. Quality requirements of the reporting information</th>
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<td><strong>Reliability criteria</strong></td>
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<td>Financial information including management control accounting</td>
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<td>Non-financial indicators (KPIs)</td>
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<td>Forecast information</td>
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depends on the required elements. For instance, to measure the type of disclosure, we have set up a list of six possible vectors, each of which is an item.

To our knowledge, the indexes method has never been used to qualify IRS. Thus, we would like to suggest a measure for the reporting system based on items selected in accordance with the quality requirements mentioned above (see Section 2.2). The 55 finally selected items measure reliability, representativeness, relevance and accessibility. They are being selected in accordance with Table I, which specifies the expected features for each type of information. Considering the experimental aspect of the tool, this list of items has been finalized in collaboration with management control and reporting[1] professionals. The list of items was presented to a sample of professionals, who amended the list by suppressing irrelevant items or adding missing items according to their view.

These two indexes will now permit the measurement of the quality of reporting systems and financial disclosure practices with regards to a sample of listed companies.

3.2 Samples and score indexes method

The adopted methodology is quantitative. It leads to the constitution of a sample of contacts to whom the two questionnaires will be sent: one questionnaire concerns financial disclosure practices and the other focuses on the characteristics of IRS (refer to Appendices 2 and 3).

To minimize the variances linked to different practices, and to ensure reliable data, we have limited the population studied to the 250 largest French firms (except for the banking and insurance sectors, which have different practices in terms of internal reporting) listed on the 2005 Paris stock market (SBF 250 index). Previous studies have collected between 50 and 75 useful questionnaires, and thus we sent the two questionnaires to 150 randomly selected firms, expecting a minimum of a one-third return rate.

In the end, 55 firms returned both questionnaires. The sample distribution by index and branch of industry can be found in Appendix 1, along with a list of participating firms. The questionnaires were used to grade each criterion according to the answer received. In fact, each question was specifically related to one item. According to the answer, the criterion on a specific item was considered to be valid or not. The general method is as follows: for each criterion, an answer is expected, and is attributed the grade “1” if the system or the practices are in accordance with the criterion, or “0” if not. The grading is the result of a rigorous process with few errors of judgement since only one person deals with all the questionnaires.

Furthermore, the highest grade possible varies between the firms: some criteria do not apply to certain firms and are therefore removed from the maximum grade. This is in accordance with Meeks et al.’s (1995) method.

We obtain the $N$ grade with the following formula:

$$N = \frac{\sum_{i=1}^{T} Ni}{NT}$$

where $Ni$ is the grade obtained by criterion $i$, equal to 1 or 0, $i$ is number of the item assigned with a grade 1 to $T$ value, $T$ is number of the last item after removal of criteria irrelevant to the firm, $NT$ is amount of items assigned with a grade.

The grade obtained is a ratio value between 0 and 1. This grade has no value in itself; it merely helps to differentiate the selected firms from one another in order
to establish a sub-category of samples whose main features will highlight the typologies.

However, the dichotomy of the system (0 or 1) makes significant the number of firms conforming to the expected quality. For instance, a grade of 77.3 per cent (or 0.773) obtained from criterion number two indicates that 77.3 per cent of the firms in the sample explain their management methods in writing.

Considering the targets of the present study, we decided not to weigh this list of items. Indeed, the list has to adapt to every firm and not to a particular user, and each criterion participates equally in the definition of quality here. In addition, it has been suggested in Meeks et al.’s (1995) work that companies who are better at disclosing “important” items are also better at disclosing “less important” items. Moreover, the study by Chow and Wong-Boren (1987) proved that the results vary slightly between lists of weighted or unweighted items.

3.3 Analysis of the links between the two sets of score indexes
To analyse the two sets of measures, we use some descriptive statistics to analyse each of them separately. In order to highlight possible links between the variables, we use the Pearson correlation test. Before any calculation, we systematically check with a scatter plot whether or not a linear relationship exists between the two variables. The correlation coefficient, $r$, is a scalar quantity in the interval $[-1.0, 1.0]$, and is defined as the ratio of the covariance of the sample populations to the product of their SDs. The correlation coefficient is a direct measure of how well two sample populations vary jointly.

A value of $r = +1$ or $r = -1$ indicates a perfect fit to a positive or negative linear model, respectively, such that if one variable is known, the second can be accurately predicted. It consequently indicates a high degree of correlation.

A positive coefficient indicates that if one variable increases, the other increases also. A negative coefficient indicates that, if one variable increases, the other decreases.

A value of $r$ close to 0 indicates a poor fit to a linear model, and no relationship between the two variables.

By using this test, we expect to answer our research question regarding the possible link between a high level of internal reporting quality, and good communication practices.

3.4 Constitution of sub-groups by the median and statistical cluster analysis
The firms can be ranked with the grade they have obtained for quality. The sample can now be cut by the median, thus supplying two sub-categories of firms: the group of firms who score above the median is considered to be in possession of quality management control information (or quality financial disclosure practices); in comparison, the other firms possess management control systems (or financial disclosure practices) of the lowest quality. By cross-checking both grading systems, we get four firm sub-groups: quality disclosure and quality reporting, quality disclosure and poor reporting, poor disclosure and quality reporting, poor disclosure and poor reporting.

As a means of control with regards to the obtained results, we decide to proceed to a statistical cluster analysis. This procedure attempts to identify relatively homogeneous groups of cases based on selected characteristics. In hierarchical clustering, an algorithm is used that starts with each case in a separate cluster and combines clusters until only one is left. The variables to be used for cluster formation here are the
disclosure quality index, and the internal reporting quality index. The variables are ordinal numbers between 0 and 1, with six decimals. The cases are the 55 firms. The cluster method chosen is the between-group linkage. Using the smallest average distance (measured here by the squared Euclidean distance) between all group pairs, the two groups that are closest are combined. The process continues until all cases are grouped into a large cluster.

The output of running hierarchical cluster analysis gives results very near to the ones obtained by the use of the median cut, as we can see in the following section. Indeed, it appears from Figure 1 that seven firms are not included in the same group, using either the median or the cluster method.

From here, we can analyse in a descriptive manner the main features of each sub-group. We can expect each sub-group to have different approaches to disclosure practices, and that investors will, accordingly, be in a situation where they are more or less able to control and manage their investment.

4. Results: focus on the typology of practices
4.1 General view of the cluster analysis and median cut of the selected firms
The following Figure shows the position of the cases according to the two axes quality of reporting, and quality of disclosure. Each firm is placed according to its obtained scores. The lines of both medians are indicated, constituting four sub-groups. On the same Figure, the curves show the four clusters obtained through the cluster analysis (dendrogram shown in Appendix 4).

It is noticeable from the Figure that only a few firms are placed differently, due to the fact they are very near the median score. We can say that some of them are probably in a hybrid position, either because their scores are near the median, or because they are on the way to changing their practices.

4.2 Descriptive analysis of the reporting systems of the selected firms
The firms’ average IRS grade is 67.5 per cent (ranging from 40.8 to 88.2 per cent) (Figure 2).

The top priority for the firms in the sample is to ensure a good periodicity concerning the local units’ information feedback to the head office, through integrated

![Figure 1. Clusters overview](image-url)
and interfaced tools. They can then make sure that the information is reliable thanks to the implementation of internal control procedures.

Firms are able to link strategy and control during the finalization stage (for instance strategy and control departments work in common, formulating an integrated plan and budget, using indicators selected by the head office). But they find it hard to implement strategic controls because they mostly choose financial indicators which do not allow them to secure the parameters linked to the activity, and so the supervision of strategic control. Finally, the differences between financial accounting and management accounting still exist in many firms, so that the internal information is not sufficiently oriented on external needs.

Each firm is assigned with a grade, which allows us to classify them by the median of the sample: above the median, they are assigned to group 1, named IRS+; below the median they are group 2, named IRS−. We can comment on the analysis of the differences in the firms’ characteristics as follows:

- The distribution by branch of industry does not highlight any fundamental difference between the sub-groups. Unsurprisingly, the sectors are equally represented on the whole, and there is apparently no reason that the industry branch affects the quality of the internal management accounting system.

- Size variables, however, indicate that internal information of better quality predominates for big companies (Student’s test comparison of averages for both groups 1 and 2 are significant at the level of 6 per cent): 12 out of 14 firms from the CAC40 index (the 40 most capitalized firms) belong to group 1, whose average turnover is 9,452 million euros compared to 3,545 million euros for group 2.

- The “floating” variable, representing the shareholder percentage belonging to the public (including institutional investors to the exception of those possessing a capital percentage above 5 per cent), indicates that the percentage of public shares are more important for group 1. The t-test confirms these observations at the level of 1 per cent.
Consequently, the grades assigned to group 1 are on average higher for each quality criterion, with the highest grade having been assigned to reliability, which is significantly higher than the grade given to group 2.

These last observations enable us to more closely analyse the differences that exist between both groups regarding the grading assigned, in order to highlight certain characteristics relative to each sub-group (Figure 3).

Two types of reporting can be identified:

(1) The reporting system of the firms belonging to group 1 can be defined as dynamic: the system facilitates interactions between the head office and the operational levels; it is a communication tool made to convince; it is a management tool as it comprises specific indicators, linking strategy and operations together, and is defined in association with the operational managers. This reporting is considered as being more relevant because it includes information giving a representative and relevant view of the activity. Furthermore, emphasis is put on reliability (development of written procedures, implementation of internal control processes and uniqueness of information). Finally, periodicity and information reporting deadlines concerning the firms in this sub-group are much shorter.

(2) The reporting system of the firms belonging to group 2 can be defined as static: this suggests a weaker interaction between the head office and the operational levels, with reporting being perceived as a performance check tool, including a majority of classic financial indicators that are mostly managed and calculated by management controllers. The periodicity and information reporting deadlines are a matter of control rather than management.

The better the internal reporting quality is, the better the quality of the disclosure should be. The analysis will continue by focusing on the grading of financial disclosure practices.

4.3 Analysis describing the financial disclosure practices of the selected firms

The firms from the selected sample have been assigned with the average grade D (disclosure) of 49.8 per cent (ranging from 30.6 to 76.9 per cent).

With regards to Figure 4, the firms in the sample generally use the vectors at their disposal. If they comply with international standards by actively disclosing the usual financial and strategic information, they are much more reluctant to release voluntary information such as segment information (which international standards made mandatory), forecast information or non-financial information, as shown by the grades obtained for these criteria. The periodicity and disclosure deadlines do not meet the

Figure 3.
Comparison of reporting system quality between IRS+ and IRS−
investors’ expectations, even though these deadlines remain shorter than the legal ones. This shows that the public disclosure’s orientation is mainly conformist.

However, the firms are willing to provide complementary information in private, as well as any other element that could help to explain the publicly disclosed figures. This suggests that management control information is more likely to be exchanged in private, even if private and public communication work together, as Holland’s (1998) study results showed.

The results are nonetheless contrasted when we look closely at both group practices provided by the sample median: the ones that score above the median are classified in group A, entitled \( D_+ \); the ones below the median of the sample in group B are entitled \( D_- \).

The characteristics of the classifications can be explained as follows:

- Just as before, the distribution by branch of industry does not highlight any fundamental difference between the sub-groups. Again, unsurprisingly, the sectors are equally represented on the whole and there is apparently no reason for industry branch to be considered a key variable with regards to the quality of information disclosure.

- Size variables, however, indicate that publicly disclosed information of better quality predominates for big companies (Student’s test of comparison of average for both groups A and B is significant at the level of 3 per cent).

- Contrary to the results regarding the internal information, the “floating” variable is not significant at the usual level of the Student’s test, although it is higher on average for sample A firms.

- Consequently, the grades assigned to group A are on average higher for each quality criterion, yet we can notice that the highest quality grade concerns non-mandatory information (Figure 5).

The groups cannot be differentiated through general and financial information, or with reference to public disclosure vectors: the firms, even those who communicate the least, use new media.

Both new sub-groups can be defined as follows:

- *The financial disclosure practices of group A firms can be defined as voluntary and active.* The nature of the publicly disclosed information indicates that the firms are willing to keep their shareholders well informed: they disclose
non-financial information (59 per cent), forecast information (15 per cent) and segment information (40 per cent). They use diversified vectors of disclosure, including private ones. Firms express a desire to explain information, help interpret the results, and share a common vision by holding private or one-to-one meetings and site visits. Lastly, firms following these practices accept voluntary disclosure (within 30 days) along with frequent meetings. In addition, 26 per cent of firms disclose quarterly results. Communication is perceived as an exchange between investors and general managers.

- The second type (group B) of public disclosure can be defined as conformist and goes along with private communication practices, which at best can be considered passive, and at worst secretive. This group is characterized by permanent secrecy regarding the extent of information disclosed (this is mostly mandatory information; 35 per cent disclose non-financial information, only 7 per cent disclose forecast information and 16 per cent disclose segment information). The public means of disclosure are limited and the deadlines for results availability are usual (60 days).

In the case of passive and private communication, the results are reluctantly explained and questions barely answered. The attitude is more in line with conforming to best practices. Firms regard communication as a compulsory step to winning the market’s favour. Private and secret disclosure reflects a withdrawn attitude characterized by the release of minimum information, and fear of competitors: indeed, minimum compulsory meetings are being organized. In other words, communication is perceived as a constraint.

We can draw a parallel between this typology and Gibbins et al.’s (1990), which opposes opportunistic disclosure (taking into consideration the advantages that disclosure can bring) and ritualistic disclosure (wishing to meet the standards). The results are also similar to those identified by Holland (2005).

Active and voluntary communication happens to be the qualities required by shareholders regarding disclosed information. This explains why the firms included in this sub-sample are likely to publicly disclose information of a better quality, management information in particular, considering the previously selected criteria.
4.4 Analysis of the results of the correlation test

Figure 1 showed that the two sets of variables do not seem to be correlated. The calculation of the correlation coefficient is 0.38, with a significance level at 0.32, which indicates a very low correlation. This is the first important result: an internal reporting of quality does not necessarily enhance good communication practices. Similarly, a reporting of poor quality does not necessarily mean bad communication practices.

If we consider each sub-group separately, we can expect better correlations between the two variables. The calculation of the correlation coefficient for each sub-group brings the following results (Table II).

The two sets of variables appear to be uncorrelated in the four sub-groups. This may indicate that the sub-groups are too small for the results to be significant. It can also be noted that the indexes are complex, and have to be analysed more deeply.

As we assume an internal reporting of quality should lead to good communication practices, and vice versa, we should be able to find correlations between the variables of A1 and B2 when put together. Similarly, the variables of A2 and B1 together should be negatively correlated. From the calculation, we obtain the following results (Table III).

This is the second important result. In the first sample, the better the quality of the internal reporting is, the better the communication practices firms have. On the contrary, reporting of poor quality is associated with limited communication practices.

In the second sample, on the contrary, a reporting of quality does not mean that firms communicate this information externally – in this instance, firms provide poor-quality disclosure. Similarly, firms may have good communication practices despite poor internal reporting quality. The two variables are negatively correlated.

The relationships seem to be more complex than expected; this suggests a need to follow the analysis a little further. Thus, the constitutive elements of each score are analysed more deeply as follows.

First, the internal quality of relevance and representativeness is compared to the disclosure of voluntary information (non-financial information, forecast information and segment information). This leads to new scores, to which the correlation test is applied. From the calculation, the following results are seen (Table IV).

It appears that, despite good results in communication practices, due to good scores in terms of vectors used and deadlines, A2 firms may be compared to B2 firms in terms

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<th>Table II. Correlation between A1/A2/B1/B2</th>
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<td>R</td>
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<td>df</td>
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<tr>
<td>p</td>
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<table>
<thead>
<tr>
<th>Table III. Correlation between A1B2/A2B1</th>
</tr>
</thead>
<tbody>
<tr>
<td>R</td>
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<td>df</td>
</tr>
<tr>
<td>Significance</td>
</tr>
<tr>
<td>p</td>
</tr>
</tbody>
</table>
of poor quality in voluntary disclosure. Indeed, A2 firms provide poor internal reporting information in terms of relevance, and do not allow for the disclosure of voluntary information. This is the third important result. In contrast, it appears here that good communication in terms of content (presence of voluntary information) is possible if the internal reporting is of a good quality in terms of relevance (group A1).

The A2B1 firms both exhibit poor quality of voluntary information disclosure. However, A2 firms do not provide relevant information in their reporting, while B1 firms have this information but do not disclose it. This is why the variables of relevance and voluntary information disclosure are independent in A2B1.

We then try to find links between internal quality of relevance and private disclosure quality. This score includes vectors of communication, content and periodicity and deadlines.

Proceeding to the calculation, the following results are obtained (Table V).

Analysing A1 and B2 together confirms the former results: the quality of private communication increases with the quality of reporting.

For the second sub-sample, a negative correlation is found, meaning that relevant information may not be disclosed even in private meetings, while a good score in private disclosure is possible even with poor internal reporting quality.

Finally, we compare the quality of accessibility of the internal reporting, and the deadlines of the external communication. The correlation test gives a 0.57 score on the sample as a whole, which indicates that the better accessibility score is, the shorter the deadlines will be for the external communication.

4.5 **Synthesis of the results and interpretation in terms of the information’s value for the investor**

By intersecting both typologies, we formed a matrix and created four sub-groups. From the correlation analysis, some links between variables – or lack thereof – have

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<td>0.70</td>
<td>0.08</td>
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<tr>
<td>( df )</td>
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<tr>
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<td>0.4093</td>
<td>0.4921</td>
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<tr>
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<td>0.01</td>
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</tbody>
</table>

**Notes:** relev., relevance of the reporting; vol. discl., voluntary disclosure

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<tr>
<td>( df )</td>
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<td>Significance</td>
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<tr>
<td>( p )</td>
<td>0.01</td>
<td>0.01</td>
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</tbody>
</table>

**Notes:** relev., relevance of the reporting; private discl., private disclosure

---
been highlighted. Our findings are synthesized in Table VI. The existence of distinct groups formed by measuring the quality of practices suggests different potential uses for the information (Figure 6).

5. Conclusion
This study is a first step towards opening the “black box” of the construction of financial disclosure. It shows the complexity of interactions between IRS and financial communication practices.

By measuring the quality of internal reporting and communication practices, we expected to uncover a link between them: a firm disclosing information of quality...
should necessarily issue it from an IRS of quality. In the end, however, this is true for only some firms and we highlighted four different cases. To be in the situation whereby quality disclosure and quality IRS are both present, it is necessary for managers to intend to produce a disclosure of quality, urging them to improve their IRS. Managers may find external disclosure too costly, however, even when the information is in place internally. The explanatory factors for such an attitude were not revealed by the present study. For the third category of firms, the disclosure seems to be of a high quality, when in fact this is the case only for the large vectors used, either public or private; the content remains very poor, due to a poor level of internal reporting. The fourth group of firms seems to be indifferent to producing a disclosure of quality, and therefore do not feel a need to improve the quality of their internal reporting. This study increases our understanding of the way firms manage to deal with disclosure of information to investors, with regards to the internal information at their disposal.

This research makes a contribution to the academic fields of finance and management control. First, it allows us to confront two pieces of information that are generally dealt with in a dichotomous manner by researchers – internal information on one hand, and disclosed information on another hand; second, the method used comes from the field of finance, but it is used here to grade an internal management tool, which has never been done before. This method could be reproduced by control researchers for other purposes.

This research contributes to the visions of practitioners as well. It shows that the information has to exist within the IRS if the manager wants to disclose it. This urges the financial controller to pay close attention to the needs of the financial markets, and be able to answer the specific requirements. On the other hand, large firms, generally with a majority of floating shareholders, are urged to improve their financial communication in order for their investors to understand them better and not be unpleasantly surprised by the emergence of previously undisclosed information.

These findings raise questions for future researchers. First of all, we only establish links between variables, and the present work did not allow for any investigation relating to causality. A reporting of good quality seems to facilitate good communication practices, but we could say that good communication practices develop the quality of reporting. Second, we were not able to confirm the reactions of investors according to the quality of the combined reporting and disclosure. This could be done by testing the investors’ expected reactions with relation to each sub-group. When the information is of quality, the market is expected to react positively, thus
proving that the information is understood and integrated. As a third point, the methodology did not allow for a deep exploration of how the voluntary information, such as non-financial indicators, is used in private exchanges between investors and managers. Finally, it would be interesting to bring to light the determinants of the non-disclosure of quality internal information.

Note
1. The full list of items for each index is available upon request to the author.

References


PricewaterhouseCoopers (2005), Various Studies with Observatoire Communication Financière, PricewaterhouseCoopers, Paris.


Appendix 1. Data on the sample

<table>
<thead>
<tr>
<th>Classification by index</th>
<th>% in relation to the total number of SBF 250 firms</th>
<th>Number of firms of the sample to contact</th>
<th>Number of firms that replied (useful sample)</th>
<th>% in relation to the total number of the sample</th>
<th>Reply rate (%)</th>
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</thead>
<tbody>
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<td>CAC 40 index</td>
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<td>23</td>
<td>11</td>
<td>20</td>
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<td>11</td>
<td>3</td>
<td>5.5</td>
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<td>MID100 index</td>
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<td>100</td>
<td>36.7</td>
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Table AI. Distribution of the sample by index
## Table AII.

<table>
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<th>Classification by branch of industry</th>
<th>Number of firms in the useful sample</th>
<th>% in relation to the total number in the useful sample</th>
<th>% of the total number of the sample to contact</th>
<th>% in relation to the total number of the population</th>
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<td>2.0</td>
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<td>5.5</td>
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Opening the "black box"
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<td>Gl Trade</td>
<td>Mid 100</td>
<td>IT and telecommunications</td>
</tr>
<tr>
<td>Groupe Bourbon</td>
<td>Mid 100</td>
<td>Energy</td>
</tr>
<tr>
<td>Kaufman and Broad</td>
<td>Mid 100</td>
<td>Construction and building materials</td>
</tr>
<tr>
<td>Manitou Bf</td>
<td>Mid 100</td>
<td>Industrial equipment</td>
</tr>
<tr>
<td>Manutan Intl.</td>
<td>Mid 100</td>
<td>Business and people services</td>
</tr>
<tr>
<td>Toupargel-Agrigel</td>
<td>Mid 100</td>
<td>Retail, business</td>
</tr>
<tr>
<td>Apem</td>
<td>Sma 90</td>
<td>Industrial equipment</td>
</tr>
<tr>
<td>Buffalo Grill</td>
<td>Sma 90</td>
<td>Hotel, catering, leisure</td>
</tr>
<tr>
<td>Cegid S.A.</td>
<td>Sma 90</td>
<td>IT and telecommunications</td>
</tr>
<tr>
<td>Delachaux</td>
<td>Sma 90</td>
<td>Engineering</td>
</tr>
<tr>
<td>Exel Industries A</td>
<td>Sma 90</td>
<td>Industrial equipment</td>
</tr>
<tr>
<td>Groupe Guilin</td>
<td>Sma 90</td>
<td>Chemicals</td>
</tr>
<tr>
<td>High Co.</td>
<td>Sma 90</td>
<td>Publishing, press and communications</td>
</tr>
<tr>
<td>Mr Bricolage</td>
<td>Sma 90</td>
<td>Retail, business</td>
</tr>
<tr>
<td>Neurones</td>
<td>Sma 90</td>
<td>IT and telecommunications</td>
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<tr>
<td>Prosodie</td>
<td>Sma 90</td>
<td>Business and people services</td>
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<td>Radiall</td>
<td>Sma 90</td>
<td>IT and telecommunications</td>
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<td>Sii</td>
<td>Sma 90</td>
<td>IT and telecommunications</td>
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<tr>
<td>Skis Rossignol</td>
<td>Sma 90</td>
<td>Mass market small equipment</td>
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<td>Sma 90</td>
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<td>Synergie</td>
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<td>Business and people services</td>
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<tr>
<td>Thermador Groupe</td>
<td>Sma 90</td>
<td>Construction and building materials</td>
</tr>
<tr>
<td>Vm Materiaux</td>
<td>Sma 90</td>
<td>Construction and building materials</td>
</tr>
</tbody>
</table>

**Table AIII.**
List of firms in the useful sample.
Appendix 2. List of themes addressed in the questionnaires

Characteristics of the IRS

- The relationship management control/strategy in terms of planning and budget construction, indicators selection and strategic control.
- The general types of information included within the reporting.
- The local/central relationship, in terms of indicators used on both sides in order to communicate strategically and operationally between both levels.
- Differences between general accounting and management control accounting.
- Differences between internal information and the information intended to be disclosed, or external information.
- Methods and internal control procedures.
- Quality of forecasts.
- Periodicity of the information reporting from base to summit.

Regarding the public and private disclosure practices

- The means used to communicate.
- The nature of the disclosed information.
- Explanation of the results.
- Completeness and clarity of the disclosed information.

Appendix 3

Part 1: Questionnaire regarding the quality of internal reporting

Q1.2 Internal reporting information system: links between Strategy and Management Control departments

1.2.1 Strategy and Management Control departments work together to formulate strategic plans and budgets.

   True ☐ False ☐

1.2.2 When formulating strategic plans, each business unit within the firm elaborates its own strategy with input from all of the actors in the business unit.

   True ☐ False ☐

1.2.3 In budget meetings, the business units’ point of view prevails over the general management’s.

   True ☐ False ☐

1.2.4 Long-term objectives are not converted into medium and short term objectives.

   True ☐ False ☐

1.2.5 The first year of the strategic plan is budget year.

   True ☐ False ☐

(continued)
1.2.6 No general objectives are given to any business unit during the budget-formulation process; each business unit gives its own forecasts independently of the group’s objectives.

True ○ False ○

1.2.7 Qualitative and quantitative indicators are in place within the group reports, and this allows for management of the strategy adopted by the group.

True ○ False ○

1.2.8 The indicators existing in the reports are chosen by the general management.

True ○ False ○

1.2.9 Strategic control is formalized: each objective is managed with an indicator, and this indicator is regularly checked.

True ○ False ○

1.2.10 Each report is followed by meetings wherein the results are discussed.

True ○ False ○

Part 2: Questionnaire regarding the quality of communication practices

Q2 Public voluntary disclosure to shareholders.

Q2.1 Public disclosure vectors.

Among the following disclosure vectors, please tick the ones you use to communicate with your shareholders

2.1.1.1 Compulsory legal announcements

2.1.1.2 General shareholders’ assembly

2.1.1.3 Press communications

2.1.1.4 Internet

2.1.1.5 Financial advertising

2.1.1.6 Other

Please specify:

Q2.2 Items listed in quarterly or bi-annual disclosures

Among the following items, please tick the ones you disclose via any of the previous vectors

2.2.1 General information on methods and procedures

2.2.1.1 Mention of the referentials used

2.2.1.2 Mention of the principles and procedures used

2.2.1.3 Explanations linked to the consolidation perimeter

2.2.2 Financial and accounting information disclosed

2.2.2.1 Profit and loss account

2.2.2.2 Details of operating expenses

2.2.2.3 Details of R&D expenses

2.2.2.4 Cash position

2.2.2.5 Cash flows

2.2.2.6 Balance sheet or balance sheet elements (for example investments)
Appendix 4

Rescaled Distance Cluster Combine

Corresponding author
Florence Cavélius can be contacted at: cavelius@essec.fr

Opening the “black box”

Figure A2.
Results of the cluster analysis

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The role of the balanced scorecard in the formulation and control of strategic processes

Gérald Naro
Institut des Sciences de l’Entreprise et du Management, University of Montpellier, Montpellier, France, and
Denis Travaille
Institut d’Administration des Entreprises, University of Montpellier, Montpellier, France

Abstract

Purpose – The aim of this paper is to confront the Balanced Scorecard (BSC) with Simons’ levers of control model and to discuss its role in the various phases of the strategic process. The authors examine the role of the BSC as a tool of interactive and diagnostic control by making a distinction between its design phase and its phase of use.

Design/methodology/approach – An action research approach, based on two cases, was used to investigate the role of the balanced scorecard in strategic processes.

Findings – The results show that the BSC generates a process of collective elucidation favouring the forming of emergent strategies and a process of control of the change favouring the collective representations on the strategy. The BSC thus seems to be a relevant tool for interactive control during its implementation stage. On the other hand, the authors’ observations also show the failure of the BSC as a system of diagnostic control and of interactive control during its using stage. Ultimately, it is shown that the model of Simons provides the BSC with a relevant theoretical framework to clarify the practice of strategic control.

Research limitations/implications – The study highlights the interest of field studies, and more particularly, processuals and longitudinal approaches, in management accounting research.

Practical implications – The study of two cases underlines the strategic contribution of the BSC by highlighting its role in building a strategy.

Originality/value – The field study allows us to observe how the design of a management control tool such as the BSC occurs during the strategy-forming phase.

Keywords France, Balanced scorecard, Strategic objectives, Strategic management control systems, Interactive control, Diagnostic control, Emergent strategy

Paper type Research paper

An important stream of research on management control systems addresses their role in strategic processes (Simons, 1995; Chapman, 2005). According to Simons (1995), interactive control systems play a significant role in the process of the emergence of strategies while diagnostic control systems intervene in the control of the implementation of the strategy. The balanced scorecard (BSC) constitutes a particularly interesting object of study insofar as it can be considered as much a lever of interactive control (Malina and Selto, 2001) as a tool for diagnostic control. As several authors have suggested (Norrelkilt, 2000, 2003), one way to investigate its role as a strategic control system is to confront it with Simons’ (1995) levers of control framework. This framework offers a new representation of the strategy-control relation by reversing the traditional sequence, introduced notably by Anthony (1965), consisting of subordinating control to the strategy. In effect, several authors (Simons, 1987, 1995; Marginson, 2002; Chenhall, 2005) suggest that control intervenes immediately during strategy formulation and not only during implementation.
The aim of this paper is to examine the role of the BSC in the process of forming, implementing and controlling strategy. In particular, to what extent does the BSC facilitate the development of strategies and the monitoring of the implementation of intended strategies? To address this problem, we chose a unique research initiative consisting of distinguishing the design phase of the BSC from its use. Our research therefore presents at one and the same time a study of theoretical, methodological and practical interest.

On a theoretical level, for a long time the strategy-control relation was concerned with the relations between control and strategy from a contingent perspective (Miles and Snow, 1978; Govindarajan and Gupta, 1985; Langfield-Smith, 1997). The originality of our paper is centred on the role of the BSC in the various phases of the strategic process. To accomplish this, the current study is positioned within the perspective of recent work on the concepts of “strategizing” and “controlling” (Chapman, 2005). We aim to contribute to a better understanding of the characteristics of diagnostic and interactive levers of control whilst focusing on the design and the use of the BSC.

On a methodological level, such an approach indicates the use of a processual approach by employing case studies and action research.

On a practical level, the BSC can be used by senior managers to formalize their strategy and to support its implementation. Our paper investigates how the BSC contributes to the strategy.

The results of our research contribute to Simons (1995) levers of controls model. They demonstrate how interactive use of the BSC can facilitate the emergence of a strategy. Their main contribution lies in the study of levers of control along the whole process, from design to the use of the BSC in relation with the forming and controlling of the strategy.

The first part of the paper presents the conceptual framework and a literature review. We then describe and justify our research methodology. Following this, we present the results of our research. Finally, we analyse the lessons learnt from the two case studies.

1. Literature review and conceptual framework
The theoretical framework mobilized in this study is Simons’ (1995) levers of control model. Simons contrasts two levers of control: interactive control systems play a significant role in the emergence of strategies while the diagnostic control systems intervene in the control over strategy implementation. First, we explain how the two levers of control are involved in strategic processes (Section 1.1). Then, we review the extant literature on the BSC in relation to the levers of control and their role in strategic processes (Section 1.2).

1.1 The theoretical framework: Simons’ levers of control framework and its role in strategic processes
Simons’ (1995) framework explains how two levers of control are directly involved in the strategic processes, either at the implementation stage – diagnostic control – or at the formulation stage – interactive control. The first is used to focus attention on the implementation of intended strategies. “Diagnostic control systems are the formal information systems that managers use to monitor organizational outcomes and correct deviations from preset standards of performance” (Simons, 1996, p. 59). These feedback systems are the basis of traditional control systems. They are characterized
by three elements: fixing a priori goals and standards, measuring results and correction of deviations from standards (Simons, 1995, p. 59). The purpose of diagnostic control systems is to control critical variables of performance or key success factors. According to Simons (1995), the levers of diagnostic control permit the coordination and monitoring of the implementation of intended strategies.

In contrast “interactive control systems expand and guide the opportunity-seeking that may result in the emergence of strategies […] [They] are formal information systems managers use to involve themselves regularly and personally in the decision activities of subordinates” (Simons, 1995, pp. 95, 157). These systems can “focus attention and force dialogue throughout the organization. They provide frameworks, or agendas, for debate, and motivate information gathering outside of routine channels” (Simons, 1995, p. 96). By focusing attention on strategic uncertainties and new opportunities, interactive control occurs as soon as the strategy is formed: “interactive control systems are used to guide the bottom-up emergence of strategy” (Simons, 1995, p. 98). Simons demonstrates how local actions can build momentum and, through learning, come together as new strategies. He thus refers to emergent strategies such as those described by Mintzberg et al. (1998), where the main concern of interactive control is to steer and formulate these strategies. Simons (1995) states that it is the affair of top management to stimulate interactive dialogue at the heart of the firm: “through the dialogue, debate, and learning that surrounds the interactive process, new strategies emerge” (Simons, 1995, p. 102). Interactive control systems relate to “strategy as patterns of action” (Simons, 1995, p. 155). In much of his work Simons (1987, 1995) and other authors (Abernethy and Brownell, 1999; Henri, 2006; Widener, 2007) outline the distinctive features of diagnostic or interactive control systems. These are summarized in Table I.

The next section examines the BSC in terms of the levers of control framework.

1.2 The BSC and the levers of control: a review of the existing literature
Whereas Simons (1995) presents the BSC as an illustrative example of diagnostic control, Kaplan and Norton (1996), from their early publications, paved the way for an interactive approach to the BSC by suggesting that it might be taken as a device for promoting emergent strategies and organizational learning. This is discussed explicitly in their 2001 work where they assert that the BSC can be used as an interactive lever of control, stating that “certain applications of the BSC have failed because organizations only used the dashboard for diagnostics and did not succeed in drawing the benefits from learning and innovation of the interactive system” (Kaplan and Norton, 2001a). In a publication on the conceptual fundamentals of the BSC, Kaplan (2009) recognizes the fact that he and Norton originally envisaged the BSC as a diagnostic monitoring system. However, based on the experience of several company directors who had developed a BSC, they then became convinced that “the BSC could operate in a far more powerful manner than its use as a management reporting and performance monitoring system” (Kaplan, 2009, p. 1263). They demonstrated how the BSC could be used as a lever for interactive control (Kaplan, 2009; Kaplan and Norton, 2001b).

Despite this, Kaplan and Norton provide relatively few concrete examples of the interactive use of the BSC. Also, the first impression that remains on reading their work is of a model of diagnostic control that allows for the deployment of intended strategies. This impression is reinforced by the recurring use of the concept of strategic alignment which, moreover, Kaplan and Norton (2006) use as the title for one of their
Drawing on Chandler’s (1962) work, according to which structure follows strategy, the BSC is presented then as “a system for aligning strategy and structure” (Kaplan and Norton, 2006, p. 54). The BSC can thus be viewed as a device for aligning an intended strategy.

Nevertheless, it seems excessive to accuse Kaplan and Norton of limiting their BSC to a diagnostic approach. Elsewhere in their writings, Kaplan and Norton also highlight the potential of the BSC as a lever for interactive control. For example, they indicate that many companies use the BSC during meetings where the directors are seeking new strategic opportunities. Ideas and learning thus emerge continually from within the organization (Kaplan and Norton, 2001b). Kaplan and Norton also make explicit reference to the interactive control systems described by Simons (1995). Viewed as such, the BSC allows therefore for the identification and support of emergent strategies (Kaplan and Norton, 2001a).

Some researchers regard the BSC as a rigid form that ignores external influences on strategy, particularly the changing nature of the environment in the context of an innovative economy. Maisel (1992), for example, suggests that the BSC may inhibit strategic thinking. Other authors (Voelpel et al., 2006; Nørreklit, 2000), believe that the BSC results in a static approach: “the balanced scorecard risks being too rigid because it measures what is required to set a strategy without asking what may block or shock the strategy” (Nørreklit, 2000). That is, the BSC measures what is required to conceive a strategy, without questioning what might impact the strategy. Furthermore, she

<table>
<thead>
<tr>
<th>Nature of system</th>
<th>Feedback systems used to monitor organizational outcomes and correct deviations from preset standards of performance</th>
<th>Control systems that managers use to regularly and personally involve themselves in the decision activities of subordinates</th>
</tr>
</thead>
<tbody>
<tr>
<td>Purpose</td>
<td>Provide motivation, resources and information to ensure important organizational strategies and goal will be achieved</td>
<td>Focus organizational attention on strategic uncertainties and thereby provoke the emergence of new initiative and strategies</td>
</tr>
<tr>
<td>Key design variables</td>
<td>Critical performance variables</td>
<td>Strategic uncertainties</td>
</tr>
<tr>
<td>Role of staff specialists in preparing and interpreting information</td>
<td>Pivotal</td>
<td>Limited</td>
</tr>
<tr>
<td>Involvement of operating managers</td>
<td>The process involves operating managers infrequently and on an exception basis</td>
<td>The process requires frequent and regular attention from operating managers at all levels of the organization</td>
</tr>
<tr>
<td>Data and information uses</td>
<td>Data are transmitted through formal reporting procedures</td>
<td>Data are interpreted and discussed in face-to-face meetings of superiors, subordinates and peers. Information generated by the process represents an important agenda to be addressed by the highest levels of management</td>
</tr>
<tr>
<td>Nature of the process</td>
<td>The process accomplishes predetermined outcomes</td>
<td>The process relies on the continual challenge and debate of underlying data, assumptions and action plans</td>
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Table I. Compared characteristics of diagnostic and interactive control systems

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argues that, even if Kaplan and Norton recommend that the BSC constitutes the basis for double-loop learning, it does not seem to be consistent with the highly mechanistic method, hierarchically “top-down” which they describe in their model. Referring to the too rigid and mechanistic character of the BSC, Nørreklit (2000) thus advocates an interactive approach based on the model of Simons (1995): “the solution recommended in Simons (1995, p. 92) is that the top management, on the one hand, encourages employees to undertake a continuous search process to uncover external shocks and opportunities and, on the other, creates a network through which information is mediated” (Nørreklit, 2000, p. 78). Following Nørreklit (2000), it is in its use as a lever of interactive control that the real potential of the BSC is revealed.

We argue in the above discussion that the BSC can equally be viewed as both a system of diagnostic control and as an interactive system. The aim of our paper is to show that the BSC, through interactive processes, is not used only to implement the strategy but also to formulate it.

2. A qualitative methodology founded on two case studies
In a first phase, the researchers participated in the design of a BSC within two organizations. By coordinating the project group meetings, they both interacted with the actors and encouraged interaction among the participants. In the second phase, they were observers of the use of the BSC.

The research is part of a qualitative methodology based on action research (Section 2.1). It is based on two case studies whose characteristics are presented in the following sections (Section 2.2).

2.1 A qualitative methodology founded on action research
The study aims to explain the design and implementation processes of the BSC within the framework of an action research project carried out in two industrial companies – Amidon and Mecatronic – located in the South of France. Specifically, we aim to describe, understand and explain the dynamic interactions between the design, the implementation and the use of devices of management control on the one hand and the construction and implementation of the strategy on the other. Through this approach, we aim to contribute to the current theoretical debate on the relations between strategic processes and management control.

The developed methodology thus shows several characteristics:

- It adopts a qualitative field approach in which the researchers interact with an organization and its actors in order to contribute to the construction of a theory. As Ahrens and Chapman (2006) indicate, “doing qualitative field studies is not simply empirical but a profoundly theoretical activity. With qualitative methodology goes an acknowledgment that the field is itself not just part of the empirical world but is shaped by the theoretical interests of the researcher”. The links between theory and empirical data proceed consequently from reflexive loops. Thus, if the conceptual framework of the levers of control of Simons (1995) constitutes the theoretical lens through which we examine our questions of research, in turn the empirical observations from the field continually feed our questioning.

- The approach is processual. It consists of describing, analysing and explaining a sequence of individual or collective actions, while being based on the assumption according to which “social reality” does not constitute a stable condition, but
stems from a dynamic process (Pettigrew, 1997). The qualitative methodology and the longitudinal case study are particularly coherent in such a perspective (Hinings, 1997; Pettigrew, 1997).

- Social reality is consequently considered as “emergent, subjectively created, and objectified through human interaction” (Chua, 1986). This paper uses a methodology in which the researchers interact with their terrain, within the framework of an action research. This approach is still very rare in management accounting research (Kasanen et al., 1993), but seems to be evolving with further developments of research based on action research methodology. Kaplan (1998) pleads in favour of an approach called “innovation action research”, consisting of developing new theories and practices through on-the-ground experimentation in innovating practices. Kaplan refers particularly to his work with Norton on the BSC. Our study is aimed, through action research, at testing an innovative prospect, little explored by Kaplan and Norton: the role of the BSC in the process of forming, implementing and controlling strategy.

This methodology is similar to the constructive research approach (CRA) proposed by Kasanen et al. (1993). According to Kasanen et al. (1993), the CRA lies on managerial constructions: “managerial problem solving through the construction of models, diagrams, plans, organizations, etc.” (Kasanen et al., 1993, p. 245). The CRA proceeds from a sequential process (Kasanen et al., 1993; Lukka, 2000). In Table II, we adopt the seven step model suggested by Lukka (2000) in order to describe the different protocols of our research. Nevertheless, while we acknowledge the different steps proposed by Lukka (2000), our research differs from the CRA and relates more to the innovation action research as developed by Kaplan (1998). In innovation action research “scholars develop and refine a theory of a newly discovered management practice that is believed to be broadly applicable to a wide variety of organizations” (Labro and Tuomela, 2003). True academic innovation work is lacking in that there is no production of new constructs (Lukka, 2000; Labro and Tuomela, 2003). This is the case in the present study: we want to develop and refine our understanding of a pre-existing management accounting tool – the BSC – in order to study its role in strategic processes depending on whether it is designed and used as an interactive lever of control or, conversely, as a diagnostic control device.

Several reasons motivated the choice of two case studies:

- The two organizations are similar in several respects. They are comparable in size and their management styles are similar. In both cases, their directors have developed a participatory management style, seeking to involve a wider group of collaborators in the management of the company. The directors of both companies are driven by an entrepreneurial vision, but are still seeking a strategic thinking and a collective project. These two expanding entrepreneurial companies appear to have built their strategies in an emergent way, often in response to opportunities or in reaction to threats. All the conditions allowing us to observe how the design of a BSC can play a role in building a strategy seemed thus to be satisfied.

- Top management in both firms agreed to implement a BSC with the active participation of researchers in an action research context. In both cases, this corresponded to the need for a new common project that combines all the actors around it. However, once the BSC in place, the two companies did not wish to
continue the action research experience: at Amidon, the top management has changed, the new team did not want to prolong the experience of the BSC, especially since it was not established by the group. According to the CFO: “the experience of the BSC was not pursued because the new director of the establishment didn’t agree with it”; at Mecatronic, according to its general manager (GM), “the company undergoing a major crisis, it was necessary to take account of other priorities”. In the two cases, if the experience of action research was stopped after the phase of implementation of the BSC, the companies have nevertheless accepted that researchers continue their research work with a position of observer.

Table II.
The research protocols at Amidon and Mecatronic

<table>
<thead>
<tr>
<th>Steps of constructive research</th>
<th>Amidon</th>
<th>Mecatronic</th>
</tr>
</thead>
<tbody>
<tr>
<td>Step 1 – Finding a practically relevant problem which also has research potential</td>
<td>Top management wants to stimulate the commitment of their subordinates in a collective project</td>
<td>Top management identifies a lack of strategic management control system and wants to a new system which facilitates strategic thinking and conduct of change</td>
</tr>
<tr>
<td>Step 2 – Examining the potential for long-term research cooperation with the target organization</td>
<td>The researchers collaborate for a long time with the managers of Amidon in the context of training programs for students in management accounting. The collaboration takes form of an informal cooperation based on trust. No confidentiality agreement is signed</td>
<td>One of the executives (business manager) was a student of the researchers in a MBA program. The collaboration takes form of an informal cooperation based on trust. No confidentiality agreement is signed</td>
</tr>
<tr>
<td>Step 3 – Obtaining a general and comprehensive understanding of the topic</td>
<td>The researchers conduct a literature review on the BSC, Simons’ (1995) levers of control model, the strategic processes, and the role of management control systems in strategic processes. Empirical data are collected through interviews and recording, during steering committees meetings</td>
<td>One of the executives (business manager) was a student of the researchers in a MBA program. The collaboration takes form of an informal cooperation based on trust. No confidentiality agreement is signed</td>
</tr>
<tr>
<td>Step 4 – Innovating and constructing theoretically grounded solution areas</td>
<td>The BSC is developed through close cooperation with top management and the main actors of the companies through steering committees</td>
<td>The BSC is developed through close cooperation with top management and the main actors of the companies through steering committees</td>
</tr>
<tr>
<td>Step 5 – Implementing the solution and testing whether it works in practice</td>
<td>At the end of the design phase, participants declared themselves very satisfied with the experience. The directors acknowledge that the BSC gave them the opportunity to rethink the strategy and to involve their subordinates in a collective project. But the BSC was abandoned before embarking on the implementation phase</td>
<td>The exercise has the potential to be applied to innovative and entrepreneurial firms similar to Amidon and Mecatronic</td>
</tr>
<tr>
<td>Step 6 – Examining the scope of the solution’s applicability</td>
<td>The results bring a theoretical contribution to the study of the BSC as an interactive control device. They indicate that, for entrepreneurial and innovative firms, it seems more relevant to use the BSC in an interactive manner. But, as the BSC was abandoned before its implementation phase, it is important to note that the design of the BSC is a very important stage because it facilitates the strategic thinking and the formulation of new strategies</td>
<td>The exercise has the potential to be applied to innovative and entrepreneurial firms similar to Amidon and Mecatronic</td>
</tr>
<tr>
<td>Step 7 – Showing the theoretical connections and the research contribution of the solution</td>
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</tbody>
</table>
In both cases, while the experience of using the BSC was not pursued beyond the design phase, it resulted in various developments in the companies afterwards. Although both of them brought a halt to the BSC experience once the design phase had been completed, the outcome that resulted and the influence it generated on the management reveal different processes that warrant comparison and greater investigation.

Both BSC experiments ended in “semi-success”: the design phase of the BSC facilitated a consensus regarding the collective construction of the strategy and thus led to the formulation of a new strategy. The collective work around the design of the BSC generated considerable enthusiasm among the actors, who declared themselves satisfied with the contributions and effects induced by the experience. But a year later, the researchers noted that it did not continue to the stage of using the BSC as a monitoring or reporting system. The fact that this conclusion was the same in both cases, strongly challenges the actors and calls for further investigation.

2.2 Data analysis
The study of these two cases, their similarities and their differences, is thus aimed at improving our understanding of the processes at work during the different phases of the life cycle of a BSC in relation to our research questions. The case studies allow us to study the role of BSC in the process of forming, implementing and controlling the respective strategies of the two firms. In particular, we investigate the role of the BSC in guiding the development of strategies and in controlling the implementation of intended strategies. Simons’ (1995) levers of control framework leads us to mobilize several concepts: the concepts of intended and emergent strategies (Mintzberg and Waters, 1985; Mintzberg, 1994; Mintzberg et al., 1998) together with the concepts of diagnostic and interactive control (Simons, 1995). The variables of interest were operationalized as follows.

2.2.1 Diagnostic and interactive control systems. Table III aims to identify the modalities of a BSC depending on whether it is used as a diagnostic or as an interactive lever of control. To achieve this, we used the typology presented in Table I which distinguishes the respective characteristics of diagnostic and interactive management control systems by means of a literature review. For example, according to Simons (1987, 1995), diagnostic controls are feedback systems used to monitor organizational outcomes and correct deviations from preset standards of performance. For Henri (2006), the diagnostic use of management represents the traditional feedback role as management control systems are used on an exception basis to monitor and reward the achievement of pre-established goals. Following a traditional mechanistic notion of control, a diagnostic use provides motivation and direction to achieve goals by focusing on and correcting deviations from preset standards of performance. This is consistent with observations made by Abernethy and Brownell (1999) in their study on styles of budget use: top management can use budget reports as a diagnostic tool to assess if outcomes are in accordance with intended plans. So, in a diagnostic approach, one could expect that the BSC is conceived as a dashboard allowing for regular comparison between results and predetermined standards or targets.

Conversely, used as an interactive lever of control, the BSC could be conceived by managers as an opportunity to interact with their subordinates and an opportunity for continual questioning of strategy and hypotheses (Simons, 1987, 1995). This is consistent with research which show that interactive systems require significant
According to Henri (2006), interactive use focuses attention and forces dialogue throughout the organization by reflecting signals sent by top managers. It stimulates the development of new ideas and initiatives and guides the bottom-up emergence of strategies by focusing on strategic uncertainties. So, we suggest that, in an interactive use, the BSC focuses the attention of the organization on changes and facilitates the emergence of initiatives and strategies, while in a diagnostic approach, the BSC allows for strategy alignment and the setting up of intended strategies.

We analysed the Amidon and Mecatronic cases through the grid provided in Table III. But, as we wanted to go into greater depth as regards the relationship between strategic processes and management control, through studying the processes at work during the different phases of the life cycle of the BSC, we used Tables IV and V to introduce a distinction between the design phase of the BSC and its phase of use.

| Nature of system | The BSC is conceived as a dashboard allowing for regular comparison of results at predetermined standards | The BSC is conceived by managers as an opportunity to interact with their subordinates |
| Purpose | The BSC allows for strategy alignment and the setting up of intended strategies | The BSC focuses the attention of the organization on changes and facilitate the emergence of initiatives and strategies |
| Key design variables | The indicators and themes of the BSC strategy map interpret the key factors to success of an a priori defined strategy | The indicators and themes of the BSC strategy map interpret a viewpoint and an ensemble of strategic hypotheses |
| Role of staff specialists in preparing and interpreting information | The BSC is the responsibility of accounting departments | The BSC is the responsibility of senior management and all managers are involved |
| Involvement of operating managers | The BSC is conceived top-down and imposes itself on operational managers | Through the BSC, top management implicates the operational managers in relations of the bottom-up and transversal type |
| Data and information uses | Data from the BSC are transmitted through formal reporting procedures | Data from the BSC are interpreted at meetings of superiors, subordinates and peers at which the senior management stimulate dialogue and debate |
| Nature of the process | The BSC is focused on a comparison between results and predefined objectives and targets | The BSC is the occasion for continual questioning of strategies and hypotheses |

Table III.
Differences in the uses of the BSC as a diagnostic control device and as an interactive control system
<table>
<thead>
<tr>
<th></th>
<th>Design of the BSC at Amidon</th>
<th>Design of the BSC at Mecatronic</th>
<th>Differences between Amidon and Mecatronic</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Nature of system</strong></td>
<td>The construction of the BSC allowed the directors and their subordinates to reflect together on the strategy</td>
<td>The design of the BSC provided a privileged moment of collective strategic thinking</td>
<td>No differences</td>
</tr>
<tr>
<td><strong>Purpose</strong></td>
<td>During the design of the BSC, the actors became aware of the threats and opportunities confronting them which allowed for the emergence of a strategy</td>
<td>During the design of the BSC, debates were held on strategic changes</td>
<td>No differences</td>
</tr>
<tr>
<td><strong>Key design variables</strong></td>
<td>The design of the strategy map and indicators resulted in assumptions reflecting a shared representation of performance by the actors</td>
<td>The design of the strategy map and the choice of indicators served to design a shared strategic model</td>
<td>No differences</td>
</tr>
<tr>
<td><strong>Role of staff specialists in preparing and interpreting information</strong></td>
<td>The design of the BSC was a matter for all members of the steering committee who involved operational actors</td>
<td>The BSC was the responsibility of the steering committee involving operational managers in a steering group</td>
<td>It was only at Amidon that all personnel were involved in the design of the BSC. At Mecatronic only executives and product line managers were involved</td>
</tr>
<tr>
<td><strong>Involvement of operating managers</strong></td>
<td>The BSC associated functional directors and operational actors of the processes</td>
<td>All the functional directors (HR, finance, production) as well as five product line managers and the quality control manager participated in the steering group</td>
<td></td>
</tr>
<tr>
<td><strong>Data and information uses</strong></td>
<td>The BSC was not integrated into the reporting system and did not implement predefined targets. It was only used by the financial director as a simulation tool in the annual preparation of the budget</td>
<td>The strategy map alone was subject to annual debate</td>
<td>At Amidon, the BSC is still used by the chief financial officer while at Mecatronic, only the strategy map is the subject of an annual debate between members of the executive committee</td>
</tr>
<tr>
<td><strong>Nature of the process</strong></td>
<td>Only the strategy map was selected as an aid to an annual questioning of the strategy and its hypotheses</td>
<td>At Amidon, the BSC is used to establish the budget while at Mecatronic the strategy map is used to rethink strategy</td>
<td></td>
</tr>
<tr>
<td>Nature of system</td>
<td>Use of the BSC at Amidon</td>
<td>Use of the BSC at Mecatronic</td>
<td>Differences between Amidon and Mecatronic</td>
</tr>
<tr>
<td>-----------------------</td>
<td>-------------------------------------------------------------------------------------------</td>
<td>---------------------------------------------------------------------------------------------</td>
<td>----------------------------------------------------------------</td>
</tr>
<tr>
<td>Purpose</td>
<td>The “BSC” project was not pursued to the reporting and steering stage</td>
<td>The “BSC” project was not pursued to the reporting and steering stage</td>
<td>No differences</td>
</tr>
<tr>
<td>Key design variables</td>
<td>The BSC, once designed, was not used as a control tool for the implementation of the strategy or the questioning of the strategy</td>
<td>Only the strategy map was used on the occasion of an annual meeting centred around strategic changes</td>
<td>At Amidon, the BSC is no longer used to reflect on strategy, but at Mecatronic the strategic map is still a means of moving the strategy forward</td>
</tr>
<tr>
<td>Role of staff specialists in preparing and interpreting information</td>
<td>Once a year, the administrative and financial director use the BSC as a tool for helping the preparation of the budget</td>
<td>Once a year the strategy map and the strategy it represented were subject to debate</td>
<td>At Amidon, the BSC is a tool for budgetary discussion while at Mecatronic the strategy map gives rise to discussion</td>
</tr>
<tr>
<td>Involvement of operating managers</td>
<td>The BSC was used only once a year by the administrative and financial director to facilitate his work in establishing the budget</td>
<td>It was the same steering group that participated in the annual debate on strategy</td>
<td>At Amidon, the BSC is now only used by the Chief Financial Officer while at Mecatronic it remains a tool for dialogue among the management</td>
</tr>
<tr>
<td>Data and information uses</td>
<td>The BSC was not integrated into the reporting system and did not implement predefined targets. It was only used by the Financial Director as a simulation tool in the annual preparation of the budget</td>
<td>These are not data from the BSC, as indicators of performance are analysed: the strategy map alone was subject to annual debate</td>
<td>If at Amidon, the BSC is only used by the Chief Financial Officer to help prepare his budget, at Mecatronic it is only the strategy map that gives rise to debates on the strategy</td>
</tr>
<tr>
<td>Nature of the process</td>
<td>Only the strategy map was selected as an aid to an annual questioning of the strategy and its hypotheses</td>
<td>Only the strategy map was selected as an aid to an annual questioning of the strategy and its hypotheses</td>
<td>—</td>
</tr>
</tbody>
</table>

Table V. Use of the BSC at Amidon and Mecatronic
2.2.2 Intended and emergent strategies. We relied on their distinctive characteristics as defined in the strategy literature (Mintzberg and Waters, 1985; Mintzberg, 1994; Mintzberg et al., 1998): “the intended strategy focuses on control – ensures that the intentions are fulfilled in the action – while the emergent strategy emphasizes learning – to understand, through the action, what was originally intended” (Mintzberg et al., 1998, p. 198). On the one hand, the strategy is best understood through a rational process, formalized and deterministic, in which the objective is to plan, implement policies and deploy resources coherently, consistent with the guidelines policy decided at the top. On the other hand, “the concept of emergent strategy opens the door to strategic learning, because it recognizes the right of the company to experiment. An isolated action is conducted, benefits will be observed, and the process will continue until the company forms a model that will become its strategy” (Mintzberg et al., 1998). An emergent strategy is thus formed when a set of isolated decisions, sometimes uncoordinated, taken in response to opportunities or threats, gather in a trajectory that converges towards a coherent model. The latter then emerges as the company’s strategy: “actions have been taken, one at a time, which gradually converged over time into a kind of coherence or form” (Mintzberg, 1994, pp. 40-1). According to Mintzberg and Waters (1985), strategies are never fully intended nor even purely emergent. These two concepts are presented more as the two extremes of a continuum.

It was then necessary to study to what extent the strategy, as it was defined in the design of the BSC, was the product of an intentioned and deliberate process or whether it came from an emergent process. In order to identify emergent strategies, we wanted to know if several micro decisions, taken in an isolated and uncoordinated manner, during different stages of the company life, gather in a consistent trajectory, which imposes itself as the final strategy of the firm. More particularly, during the steering committees (SC) meetings, we observed how the participants, collectively, gave sense and consistency to the past actions and have formulated a new strategy. This strategy was not intended, in the sense that it was not defined a priori, but it emerged from a process of collective deliberation during debates at the different stages of the experience.

2.3 Research site and data collection
It is now important to introduce the two organizations and the manner in which the research was conducted in each of them. For reasons of confidentiality, the two cases have been named Amidon and Mecatronic. Table VI summarizes the characteristics of the two companies.

<table>
<thead>
<tr>
<th>Characteristics</th>
<th>Amidon</th>
<th>Mecatronic</th>
</tr>
</thead>
<tbody>
<tr>
<td>Business</td>
<td>Cardboard packaging</td>
<td>Precision mechanics</td>
</tr>
<tr>
<td>Markets</td>
<td>Packaging of liquid, food, fruits and vegetables, traditional industry, laboratory and cosmetics</td>
<td>Drilling sector and measuring instruments for the gas and oil industry</td>
</tr>
<tr>
<td>Number of employees</td>
<td>200 employees</td>
<td>130 employees</td>
</tr>
<tr>
<td>Turnover</td>
<td>40,000,000€</td>
<td>24,000,000€</td>
</tr>
<tr>
<td>Legal form</td>
<td>Profit centre owned by an international group</td>
<td>Independent small- and medium-sized firm</td>
</tr>
</tbody>
</table>
Amidon is an industrial company belonging to a world leader group of corrugated cardboard packing. It is a cardboard producing factory which numbers approximately 200 people and had a production of 40,000 tonnes of cardboard and a turnover of 40,000,000 € in 2005. The method of investigation took the form of the participation of the researchers in the development of the BSC. Once the BSC was set up, the perceptions of the actors were collected and a follow-up to its use was carried out.

Created in 1977, Mecatronic manufactures parts and mechanical sets of the highest precision, mainly used in the drilling sector and measuring instruments for the gas and oil industry. Located in the South of France, Mecatronic has a turnover valued at 24 million euros in 2007 and today employs almost 130 people. The turnover tripled between 2004 and 2007 and the company shows excellent results in terms of profit and financial viability.

In the two companies, the choice of protocols of investigation used can be described according to the three phases of implementation of the project: the formalization of the strategy; the conception of the BSC; the follow-up of the use of the BSC.

2.3.1 Amidon. At Amidon, the BSC could be viable only if accepted and used by all. Its design mobilized not only the directors, but also all the operational and functional heads. Meetings were systematically organized around the design of the BSC.

2.3.1.1 First stage: formalizing the strategy. Several meetings were initially organized in order to clarify the strategy of the establishment. They mobilized the principal heads of the production unit who were the director of the establishment, the business manager (BM), the director of production (DP), the chief financial officer (CFO) and the quality director. They thus made it possible collectively to define the regional strategic project of the company. Then, after the constitution of three work groups, meetings took place in order to search for the key success factors, i.e. the major axes of change which would be essential in reaching the strategic vision of the organization. These multi-field groups comprised the regional director of the establishment, the principal top executives and certain people in charge of processing. During meetings, an analysis of the forces and weaknesses type as well as the threats and opportunities was carried out and stated for each axis expressed by the BSC.

2.3.1.2 Second stage: managers’ participation in BSC processes. So that the project might be viable, that is, accepted and used by all managers meetings were organized by process in order to determine their objectives, their key success factors, their variables of action and their indicators of performance. The definition of the processes was made with the cartography established within the framework of certification as a starting point. Each process meeting called for the participation of the members of the process concerned but also of the personnel of the other processes which depended on or interacted with it. Their organization began by requiring of each participant to describe what, according to him, the three main tasks of the studied process were. The individual answers were then collected and each participant had to explain his proposals. A comparison of the individual responses was then debated in order to reach a consensus on the most relevant indicators. So that the expressed choices might be as clear as possible, a representation in the form of a “cause-effect” diagram was then introduced by managers and adopted for each task contained in the process. Finally, the work of each process group led to the establishment of a process dashboard. Meetings were then organized with the team of directors in order to synthesize the process dashboards for a first rough draft of the BSC for Amidon. It represented the culmination of the development of the strategy map that made apparent several chains of causality. The Amidon BSC was not therefore confounded
by a “collection” of indicators structured around predefined axes. It constituted, along with the existing links between the indicators and the explanation of cause and effect relations, a description of the strategy that might promote its implementation.

2.3.1.3 Third stage: follow-up of the uses of the BSC. During this phase, semi-directive interviews were held with the members of the SC in order to understand the role played of the BSC at Amidon (the Appendix presents the interview guide). The objective of these talks was double: on the one hand, to determine the relevance and the utility of the BSC and, on the other hand to collect information concerning the potential user expectations of the BSC and, if the opportunity arose, to make improvements.

2.3.2 Mecatronic. Access to the primary sources was facilitated by direct and regular contact with the GM, commercial and purchasing manager (BM) and the members of a SC in the context of an action research project with the same researchers, undertaken since October 2006. A SC was created and the start of the project. This SC included members of the executive committee (GM, BM, CFO, director of human resources (DHR), DP). It was expanded to include quality control manager (QCM) and five product line managers (PLM). These latter managers are middle managers who supervise work teams engaged in the manufacture of a product line. These contacts took form through work meetings and various semi-directing talks with the executives concerned.

Several working sessions with the GM and BM were first focused on an overview of the company, its history, its organization, its strategic environment. During these preliminary meetings, a research protocol has been defined and the composition of the SC has been decided.

2.3.2.1 First stage: formalizing the strategy. A first meeting with the SC took place during an afternoon: the BSC, the objectives and the research protocols have been exposed by the researchers and the GM. A second meeting with the SC took a full day. First, the GM has submitted his vision and his strategic analysis to the participants and invited them to an open discussion. A debate on the vision, positioning, key success factors took place then. The role of the GM and BM was to stimulate the dialogue between all the members of the committee. The researchers led the meeting by throwing again the debate in order to clarify and deepen the ideas, whenever they thought that this was necessary. At the end of the meeting, the GM presented a summary of discussions and he formulated the new strategic directions of the company. The researchers then defined the objectives and methodology of the strategy map design.

2.3.2.2 Second stage: managers’ participation in BSC processes. In order to build the BSC, the role of the researchers consisted of conducting several work sessions with the SC. Other meetings were also organized in the absence of the researchers between the various actors concerned. The researchers initially explained the objectives and methods of the design of a strategy map. The actors then had a one month deadline to build a strategy map, without the researchers being present. During this phase the researchers did not wish to impose their vision to the SC. In particular, they wanted the actors to appropriate the logic of the strategy map. A plenary meeting of the SC, in the presence of researchers, then took place. Thus, at the end of a debate between all participants, several adjustments were made to the initial strategy map. A final map was then approved. The same protocol was followed for the definition of indicators.

2.3.2.3 Third stage: follow-up of the uses of the BSC. One month after the installation of the BSC (2007), individual interviews were held with all the participants of the SC in
order to collect their impression about the experience. One interview has been held once a year with the GM and the BM in order to study the effectiveness of the BSC and to understand its role in the strategic process.

3. Results and analysis
In order to understand the role of the BSC in strategic processes we distinguish the design phase of the BSC and the use stage of the BSC.

3.1 The design phase of the BSC: an interactive approach
Table IV summarizes the different characteristics of the BSC design processes in both their similarities and differences.

3.1.1 Converging design styles. As Kaplan and Norton (2001a) state, if the BSC is envisaged as a lever of interactive control, it allows “the identification and support of emergent strategies”. Following Kaplan and Norton (2001a), the interactions and discussions promoted during the design of the BSC make us aware of the fact that a new strategy is taking shape. The two case studies illustrate this idea insofar as the design of the BSC enabled the actors to understand the coherence in the various actions taken over the previous years, which in turn encouraged an emergent strategy to be identified. In effect, a similar process seems to have occurred in the two companies we dealt with.

At Amidon, for a long time the development of the site was based mainly on the growth of one client – “les sources AQUA” – and on the potential of the production of fruit and vegetables. Over the years, the production site sought mainly to optimize its production equipment in order to control at one and the same time productivity and quality. However, since the 2000s, the environment has become increasingly competitive both as regards prices and the differentiation of the offer. Amidon has thus accentuated the differentiation of its offer. Consequently, step by step, through its successive actions and learning, a new strategy emerges, clearly focused on the quality of the product and service.

Mecatronic, since in creation in the 2000s, has been a subcontracting mechanical company, which operated, to a total value of 90 per cent of its turnover, for only one client, a factory belonging to a multinational group in the sector of equipment for the gas and oil industry. Over the years, through contact with its “historical client”, the company learned how to conceive and respect a schedule of conditions of contract and to apply rigorous methods of production management. So several actions were decided upon over time, which allowed the company to develop learning and gradually, a strategy took shape: starting from a core of competence in the mechatronics field, thanks to its capacity to understand the problems and the needs of its clients, the company showed empathy and reactivity through offering them custom-tailored comprehensive solutions of products and services with strong added value.

In these two companies, it is during the strategic analysis which was established at the time of the design of their BSC and strategy map, that the leaders gave direction to the actions and learning acquired to formulate a strategy. In fact, this strategy seemed to emerge in spite of themselves, as if it were independent of their cognition.

The strategies which thus emerged resulted in the formulation of a strategic vision and the identification of key success factors (see Table VII).

3.1.2 Differences in the processes of design. Both cases revealed a process of collective building of the strategy with the BSC in which degrees of actor participation were of more or less varying importance. At Amidon, the site director declared that
“the BSC project could be viable only if accepted and used by all”. He therefore committed himself so that the design of the BSC would mobilize, not only the directors but also all the operational and functional heads. Meetings were systematically organized around the design of the BSC which allowed the different service heads to acquire an overall consistency in the various actions of previous years. Initially, several smaller meetings of the SC led to a definition of the strategic vision. Later, meetings organized by workgroups and also involving the management team and some process managers identified the key success factors for access to the strategic vision. This identification was completed by the designing of the strategy map. The BSC project then based itself on the mapping of processes established under certification. Each process resulted in a collective definition of tasks, conditions for success, action variables, indicators and finally a process dashboard. When designing process dashboards, managers learned to work together, something they were not used to doing before. Thus, the person in charge of the process maintenance said, “because my focus group was made up not only of those involved in maintenance but also those responsible for customer and supplier processes, I learned to take into account not only my constraints but also those of other actors involved in the performance of my process.” A synthesis of the process dashboards was then established which constituted a first BSC draft for Amidon. It represented the culmination of the development of the strategic map that made apparent several chains of causality. The Amidon BSC was not therefore confounded by a “collection” of indicators structured around predefined axes. It constituted, along with the existing links between the indicators and the explanation of cause and effect relations, a description of the strategy that might promote its implementation.

At Mecatronic the design of the BSC also resulted from a collective process, but it was limited to members of the executive committee, expanded to PLM, into a SC. The SC organized several workshops for the different stages of the design of the BSC: strategy analysis, goals, vision, assignment, design of the strategy map and the definition of performance indicators. A collective workgroup, led by the researchers, sought to encourage dialogue and debate within the company, and thus allowed actors from different hierarchical levels, functional and transversal, to interact. Then, the

<table>
<thead>
<tr>
<th></th>
<th>Amidon</th>
<th>Mecatronic</th>
</tr>
</thead>
<tbody>
<tr>
<td>Strategic vision</td>
<td>“To be the best on the market in order to ensure the permanence of the company”</td>
<td>“To position ourselves as a network integrator of note in the mechanics and electronics domain”</td>
</tr>
<tr>
<td>Key factors for success</td>
<td>“To be present on the whole range of the needs of its clients in terms of cardboard packaging”</td>
<td>“To exploit the network ability of the company in order to develop subcontracting partnerships and ‘competition’ with partner competitors”</td>
</tr>
<tr>
<td></td>
<td>“To be the sole provider of cardboard packaging solutions for its client through a full understanding of its project”</td>
<td>“To transfer the know-how acquired from present clients to other sectors of activity and notably through linking precision mechanics and electronics in order to become a leading provider in mechatronics”</td>
</tr>
</tbody>
</table>

Table VII. The emerging strategies of Amidon and Mecatronic
actors collectively constructed a strategy map, and thereby provided themselves with a common vision and a shared model of performance, reflected in turn by the definition of indicators. According to the GM: “the strategy map has been shared with all the managers [...] It helps me to answer to the questions of other managers because it has been conceived with them”.

The BSC then revealed an unexpected aspect in that it indicated pedagogical benefits by allowing the actors, previously uninvolved in the strategy of their company and unfamiliar with managerial language and reasoning, to participate in the discussion and to appropriate the strategy and the BSC. This was especially true of the product managers, hitherto confined to an essentially technical and operational role.

However, the design processes were also different in the two companies at the time of the redesign of the BSC. In effect, at Amidon, this redesign no longer concerned the CFO who declared “I use the BSC update as a tool for budgetary discussion.” At Mecatronic, the BSC was not subject to redesign. Only the strategic map was rediscussed between members of the SC in order to redesign the strategy if necessary.

3.2 Diagnostic and interactive use of the BSC

In both companies, once the BSC had been designed, we might have expected the process to continue by the regular use of the BSC as a steering dashboard or a reporting instrument. Two scenarios would then be present: either a diagnostic use of the BSC during which, the strategy having been formalized at an earlier phase, it would compare the results of the scorecards to strategic objectives and targets; or interactive use in which the top management would hold one or more meetings concerning the BSC, involving operational managers, to encourage dialogue and debate on the strategy, which might lead to a questioning and reformulation of this strategy.

Yet, against all odds, after a year, in both companies, the researchers found that the BSC was not being used as a dashboard – neither in a diagnostic approach, nor in an interactive approach. One of the possible reasons is that once the BSC conceived, researchers became observers because both organizations did not want to pursue the BSC project: at Amidon, the top management changed and the new team did not want to use the BSC; at Mecatronic, the crisis revealed other priorities and then the BSC was abandoned. Nevertheless, what remained of the BSC once the design phase had been completed? The cases of Amidon and Mecatronic provide two unusual situations.

At Amidon, the design process of the BSC generated a strong involvement of all the actors both directors and operational, so we might expect that Amidon would use the BSC as a management tool for its strategy both to control its implementation or to readjust it. But analysis of the data showed that the BSC had been for the greater part been abandoned. First, the various executives interviewed said they did not use the BSC as a tool for controlling their activity. The major reason stemmed from the contents of the BSC. For example, the standard character imposed by the BSC did not suit the director of the establishment for the control of his activity. He stated: “I need only three daily key figures: the payroll, the cost of transportation and material yield”.

The other directors complained about the overly synthetic character of certain BSC measurements. For example, the sales manager said that “the calculation of an aggregate satisfaction index does not help me to make decisions and implement plans
of action”. He added: “when I need information, I will look directly in detail at the level of operational dashboards”.

Then, the directors said that they did not use the BSC as a medium for discussion and an aid to decision making at monthly meetings of the SC. According to the CFO: “one of the limits of the BSC is its formalism. If the formalism of the BSC is too penalizing, it leads to its abandonment”. The BSC was criticized for being either too retrospective or too prospective in nature. Indeed, information from the BSC, mainly outcome indicators, were already known by the different members of the SC before it met and they could not afford to wait for information to be available in the BSC to act. Therefore, because the BSC had progressively become a reporting and not a forward-looking tool, it was not used to control the strategy or to consider its questioning.

However, the BSC has not completely disappeared. The administrative and financial director has reported using the BSC as a tool for preparing the annual budget of Amidon. He has also retained the multidimensional nature of the BSC which he uses as a reference during the installation of new dashboards in Amidon.

At Mecatronic, the various individual interviews carried out with all the actors at the end of the process plus the finding of a general feeling of satisfaction, led us to predict a favourable response to the experience. But a year later, the researchers found no trace of any dashboard corresponding even remotely to the BSC. In a detailed interview, the director general and the BM revealed that even if the experience of BSC had not been pursued to the stage of a control dashboard, several components of the BSC had not been totally abandoned. The director general “emphasized[d] the difficulty in a Small and Medium-sized Enterprise such as MECATRONIC of dedicating staff and time to the information indicators of the BSC, especially since the unavailability of certain data require[s] additional investment in information systems”. However, the industrial control system through the means of operational dashboards, implemented by the quality manager at the level of product lines and workshops, gave full satisfaction. The BSC, however, was not rejected in its entirety. During the course of an annual strategic meeting, where members of the original steering group could be found, the strategy map of the BSC served as a support for collective reflection on the strategy. The group then discussed the map, questioning its timeliness and its relevance to recent developments in the company and its strategic environment. The map could then be redrawn if circumstances required this. Ultimately, only the strategy map was accepted from the BSC. This was probably because it reflected a representation of the business model of the company – an essential component of the strategy. Due to the strategy map of the BSC, the directors of Mecatronic state that they have discovered a teaching method, enabling them to involve a wider set of collaborators – functional and operational – around a collective strategic analysis.

4. Summary and conclusion
The aim of this paper has been to explore the role of the BSC in strategic processes. In a broad sense, the study was motivated by the increasing literature in the area of accounting management which has mobilized the Simons’ (1995) levers of control framework in order to examine the links between management control systems and strategy (Abernethy and Brownell, 1999; Marginson, 2002; Henri, 2006; Widener, 2007). According to several authors (Kaplan and Norton, 1996, 2001a, b, 2006; Kaplan, 2009;
Malina and Selto, 2001), the BSC can be used alternatively as a diagnostic control device or, conversely, as an interactive lever of control. Therefore, the BSC is a very interesting object of study for the understanding of the role of management control systems in the forming of emergent strategies or in the controlling of intended strategies.

A certain amount of earlier research has focused on the aptitude of the BSC in strategic alignment or in the control of the strategy. Our main contribution lies in the study of the BSC along the whole process, from design to the use of the BSC in relation to the formulation and control of the strategy.

The research was also motivated by the observation of a gap between abundant literature on the potential of the BSC as an interactive control device, notably in Kaplan and Norton’s writings (Kaplan and Norton, 1996, 2001a, b; Kaplan, 2009), and the lack of empirical research investigating the mechanisms of an interactive approach of the BSC. In addition, the design stage seems to have been forgotten by the literature on the BSC. Rather, the design of the BSC appears generally as taken for granted, as a “black box” requiring no discussion. Another contribution of the present study is to investigate, through case studies, the design of the BSC in an interactive manner. A particular interest of our investigations is to distinguish the design and use steps of the BSC and to observe, in two case studies, whether the companies adopt a diagnostic logic or an interactive approach, in each step. In studying the levers of control framework with the BSC, the research evokes a new questioning of the Simons’ model. In particular, the two case studies show different styles of designing the BSC in an interactive approach. In the case of Amidon, the design of the BSC has mobilized only the SC, whereas at Mecatronic, the top management wanted to involve an expanded number of subordinates. At the usage step, we have also observed differences between the two companies: at Amidon, the BSC was only used by the financial director in order to prepare the annual budget, whereas in the case of Mecatronic, the BSC disappeared in its final form, and only the strategy map has survived. From these observations we can draw an important conclusion: despite its appearance as a standardized model, the BSC relates to a more complex reality which allows a great variety of design and usage modes to appear.

For practitioners who wish to engage in a BSC experience, the results reveal the importance of the design phase of a BSC in the whole process of its adoption. It appears that the tool per se is not as important as its building process. Notably, it seems that the design stage of the BSC could offer an opportunity for collective strategic thinking in the organization. The results have been obtained through a process of immersion of the researchers who have interacted with the actors in the field. So, our research also reveals the traditional limits of action research and particularly the question of generalization of our results. Our study is based on two cases that may have specific characteristics and that have accepted the project of researchers. The results can be questioned in the sense that action research could not be conducted throughout the whole research process. The results are probably marked by the subjectivity of researchers who have influenced the conditions of implementation of the tool. Another approach to designing the BSC might be able to lead to different results. Our results should not be interpreted as limitations of the BSC but more as a discussion of the design process and use of the BSC. However, the study highlights the interest of field studies in accounting management research. Further researches based on the action research or CRA might allow for deeper research as regards some of our questionings.
References


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**Further reading**


**Appendix. Interview guide at Amidon and Mecatronic**

(1) What was your role during the implementation of the BSC?

Questions in order to restart or clarify the discussion:

- During the formalization of the strategy?
- During the conception of the strategy map?
- During the selection of the indicators?
Questions in order to restart or clarify the discussion:

- A better understanding of the vision and strategy managers?
- A better understanding of strategic issues of the company?
- The feeling of being involved in strategic thinking?
- The feeling of having played an active role in formulating the strategy of our company?

(6) New ideas and new opportunities have they emerged from the experience? If so, could you give examples?
(7) Have you even provided ideas that have influenced strategic thinking? On what occasion? If so, could you give examples?
(8) Do you think that a new strategy was born from the experience? If so, please tell us.
(9) Overall, what this experience has brought to the company?
(10) What did you think about the method?

Questions in order to restart or clarify the discussion:

- What are its strengths?
- What are its weaknesses?

(11) Overall, what are the limits you have identified? Are there any areas for improvement?
(12) From your point of view, what should be the logical continuation of the experiment?
(13) What are your expectations regarding the use of Balanced Scorecard in the company?

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From adoption to use of a management control tool

Case study evidence of a costing method

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IAE – University of Lille 1, Lille, France, and
Yves Levant
University of Lille 2, Lille, France and SKEMA Business School, Lille, France

Abstract

Purpose – The purpose of this paper is to investigate the processes involved in implementing a full costing method – the unite de valeur ajoutée (UVA) (added value unit) method – as well as to explore the uses made of it.

Design/methodology/approach – Firms that adopted the UVA method between 1995 and 2009 were studied by means of semi-structured interviews with individuals concerned in the firm and with the external consultants. The interviews, which lasted two to three hours, were conducted both during the implementation process and several months later. Secondary data in the form of all the documentation regarding the initial setting up and updating of the method were also collected.

Findings – The main advantages of the UVA method are the fine breakdown of costs, facilitating decision making, and its modest use of resources. Generally, it was adopted by small firms with a “defensive” strategic behaviour. The success of its implementation was largely a result of the strong involvement of management. Nevertheless, it found limited use as a management tool compared to the activity based costing (ABC) method, owing to the small size of the firms that adopted the UVA method.

Originality/value – This research paper is the first to examine the various stages of setting up the UVA method of cost accounting method, by collecting data from users on two occasions, separated by an interval of eight years.

Keywords France, Costs, Activity based costs, Management accounting, UVA method, ABC method, Full costing, Added value unit

Paper type Research paper

Introduction

The utilization and success of costing methods, principally of the activity-based costing (ABC) method, have been the subject of much research[1] attempting to explain the factors involved in adopting and the conditions for implementing a costing method; however, the conclusions are somewhat incomplete and diverging. A different research perspective is therefore worth exploring. Indeed, most of the existing studies have been within the same country, or of firms in the same sector, and based only on one stage of the adoption process (Innes et al., 2000; Anderson, 1995; Gosselin, 1997, 2000), while little attention has been paid to the process of putting a cost accounting method in place. The current study concerns the processes involved in adopting one particular method, the added value unit (UVA) method.

There have been many publications by promoters of the UVA method or its forerunners (the GP or UP methods), from Georges Perrin and his wife Suzanne, to the contemporary Jean Fievez and Robert Zaya. These publications each present the method and its evolution, usually followed by relatively detailed illustrations of applications. In this paper, we aim to offer a more neutral view of the UVA method than is taken in the above contributions. We will not linger on its purely technical
aspects which have already been widely explored (Bouquin, 2008; Gervais, 2009; Levant and de La Villarmois, 2001; Mévellec, 2005). The research question in this paper is to study the implementation process of a full costing method, namely the UVA method, in order to consider the determining factors in its adoption and more specifically indicate the information it can provide and the uses to which it may be put. In order to position the UVA method in relation to other methods and identify how it differs from them, we compare our observations with the results of research on the ABC method, which remains the benchmark in full costing methods. For this purpose, we collected data at two points in time, 2001 and eight years later in 2009, from various firms that had adopted the UVA method between 1995 and 2009 as listed by the consulting firm Les Ingénieurs Associés (LIA) that promotes the method in France.

A review of the literature devoted to the implementation of costing tools, and the ABC method in particular, will allow us to define a reference matrix for the process of putting in place such a method (Section 1). A presentation of the UVA method, the conditions in which it emerged and its evolution will give a clearer definition of the scope of the cases to be studied, that is to say, all current applications of the method in France (Section 2). After having presented the methodology (Section 3), we will use case studies to show the conditions for implementing the method and how the information obtained is used (Section 4). Finally, a comparison with the results of research devoted to the ABC method will allow us to identify where the two methods converge and diverge, both in terms of their implementation and of their use (Section 5).

1. Implementation of a costing method

During the last ten years, a large amount of research in management accounting has been directed towards the ABC method. This research has allowed the phases of the costing method implementation process to be identified. It shows commonalities in each phase (characteristics of the users, information produced, etc.) that can be compared with our observations of the UVA method.

1.1 Implementation phases of a costing method

A simplified vision of the organizational innovation process makes a distinction between initiation and implementation (Damanpour, 1991). Daft (1978) had previously identified four phases: conception, proposal, adoption and implementation. Regardless of how the process adopted is broken down, it is a complex process that is context dependent. Damanpour (1991) thus evokes the types of organization, types of innovation and scope of the innovation. These considerations have been applied to the case of implementing costing methods.

Anderson (1995), in studying in depth a unique case, defined the following six phases of implementation: initiation, adoption, adaptation, acceptation, “routinization” and assimilation. During the initiation phase (1), internal needs and pressure from competition drive change and make it necessary for new solutions to be found. Adoption (2) involves the selection of a solution and the decision to invest resources to facilitate the change. Adaptation (3) allows unforeseen aspects to be dealt with and the limits of the initial proposal to be overcome. Acceptance (4) is the minimum level of use and maintenance of the method to ensure its “survival”. It is in the routinization (5) phase that all former methods are fully replaced. Assimilation (6)
occurs when the method is used, sometimes in an unexpected manner, to improve
performance and when it is integrated into other systems.

According to Krumwiede (1998), most of the work devoted to the implementation
of the ABC method adopts the same breakdown as that used by Anderson (1995) or a
simplified breakdown (Bjornenak, 1997). Gosselin (1997) defines three different
phases specific to implementing the ABC method: analysis of activities, analysis
of costs per activities and evaluation of costs. All of these authors attempt to associate
the factors leading to the success or failure of the method with one or more of
these phases.

Apart from the adoption phase, the literature offers little information about the
various phases of the process. We suggest certain reasons for this: as regards
the initiation phase, while it is easy to identify users of the method, it is less easy to
identify those who have evaluated the method but decided not to adopt it. For the
subsequent phases, it is difficult to make a clear distinction between adaptation,
acceptance and routinization, since these phases overlap.

We have therefore chosen to simplify the breakdown of the implementation process
by using three phases: adoption, implementation (covering the adaptation, acceptance
and routinization phases) and assimilation (Table I).

1.2 Determining factors of adoption
Adoption is defined here as a decision to put the method in place and is therefore
a phase of the process of implementing a costing method. This definition is explained
detail by Rogers (1995, p. 21): “adoption of an innovation is the process by which
a decision-maker moves from the stage of knowing about an innovation to forming
an opinion about it, then deciding to adopt or reject it, executing this decision and
confirming this decision”. In their review of the literature on empirical research
devoted to the ABC method, Gosselin and Pinet (2002) define three main types of
contingency factors determining this phase: size, environmental pressure and the
complexity of the production process.

Size is the influencing factor that is the most frequently identified in the adoption of
the ABC/ABM method (Gosselin and Pinet, 2002). The method is mainly adopted by
large firms (Ask and Ax, 1992; Bright et al., 1992; Drury and Tayles, 1994; Innes and
Mitchell, 1995; Krumwiede, 1998; Clarke et al., 1999; Innes et al., 2000), although some
authors have come to the opposite conclusions (Malmi, 1999).

When the relationships are less clear, only complex statistical models (models with
latent variables and structural equations) allow a finer analysis (Gosselin and Pinet,

<table>
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<tr>
<td>Initiation</td>
<td>Adoption</td>
<td>Adoption</td>
</tr>
<tr>
<td>Adoption</td>
<td>Implementation (analysis of activities, costs per activity and evaluation of costs)</td>
<td></td>
</tr>
<tr>
<td>Adaptation</td>
<td>Implementation</td>
<td></td>
</tr>
<tr>
<td>Acceptance</td>
<td>Assimilation or utilization of the information</td>
<td></td>
</tr>
<tr>
<td>Routinization</td>
<td></td>
<td></td>
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<tr>
<td>Assimilation</td>
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</table>

Table I.
Phases of the process of adopting a costing method
2002). These may, for example, provide insights into the effects of environmental pressure on the adoption process both directly and indirectly through its impact on organizational factors. In other words, these models make it possible to identify systems of causality[5].

Malmi (1999) and Anderson (1995) explain the adoption of the ABC method by the level of competition. In the course of the studies on environmental factors (essentially strategy) influencing the choice of a management control system (Govindarajan, 1984; Govindarajan and Gupta, 1985; Simons, 1987, 1988, 1990; Govindarajan and Fisher, 1990), Gosselin (1997, 2000) provides a link between the adoption of the ABC method and the strategies defined according to the typology of Miles and Snow: adoption of activity-based accounting is more common in “prospector” firms[6].

According to Krumwiede (1998), Cinquini et al. (1999) and Groot (1999), the more complex the production technology, the more likely the adoption of the ABC method. These results confirm those of Shim (1996), for whom product diversity favours the adoption of more sophisticated costing methods.

Most of the research referred to above offers a simplistic vision of the implementation of costing methods, frequently reduced to the decision to adopt them when, in fact, the process is much more complex than that.

1.3 Implementation
As underlined by Gosselin and Pinet (2002), there are few studies that make a distinction between the various implementation phases (Gosselin, 1997, 2000; Krumwiede, 1998), while in our work, we consider implementation to include the phases of adaptation, acceptance and routinization, as defined above (Anderson, 1995).

Gosselin (1997) associates centralization and formalization with the implementation of the ABC method[7]. Krumwiede (1998) has identified factors having an impact on these phases, such as the involvement of management, or the size of the firm.

The limited interest in these phases implies that there is limited knowledge of the technicalities of implementing the methods, even in the detailed case study by Anderson (1995) which mainly focuses on human aspects. Conducted at General Motors (GM) between 1986 and 1993, it identifies 18 variables which affect the success of each of the six stages referred to above in different ways. It is in view of this that Mevellec (2003) proposes a matrix to provide a finer breakdown of the ABC system put in place. This matrix differentiates between spatial parameters (perimeter, analysis mesh and number of cascading levels), human parameters (construction of the matrix, responsibility for accounting and data collection) and logic parameters (causality, traceability and principle of rationality).

1.4 Assimilation or utilization of data
The expectations of firms when they implement a costing technique include improved profitability, cost reductions, improvement of information systems (Bright et al., 1992). The numerous surveys on the utilization of these costing techniques nevertheless have diverging results.

Most of these studies mainly concern full costing methods, and more recently, the ABC method. Indeed, the full costing methods are the most widespread, used either alone or in addition to partial costing methods. For example, in the case of Sweden, Ask and Ax (1992) show the prevalence of full costing methods: 60 per cent of firms apply only full costing and 30 per cent use it with a partial costing method. The same applies in Italy (Cinquini et al., 1999). According to Nobre (2001), the costing and pricing
methods most used in French SMEs are full costing alone or used with other methods in 60 per cent of the cases.

The main utilizations of costing methods are to fix the selling price of products, strategically analyse their profitability, improve cost control, customer profitability, identify cost drivers in the budgeting process, improve knowledge of cost origins and improve output. Production costs and especially full costs play an important role in determining selling prices. According to the survey by Bright et al. (1992), cost management techniques are mainly used for cost control, fixing selling prices, determining investments and performance management. This survey confirms the studies by Mills (1988) in the UK and Govindarajan and Anthony (1983) in the USA. Studies in other countries have led to similar conclusions. These include Finland (Lukka and Granlund, 1996), Sweden (Ask and Ax, 1992), Japan (Yoshikawa et al., 1989) and Belgium (Theunisse, 1992).

Differences between these countries can, however, be found when it comes to the importance given to the various utilizations of costs. From a sample of 598 firms (106 Canadian, 111 French and 371 Japanese), Bescos et al. (2001) came to conclusions about the ABC/ABM method that differed by country. In France, its main use is the setting of product prices, followed by cost cutting. These results confirm those in the survey conducted by Bescos and Cauvin (2000) in France. For them, the ABC/ABM method allows multiple decisions both at an operational and strategic level. By calculating costs and margins, firms may decide to abandon certain products, but these calculations also allow decisions to be made about subcontractors, orders to be accepted and budgets established. According to the study referred to above by Nobre (2001), French SMEs focus strongly on calculating production costs. Cost-price-plus-margin remains their main method of determining prices (used alone in 37 per cent of cases and in comparison to the market prices in 22 per cent of cases). This can be explained by a pricing concept that is less market oriented than in the other countries mentioned (Bescos and Cauvin, 2000). French companies have a more introspective vision of the evaluation of their selling prices on the basis of full costing than in Japan, Canada and Great Britain (Innes et al., 2000) where businesses have a stronger customer focus and where other concepts are promoted such as cost reduction, customer profitability analysis and budgeting.

In this study, the small size of the organizations implementing the UVA method and limited number of people involved in the process make it difficult to clearly identify the separate implementation phases. Nevertheless, we can use a matrix taken from the literature on the implementation of the ABC method in order to analyse this process according to three main phases as described in Table I: adoption, implementation and assimilation or utilization.

The literature also enables us to identify factors explaining how the first two stages progress and some means of comparing the ways in which the methods are used. The decision to put in place or “adopt” such a method appears to depend on the size of the firm, pressure from its environment and the complexity of the production process. The way in which the method is implemented depends on the involvement of management and the size of the firm. The main uses of the data provided by the ABC method are essentially cost control, fixing selling prices, determining investments and performance management. We should, nevertheless, point out that the literature bases its findings on incomplete and sometimes diverging results.

The specificities of the UVA method described in the following section should explain why its results differ from the ABC method.
2. The UVA method: origins and advantages

It is not our intent to present the complete history of the origins of the UVA method here, it already having been the subject of another paper (Levant and de La Villarmois, 2001). We will simply provide a short history of the method in order to present its particularities and to place it in the context of the case studies conducted. The cases presented are limited to those put in place since 1995, when the name UVA method was adopted.

2.1 From the GP method to the UVA method

The GP method was developed by Georges Perrin in the 1940s. He gave the method its initials. In 1946, he set up a consultancy called La Méthode GP. To promote the GP method, he published many articles in professional journals and held conferences, the best known of which, entitled “The principle of unifying the measurement of production in the management of multiple product industries”, was given to the Société des ingénieurs civils on 16 November 1953. In 1962, a posthumous work was published by Dunod under the title Costing and Management Control Using the GP Method (Perrin, 1962), along with a number of articles.

LIA under the management of Jean Fiévez and Robert Zaya, continued to develop the GP method, renaming it the UP method (for Unité de Production or Production Unit). The method remained unmodified until 1994, with one or two adoptions each year in small- and medium-sized firms. Most of LIA’s business amounted to productivity missions in French groups. The year 1987 was a turning point with the publication of the work by Johnson and Kaplan (1987) which was echoed by a number of publications in the USA and translated into French (Cooper and Kaplan, 1989, 1991). Various works (Lorino, 1991; Mevellec, 1991), articles in the Revue Française de Gestion and the “management accounting” section of the Revue Française de Comptabilité fuelled the debate about the advantages of the ABC method.

However, the UP method continued to be promoted in France by LIA. The UP method gradually evolved and changed from a method of simply analysing production costs to the analysis of almost all the costs of a firm[8]. In April 1995, in order to break with the previous focus on production alone, the method changed its name to the UVA (Unité de Valeur Ajoutée) method.

Having outlined the emergence and evolution of the UVA method, we now review its particularities[9].

2.2 Analysis of the particularities of the UVA method

An analysis of the UVA method (see Appendix 1)[10] enables us to identify its strengths and weaknesses. While the traditional approaches make it necessary to reassess the costs of each centre of responsibility or activity for each period, one of the advantages of the UVA method lies in the allocation of costs for a reference period only. It is therefore possible to adopt a finer breakdown of costs over the various posts than in ABC type methods[11], this being performed only once in a period of around five years (Fiévez et al., 1999). It offers a more detailed picture than the ABC method. While in the ABC method costs are grouped into cost centres (a combination of people, technology, raw materials, methods and environment that produces a given product or service) (Brimson, 1991, p. 103), the UVA method allows for a finer analysis at what is called the “work post” or “UVA post”[12] level, which makes the homogeneity of the costs less of an issue.
Table II presents a summary of the tasks that need to be performed in both methods.

The simplification proposed by the UVA method is based on what Georges Perrin (1962) called hidden constants. Since these constants may vary over time, the promoters of the UVA method preferred to use the term UVA index. They must be regularly updated (every five years) to take into account technological developments or changes in cost structures. The reliability of the method is ensured by the relative stability over time of the constants of independent UVA posts (Gervais, 2009, pp. 207-12).

The fine breakdown of the activity permits a precise analysis of costs, which makes it possible to assess the profitability of each invoice. This is, according to its promoters, the main advantage of the method[13]. It is also presented as a quick and easy costing method for determining the Whale curve of customer profitability or “Kanthal curve”, an example of which is given in Figure 1.

We, however, prefer to place the emphasis on its simplification of the management accounting system.

Regardless of the method used, the precision of the cost analysis will depend on the number of posts or activities, the premises being identical for all the methods. Implementing an ABC type approach makes it necessary, for each period, to allocate the costs to each post. Based on the principle that the costing structure is stable, the UVA method only requires this allocation to be performed once, until the next update of the method. It is therefore possible to envisage a much finer analysis of costs.

<table>
<thead>
<tr>
<th>Tasks to be performed</th>
<th>ABC method</th>
<th>UVA method</th>
</tr>
</thead>
<tbody>
<tr>
<td>In $t_0$</td>
<td>Function of the number of activities</td>
<td>Function of the number of posts</td>
</tr>
<tr>
<td>During each period</td>
<td>Record the number of cost drivers used by each product or activity. Allocate the costs to the activities</td>
<td>Determine the quantities (of goods/services) produced and determine the indirect costs$^a$</td>
</tr>
</tbody>
</table>

Table II.
Comparison of the ABC method with the UVA method

Note: $^a$This also involves defining the production routes for new goods/services and updating the routes for old ones.

Figure 1.
Example of a profitability Whale curve per invoice
More generally, the analysis matrix proposed by Bouquin (2008, pp. 96-9) allows the advantages and drawbacks of a management accounting technique to be identified (Table III).

Compared to the ABC method, the UVA method is a sound alternative, although it does present a certain number of problems. For example, any anomaly regarding a particular post will have repercussions on the entire firm, without it being possible to localize it, through the increase in the UVA cost. We may also question the relevance of the stability of the UVA numbers over time (Staykov, 2002; de La Villarmois, 2004).

Most studies examining the introduction and use of full costing concern the ABC method. The results of this paper will extend knowledge of the UVA method. By positioning this method in relation to the benchmark method of ABC, it should advance understanding of the various phases in adoption of costing methods.

3. Methodology

On the basis of the three phases regarding the setting up of a costing method (adoption, implementation and assimilation), our aim is to observe the conditions in which the UVA method is implemented and identify the data it can produce and the uses that are

<table>
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<tr>
<th>Criterion</th>
<th>ABC type method</th>
<th>UVA method</th>
</tr>
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<tbody>
<tr>
<td>Source of information</td>
<td>Comparisons between actual costs and standard costs are available at all levels: activity, product, etc. Comparisons between the cost drivers used and the standards can also be made</td>
<td>The method provides different information. It is not possible to obtain information about actual costs, costs being allocated only for the reference period. On the other hand, for each post, it is possible to compare the number of UVA used to the number of standard UVAs. The number of UVAs produced per post is another relevant indicator of activity.</td>
</tr>
<tr>
<td>Allocation of indirect and fixed costs</td>
<td>One of the basic principles of the ABC method consists in identifying the most relevant units of measurement or cost drivers, irrespective of the activity.</td>
<td>The UVA method offers a finer analysis than the ABC method, as the task of allocating costs is done only once.</td>
</tr>
<tr>
<td>Modelling cost behaviour</td>
<td>With the ABC method, the level of analysis is less fine than with the UVA method, as there are fewer activities than posts. On the other hand, the standards can be updated if they are no longer representative.</td>
<td>This is one of the strong points of the method: based on the production routes, it is easy to make simulations (new products or reorganization of production).</td>
</tr>
<tr>
<td>Understanding the causes of costs</td>
<td>This is independent of the method used. It would, however, be facilitated by detailed knowledge of cost behaviour.</td>
<td>The analysis made when the method is put in place is a way of understanding the causes of costs. Its failure to monitor actual use does, however, represent an obstacle to this understanding.</td>
</tr>
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</table>

Source: Olivier de La Villarmois and Yves Levant

Table III. Comparison between the ABC and UVA methods
made of it. Looking at a situation, the researcher should have a clear picture of what is going on and how things are proceeding (Miles and Huberman, 1994). Our research belongs to the category of exploratory case studies: “[…] used to explore the reasons for particular accounting practices. They enable the researcher to generate hypotheses about the reasons for particular practices” (Ryan et al., 2002, p. 144).

Our strategy is based on the collection of data which, for each case study, combine primary data resulting from interviews and secondary data reflecting practices (internal documents, minutes of meetings, etc.). Semi-structured interviews are an important source of data for this research; they were primarily conducted with the project manager in the firm as identified by LIA, whose role was verified. A copy of the interview guide used in this study is included in Appendix 2. The guide was adapted for interviews with other actors.

As well as the project manager, we interviewed a variety of people in each firm: the management, the administrative and financial directors or controllers and the production managers[14]. The consultants involved in setting up and updating the method were also interviewed to confirm certain details or interpretations (see Appendix 2 for more details). The interviews were semi-structured and lasted two to three hours each. In addition, we had access to all the documentation regarding the initial setting up and updating of the method. The risks involved in retrospective interviews was mitigated by questioning different individuals involved in the same phases and cross-referencing the data or comparing it with other archive sources. Details of our information sources are given in Appendix 3.

The firms observed are all firms in which the UV A method was put in place between 1995 and 2009 (with the exception of the “unofficial” implementations mentioned above). The 24 cases studied here correspond to all of the applications of the UV A method implemented since 1995 by LIA or its partners. All the firms contacted were willing to participate in the research. As the name UV A is registered with the Institut National de la Propriété Industrielle (National Industrial Property Institute), any “official” application of the method must to be put in place by LIA or with its agreement. Our choice of research objects is justified as follows:

• It is difficult to study all the applications of the GP method and its derivatives since Second World War without introducing a bias. For example, it would be very difficult to find the archives of companies that no longer exist.

• One of the aims of our research is to attempt to understand why a method developed over half a century ago, and which might appear obsolete, is still being used by some firms.

• If there are any, the rare firms that developed costing tools on the basis of publications on the GP/UV A method, are highly unlikely to really conform to its methodology. Its implementation indeed requires the aid of experts who have specific competencies, are sensitized to management techniques and specialized in time analyses.

The data were collected in two stages, in 2001 and then in 2009. Interviews were transcribed and manually coded. The reason for collecting further data in 2009 was to increase the sample size and to update what we had collected in 2001 for the four firms still using the UV A method after 2001. Our research is not a longitudinal case study, but provides an observation of users of the UV A method at two different points in time separated by an interval of eight years. Of the 24 cases studied here, 13 were observed
in 2001 and 11 in 2009. The data collected in 2001 were therefore updated for the four firms that were still using the UVA method after that time (see the Table AI for more details). Despite the limitations of our approach, the results obtained from the two periods were compared to reveal evolutions.

The breadth of the sample allows us to investigate the context in which the method is applied, as well as its contribution to the firm.

4. Applications of the UVA method
The applications of the UVA method will be described in terms of the three main phases defined above: adoption, implementation and assimilation.

4.1 Adoption: explanatory contingency factors
The three most commonly used criteria for characterizing firms that have adopted UVA are sector of business, size and management accounting system used before adopting the UVA method. Analysis of the interviews brings out an unusual specific criterion: legal independence.

4.1.1 Legal independence. In seven out of 24 cases (29 per cent), the users of the method are independent firms, that is to say they are not attached to a group or a parent company. This situation enables the firm to make more adventurous choices without having to convince a whole range of people involved in the decision-making process or to follow current trends. The other firms using the method belong to groups (Table IV).

Only 29 per cent of the user companies belong to groups:

Contrary to other countries such as Brazil, in France there are very few cases of the method being implemented in groups of firms. In groups, the finance experts think they know everything and mainly focus on budgeting and reporting tools. They give little importance to the analysis of sales profitability, which is the main advantage of the UVA method (Jean Fiévez, manager of LIA).

In all cases, the chief executive played a major role in selecting the method. On account of the resources that need to be provided, this decision cannot be made by the financial director alone.

4.1.2 Business sector. A total of 21 of the 24 firms operated in manufacturing, the remaining three being an agricultural cooperative, a trader and a water company manager. This situation can be explained by the engineering backgrounds of the promoters of the method (Table V):

It is not easy to put the UVA method in place in certain services businesses. The time spent to perform activities is the main driver. The observation of time at the workstation is an essential element in the study of ‘UVA posts’. Posts where the solution can be standardized while remaining adjustable to customer needs or those where the solution is unique or almost unique are difficult to measure. Apart from the question of the competence of those in charge of taking these measurements, the problem is aggravated […] by the reluctance of employees to allow themselves to be measured (partner consultant of LIA).

<table>
<thead>
<tr>
<th></th>
<th>Manufacturing Numbers</th>
<th>Manufacturing (%)</th>
<th>Other sectors Numbers</th>
<th>Other sectors (%)</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>2001 study</td>
<td>9</td>
<td>69.2</td>
<td>4</td>
<td>30.8</td>
<td>13</td>
</tr>
<tr>
<td>2009 study</td>
<td>8</td>
<td>72.7</td>
<td>3</td>
<td>27.3</td>
<td>11</td>
</tr>
<tr>
<td>Total</td>
<td>17</td>
<td>70.8</td>
<td>7</td>
<td>29.2</td>
<td>24</td>
</tr>
</tbody>
</table>

Table IV. Legal independence of users of the UVA method

From adoption to use of a costing method
These observations do not normally have any bearing on the scope of the method; it is only natural that its promoters should first tackle the field that is most familiar to them, i.e. manufacturing. The alumni network of Arts et Métiers, a prestigious French engineering school, to which Jean Fiévez and Robert Zaya belong also played a role.

It should be noted that in comparison to the observations made in 2001, updating has had no major impact in this respect.

4.1.3 Size. The two criteria used to establish the size of the user firms are their payrolls and turnovers (data are detailed in Appendix 3)[15]. Users of the UVA method are relatively large SMEs: 12 out of 24 have a payroll of at least 100 and 16 (out of 23) have an annual turnover of over ten million euros.

4.1.4 Pre-existing management accounting system. Before describing the management accounting systems already in place, it is perhaps necessary to point out that if the firms had been perfectly satisfied with their management accounting system, they would not have chosen to search for another.

In eight cases, no management accounting system was used before implementing the UVA method. In the other cases, the systems used were not satisfactory: overly basic distribution of costs did not allow a fine enough analysis to be made for decision-making purposes. To be more specific, the management accounting systems used were the following:

- In four cases, a traditional method based on cost centres. The small number of centres, however, produced only approximate analyses.
- In five cases, full costs were evaluated by applying a coefficient to direct costs.
- In the last seven cases, partial costs were determined (most often raw materials costs plus direct labour costs) (Table VI).

4.1.5 Factors prompting the decision to change. One factor is systematically mentioned by users, when explaining the decision to go to another method: insufficient profits. While in the study made in 2001 most of the firms had profitability issues, the situation of new users appears somewhat different (Table VII).

<table>
<thead>
<tr>
<th>Table V. Business sectors of UVA method users</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
</tr>
<tr>
<td></td>
</tr>
<tr>
<td>2001 study</td>
</tr>
<tr>
<td>2009 study</td>
</tr>
<tr>
<td>Total</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Table VI. Costing method used previously</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
</tr>
<tr>
<td></td>
</tr>
<tr>
<td>2001 study</td>
</tr>
<tr>
<td>2009 study</td>
</tr>
<tr>
<td>Total</td>
</tr>
</tbody>
</table>
The financial situation of firms adopting the method during the second period is better:

At firm X, we had had negative operating results for several years. This caused much concern for our family shareholders. I thus had to find a quick solution to this drop in profitability. One year after putting in place the UVA method, our profitability increased to 4.5% of our sales then to 6% (general manager of firm 1).

Seven firms mentioned an additional factor:

- drop in turnover generating pricing issues (case 6);
- major industrial projects: knowing one’s costs is a means of making the best investment decisions (case 3);
- arrival of a new manager who needed to have reliable information before making decisions (cases 4, 18 and 19);
- the controversy leading to a need for information to justify pricing policies (case 22); and
- competition from China (case 23).

It is not surprising that profitability is one of the main concerns of the company manager who chose to adopt the UV A method. This criterion was indeed central to the arguments put forward by the promoters of the method: the method aims to produce a Whale curve showing the profit or loss relating to each invoice issued by the firm:

Thanks to the UVA method, the calculation of an “analytical” result per invoice allows the firm to set its prices according to the level of service consumed by each sale. This is the real advantage of the method. It is illustrated by Whale curves (Jean Fiévez, manager of LIA).

### 4.2 Implementation

It must be remembered that the implementation phase covers the phases of adaptation, acceptance and routinization. For the method to be successful, it is essential that the implementation of the method is analysed throughout its adaptation, that resources are made available, and that maintenance procedures are adopted.

As already mentioned, the firms studied were of modest size and therefore the processes observed had nothing in common with those described by Anderson (1995) at GM. The extent of the resources used (on account of the size of the firm), the strong involvement of management, the limited size of the internal team in charge of the project, and the experience of the external consultants meant that all the conditions were met for the project to be successfully completed. The adaptation, acceptance and

<table>
<thead>
<tr>
<th></th>
<th>2001 study</th>
<th>2009 study</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Numbers</td>
<td>(%)</td>
<td>Numbers</td>
</tr>
<tr>
<td>Profitable</td>
<td>2</td>
<td>15.4</td>
<td>4</td>
</tr>
<tr>
<td>Slightly profitable</td>
<td>3</td>
<td>23.1</td>
<td>5</td>
</tr>
<tr>
<td>Breakeven</td>
<td>7</td>
<td>53.8</td>
<td>1</td>
</tr>
<tr>
<td>Slightly unprofitable</td>
<td>1</td>
<td>7.7</td>
<td>0</td>
</tr>
<tr>
<td>Not applicable</td>
<td>0</td>
<td>0.0</td>
<td>1</td>
</tr>
<tr>
<td>Total</td>
<td>13</td>
<td>100.0</td>
<td>11</td>
</tr>
</tbody>
</table>

Table VII. Profitability of the firms deciding to adopt the UVA method.
routinization phases were conducted simultaneously: from the beginning of the project, routinization was a major preoccupation of the project manager.

It should be noted that applications of the method in firms operating outside the manufacturing sector require a certain amount of adaptation, which does not, however, call into question the fundamental principles of the method. In one case, substantial efforts, identified as an investment by the consulting firm involved in the project, were made to develop a tool adapted to a business sector, in cooperation with professional associations.

4.2.1 Resources. The implementation of the UVA method requires considerable time and resources, whereas its utilization requires little in terms of resources. Each month, one half of a man-day per month is enough to perform the necessary calculations of the UVA cost and issuing a spreadsheet.

As regards the total implementation time in months, the distribution is as in Table VIII.

It is difficult to compare the implementation times for projects conducted in different time periods, since the nature of the project is no longer the same. In the first period, the promoters of the UVA method did not have a dedicated software program; each firm developed its own program and the consultants of LIA and its partner firms checked that the analyses were consistent. Since 2001, a program has been developed and forms part of the UVA implementation package. This is why it is impossible for us in our new observations to dissociate analysis (assimilated with adaptation) from operationalization (assimilated with routinization).

The implementation times differ little, according to the consultants in charge of the project (LIA or other firm).

The in-house resources used are mainly human resources. On average, 0.73 employees (accountants or production “engineers”) worked on the implementation. The details are presented in Table IX.

If the numbers are weighted according to the duration of the project, we can see that the resources used are similar for both periods: 10.7 months for one person in the first study and 10.0 months in the second. In four cases, someone was hired especially for the project. This illustrates the importance of the project to the firm. Another noteworthy point is that the project concerns both production and accounting.

<table>
<thead>
<tr>
<th>Months</th>
<th>2001 study</th>
<th>2009 study</th>
<th>Total of the two studies</th>
</tr>
</thead>
<tbody>
<tr>
<td>Population</td>
<td>13</td>
<td>11</td>
<td>24</td>
</tr>
<tr>
<td>First quarter</td>
<td>8</td>
<td>11</td>
<td>10</td>
</tr>
<tr>
<td>Second quarter</td>
<td>12</td>
<td>13</td>
<td>12</td>
</tr>
<tr>
<td>Third quarter</td>
<td>18</td>
<td>24</td>
<td>18</td>
</tr>
<tr>
<td>Minimum</td>
<td>8</td>
<td>8</td>
<td>8</td>
</tr>
<tr>
<td>Maximum</td>
<td>24</td>
<td>24</td>
<td>24</td>
</tr>
<tr>
<td>Average</td>
<td>11.7</td>
<td>15.5</td>
<td>13.4</td>
</tr>
</tbody>
</table>

Table VIII.

<table>
<thead>
<tr>
<th>Time (in months) needed to implement the method</th>
<th>2001 study</th>
<th>2009 study</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Minimum</td>
<td>0.20</td>
<td>0.30</td>
<td>0.20</td>
</tr>
<tr>
<td>Maximum</td>
<td>1.25</td>
<td>1.75</td>
<td>1.75</td>
</tr>
<tr>
<td>Average</td>
<td>0.79</td>
<td>0.66</td>
<td>0.73</td>
</tr>
</tbody>
</table>

Table IX.
To reduce the implementation costs, the consultants were only present one or two days a week to supervise the work performed in-house.

The project was considered to be finished, when the profitability per invoice could be calculated and a Whale curve of customer profitability could be constructed.

4.2.2 Acceptance and routinization: costing and maintenance. Maintenance of the method is essential for ensuring that the model adopted always reflects the current technical and economic situation of the firm. In two cases, a completely new analysis was made to avoid any deviations after the method had been used for six years. Six firms have not yet reached that stage since they have been using the method for <18 months. In seven cases, maintenance is performed regularly to take into account new technological choices or new products. These maintenance operations can be seen as a form of assimilation of the method as the user now plays an active role in the design of its costing system.

4.3 Assimilation: consequences of adopting the UVA method

Two separate questions were addressed regarding use of the method. The first, “how do you use the UVA method?” elicited very operational answers, while the follow-up question, “have you any examples of decisions made following adoption of the method?” produced more strategic answers.

After describing these two aspects of utilization we will consider the sustainability of the method and the organizations over time.

4.3.1 Utilization of the data produced by the method. The uses[16] mentioned by the company managers or persons involved can be divided into four categories:

- pricing (16 cases);
- preparing quotes (ten cases); and
- making simulations and aiding investment decisions (three cases).

Utilization depends directly on the nature of the firm’s business. If production is on a per-order basis, the main utilization will be to prepare quotations, while if the products sold are standard, the UVA method will be used to adopt an appropriate pricing policy. This pricing policy must be considered broadly: it does not only concern products, but also related services such as order placement, preparation, invoicing, etc. Better knowledge of costs enables certain decisions to be made (Table X):

In practice, a quotation is tantamount to a pro forma invoice. The difficulty was to draw up quotations, taking into account the particularities of each product as well as the requirements of each customer in terms of transport and preparation for shipping. Our representatives were able to present much more competitive proposals and we are now getting contracts that were out of our reach before as we were not competitive enough (general manager of firm 6).

| From adoption | to use of a costing method | 247 |

<table>
<thead>
<tr>
<th>Prices Numbers</th>
<th>Numbers (%)</th>
<th>Quotes Numbers</th>
<th>Numbers (%)</th>
<th>Simulations and investment choices Numbers</th>
<th>Numbers (%)</th>
<th>Total Numbers</th>
<th>Numbers (%)</th>
</tr>
</thead>
<tbody>
<tr>
<td>2001 study</td>
<td>9</td>
<td>47.4</td>
<td>7</td>
<td>36.8</td>
<td>3</td>
<td>15.8</td>
<td>19</td>
</tr>
<tr>
<td>2009 study</td>
<td>7</td>
<td>70.0</td>
<td>3</td>
<td>30.0</td>
<td>0</td>
<td>0.0</td>
<td>10</td>
</tr>
<tr>
<td>Total</td>
<td>16</td>
<td>55.2</td>
<td>10</td>
<td>34.5</td>
<td>3</td>
<td>10.3</td>
<td>29</td>
</tr>
</tbody>
</table>

Table X. Utilization of the data produced by the method
There was no systematic comparison of the number of standard UV As with the actual number of UV As used. The method is not only a costing tool, but can also be used as a control tool, as indicated by the title of Perrin’s (1962) original work. This is obviously a result of the wealth of data produced (which is already a radical change for users of management data). Thus, the marginal contribution of the UVA method to management control is modest, compared to its contribution in the field of costing.

4.3.2 Numerous spill-over effects of the method. The data produced by the method are identical from one firm to another, but the resulting management decisions vary considerably (Table XI).

In the most frequently observed situation, adoption of the UVA method leads to a decision to drop products (nine cases out of 24). Almost all the decisions arising from the system are rationalization decisions.

Most of the firms observed were in some kind of financial difficulty and did not have a relevant management tool; hence, the UVA method offered a solution to their problems:

Firm Y resulted from the splitting of a firm making bed linen for children, which after going into liquidation, was taken over by two associates. When we took over the company, the textile part (spinning, weaving and finishing) was integrated; it employed 30 people and represented 80% of our sales. The textiles market has been in decline for several years with falls in sales by 3 to 6% per year. Analysis of the ‘analytical results’ provided by the UVA method shows that we should abandon the textile part of our business, which is losing money and is only offset by the [thriving] induction part. At present with 20 employees, sales of 4 million Euro and net profits of 500,000 Euro, company Y has focused on a single activity, the sale of slip-proof pallet liners, and is now making profits (finance director of firm 6).

For example, 45 per cent of the firms observed made most of their turnover with large retailers. These firms encountered the same types of problems in negotiations with their main customers. The results provided by the UVA method, and in particular the Whale curves of profitability of each customer, product and order, systematically led them to renegotiate their terms of sale with their customers (prices, delivery terms, minimum order quantities, etc.). Having detailed information about their cost structures frequently allowed them to complete these renegotiations successfully. If no agreement was reached, the decision to abandon a product, customer or even an activity could be made more easily.

The only exception is case 19. While information produced by the UVA method led this firm to drop products and drop customers, it also identified a development opportunity: the only directly run shop had such good results that the decision was made to open new sales outlets.

<table>
<thead>
<tr>
<th>Utilization</th>
<th>2001 study</th>
<th>2009 study</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Decision to drop customers</td>
<td>5</td>
<td>2</td>
<td>7</td>
</tr>
<tr>
<td>Decision to drop products</td>
<td>5</td>
<td>4</td>
<td>9</td>
</tr>
<tr>
<td>Decision to drop activities</td>
<td>2</td>
<td>0</td>
<td>2</td>
</tr>
<tr>
<td>Change to process</td>
<td>1</td>
<td>0</td>
<td>1</td>
</tr>
<tr>
<td>Others</td>
<td>0</td>
<td>1</td>
<td>1</td>
</tr>
</tbody>
</table>

Table XI. The spill-over effects of putting the method in place.
It is important to note that in all cases, the nature of the decisions made illustrates the confidence the managers had in the data produced by the method. In one case only, the data took the manager so much by surprise that it was not acted upon. In the great majority of cases, the firms used the method for rationalization purposes. In only one case was the development of new products and a new distribution channel spontaneously mentioned.

4.3.3 Sustainability of the method. One of the most noteworthy results of the study conducted in 2001 was the very strong tendency of users of the UVA method to abandon it (Table XII).

Only four out of 13 firms (31 per cent) were still using the UVA method. The difficulties facing these firms when they adopted the method increased the probability of radical changes such as a buyout (39 per cent of the cases). A new management often imposes its own methods. The fact that the method is abandoned when the company manager leaves is an indication of the level of involvement of the latter in the project. Finally, the implementation of a more comprehensive information system such as ERP makes the UVA method less worthwhile. The quality of the data collected means that we need not be concerned about the problem of approximations related to the principle of hidden constants.

Among the 11 new users, only three abandoned the method for reasons that had already been observed in the previous study. A $\chi^2$ test confirms the link between the period studied and the longevity of the method (4.1 per cent significant); this difference can very probably be explained by the improved financial situation of the firms having adopted the method in the second period.

Apart from a much higher survival rate of the method during the second period, we should also point out that the reasons for abandoning it are not related to the UVA method itself. The company managers were so strongly attached to the information produced by the method, particularly the profits per monthly invoice, that only a radical change, regardless of its origins, would make them abandon it.

5. Discussion: comparison between the ABC and UVA methods

In addition to the description of the method, it is interesting to compare our findings with the results of research on other methods in general, and on the ABC method in general, and on the ABC method in

<table>
<thead>
<tr>
<th>Situation</th>
<th>2001 study</th>
<th>Updating of the 2001 study</th>
<th>2009 study</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Still using the method</td>
<td>4</td>
<td>3</td>
<td>8</td>
<td>11</td>
</tr>
<tr>
<td>No longer using the method due to their integration into a group</td>
<td>4</td>
<td>5</td>
<td>1</td>
<td>6</td>
</tr>
<tr>
<td>No longer using the method due to a change in the information system&lt;sup&gt;a&lt;/sup&gt;</td>
<td>2</td>
<td>2</td>
<td>1</td>
<td>3</td>
</tr>
<tr>
<td>Firm closed down (one liquidation and one business transfer due to a buyout)</td>
<td>2</td>
<td>2</td>
<td></td>
<td>2</td>
</tr>
<tr>
<td>Change of management</td>
<td>1</td>
<td>1</td>
<td>1</td>
<td>2</td>
</tr>
<tr>
<td>Total</td>
<td>13</td>
<td>13</td>
<td>11</td>
<td>24</td>
</tr>
</tbody>
</table>

<sup>a</sup> It is important to note that these two firms have not totally abandoned the idea of using the UVA method. In one of these two cases, the change of information system was imposed by the group

Table XII. Sustainability of use of the method
particular. Even if the levels of analysis or research questions posed are different, there are lessons to be learned from each of the three phases defined: adoption, implementation and assimilation.

5.1 Adoption: the central role of management
The adoption phase (in the most limited sense of the term) of a costing method is the most studied and therefore provides us with a great number of comparisons. A review of the literature devoted to the factors involved in adopting the ABC method reveals two main criteria: size and strategy.

Users of the ABC method are mainly large firms (Ask and Ax, 1992; Bright et al., 1992; Drury and Tayles, 1994; Innes and Mitchell, 1995; Krumwiede, 1998; Clarke et al., 1999; Innes et al., 2000; Gosselin and Pinet, 2002). The UVA method, on the other hand and according to what we consider to be its apparent advantages, tends to be adopted by small organizations, even if the criterion of size is difficult to interpret. The largest organizations often constitute a simple aggregation of more modestly sized structures. Among the users of the UVA method, only one company operates on various sites with only operative personnel.

Therefore, in groups composed of atypical structures, it is possible to envisage adopting a method such as the UVA method. This possibility was illustrated by the case of the Snecma plant in Le Creusot which is not included in the population studied, since it abandoned the method before 2001. On the other hand, for large organizations that are simply a duplication of identical “small” structures, it is important to organize their data by putting an ERP in place. This makes it possible to consider adopting a costing method that does not use approximations based on production equivalents.

The second factor explaining why firms adopt the ABC method is their strategic behaviour. “Prospectors” are more likely to use the method than “defenders” (Gosselin, 1997, 2000).

This may appear surprising: it is the firms that give priority to innovation rather than to cost leadership that adopt the ABC method. In the case of users of the UVA method, they have two dominant characteristics: they operate in mature markets and seek ways of rationalizing their working methods in order to improve their profitability. This latter point is illustrated by how the data produced by the UVA method are used: rationalization is a much greater concern than simulation and aiding innovation. Contrary to users of the ABC method, the users of the UVA method are “defenders” rather than “prospectors”.

In addition to the main factors of size and strategic behaviour, we may propose three other factors:

(1) Users of the UVA method are mainly manufacturing firms, which may be explained by the backgrounds of the promoters of the method.

(2) Their cost structures contain a large part of indirect costs which explains their dissatisfaction with previous costing systems, if any.

(3) Finally, the major role played by management must be emphasized.

We can offer two possible explanations for this:

(1) the promoters of the method do not direct their sales arguments to accountants but to the decision makers; and

(2) the size of the project. It is thus management that makes the decision to adopt the method and is management that is deeply involved in its implementation.
5.2 Implementation: an obligation to succeed

On account of the difference in size between ABC users and UVA users, it is not easy to make a comparison of their implementation processes. It is, however, possible to relate the phases of analysis of the ABC method (activities, costs per activity and costing) as described by Gosselin (1997) with the two phases identified for the UVA method: analysis (identification of use of resources for each post) and operationalization (construction of databases and automated processing).

Contrary to what has been observed for the ABC method (Gosselin, 1997), in our sample all UVA projects were followed through to completion, that is to say the analysis phase is always followed by operationalization. There are two possible, interrelated explanations for this:

1. The implementation phase is long and costly as it requires a considerable amount of work (creation of a product file, production routes and nomenclatures, for example).

2. The company management is always strongly involved in the project. It needs data to be able to make decisions and has invested heavily in the project.

We must avoid hasty interpretations regarding the time and resources needed to put the method in place (Meyssonnier, 2003). Putting the UVA method in place often involves much more than simply adding a management accounting module to a pre-existing production management system. The project often includes setting up a production management system and organizing all the necessary data, which explains its complexity.

5.3 Assimilation: few differences with the ABC method

This is last phase of the process. It is not easy to distinguish between the uses of the ABC method as identified by Bescos et al. (2001) and those of the UVA method observed in our study. Both methods permit various decisions of both strategic or operational importance to be made with a view to improving profitability. One of the main uses they have in common is the calculation of costs which leads to reorganizing pricing and indirectly to the dropping of certain products and/or customers. This, in fact, corresponds to the reasons for putting in place a costing method in general (Bright et al., 1992) and the ABC method in particular (Shim, 1996). On the other hand, no doubt due to the small size of UVA user firms, and contrary to the results of Bescos et al. (2001), no reference is made to decisions regarding subcontractors. In addition there is little effect on process reorganization, and the use of the UVA method for budget control purposes is seldom mentioned by its users. Budget control, however, has little relevance in these small structures.

Use of the UVA method confirms the findings of Bescos and Cauvin (2000), Bescos et al. (2001) and Nobre (2001) who show that full costing is used in France and especially in SMEs for determining selling prices. We were unable to find any differences in the uses made of the UVA method compared to those made of the ABC method. We may conclude from this that the UVA method provides organizations of a small size with the same information as that obtained by larger organizations using the ABC method.

The benefits offered by this technique are not, however, always fully exploited. Thus the “possibilities of the method” in terms of management control and productivity described by Georges Perrin (1962, pp. 129-56) in the fifth part of his work, some of which are mentioned by Fiévez et al. (1999, pp. 184-86), are very rarely observed.
Concluding comments

This study adds to the existing literature in two ways:

1. it supplies information on the utilization of an unusual costing method, the UVA method, comparing this method to ABC which is often considered the benchmark method; and

2. it casts light on the adoption process for managerial innovations.

Compared to ABC, the UVA method is an original costing method as illustrated by discussions on the subject of its contributions (Mevellec, 2002; Meyssonnier, 2003). It is adopted by small organizations whose strategic behaviour is of a defensive nature. It is often used with a view to rationalizing a business, but is rarely used for development purposes. Like ABC, it is used by firms with large indirect costs and complex production processes. The observed implementation projects are brought to completion owing to the strong involvement of the management. Uses of the UVA and ABC methods are comparable in France, and have a strong focus on decision making for improving profitability; results are determined from many different angles in order to ensure that the decisions made are well founded (preparation of quotes and/or prices, dropping certain customers and/or products, etc.). Use of the UVA method as a management tool is, however, less frequent in comparison to the ABC method, owing to the small size and thus the more limited human and IT resources of the firms that have adopted this method.

Concerning the contribution to the literature on the adoption of new accounting techniques, the three phases of implementation of costing methods (adoption, routinization and assimilation) based on the work of Anderson (1995) proved to be a relevant framework for studying SMEs. This study also brings out various factors that are influential for the success of these phases: they vary and have differing impacts according to the phases, which partially confirms previous studies (Gosselin, 1997, 2000; Krumwiede, 1998; Nobre, 2001). For the adoption phase, strategy is decisive: firms adopting the UVA method are used to a “defender” strategy, while Gosselin (2000) notes that most firms adopting ABC use a “prospector” strategy. Firm size and business sector (which can be considered to indicate the type and complexity of production processes and cost structure) explain adoption of UVA, confirming the findings of Krumwiede (1998) and Groot (1999) in respect of ABC. However, three further adoption factors are also identified: the lack of a pre-existing costing system, legal independence and a poor financial position. For the following stages (routinization and assimilation), the resources mobilized and managerial involvement are important, confirming the conclusions of Krumwiede (1998), Shields and Young (1989), Anderson (1995) and Nobre (2001).

Our research did, however, reveal certain limitations which we are obliged to mention. First, on account of the limited number of firms observed, we must be wary of drawing hasty conclusions, even if we can outline certain general trends. Second, company managers who have chosen to invest in this type of method must be convinced of its usefulness, in addition to which the sales methods of LIA, currently the main promoter of the UVA method in France, based on the Whale curve of profitability and directed towards company managers implies that they select potential users with similar strategic visions. Moreover, our findings do not provide a response to such technical uncertainties of the method as the possible impact of the choice of the reference product, or the assumed stability of the UVA numbers, or Georges Perrin’s...
hidden constants (Gervais, 2009; Gervais and Levant, 2007, 2008; de La Villarmois, 2004).

Finally, this study includes only the customers of the consulting firm LIA and its partners. The proliferation of publications and courses on the UVA method mean that applications will develop independently of its initial promoters. The characteristics of these users, and the way they use the UVA method could be different to what we have observed and would be worth investigating in a future study.

The case of users of the UVA method illustrates the process of adoption and implementation as well as the various aspects of the uses that can be made of a complete method for determining costs. It will also serve as an illustration of particularities of a technique.

Notes
1. For more details, see the summary of the literature by Gosselin and Pinet (2002).
2. For the specific results of the study made in 2001, see Levant and La Villarmois (2005).
3. Damanpour’s most recent works do not offer any further information on this subject (Damanpour et al., 2009).
4. These phases are an adaptation of those developed by Kwon and Zmud (1987) for studying the implementation of information systems.
5. Use of these models is based on the collection of data that is seldom available in the field of management control, either quantitatively or qualitatively.
6. Miles and Snow (1978) describe the strategic behaviour of “prospectors”, who are constantly on the lookout for market opportunities and regularly experiment with the possible responses to emerging trends in the environment. “Defenders” behave in the opposite way. They prefer to seek a narrow, stable field of business where they can build up a position of excellence on quality or price, and use a cautious, gradual growth policy.
7. Gosselin (1997) makes a distinction between the adoption phase and the implementation phase.
8. As with the ABC method, most of the time there are charges that cannot be allocated. According to the experience of Jean Fievez in the field, they represent <5 per cent of the added value of the firm.
9. For more details on the history of the UVE method, see Levant and La Villarmois (2004).
10. For a more detailed presentation in English of the technique, refer to Levant and de La Villarmois (2009) (see Appendix 1).
11. We should in fact speak of families of activity-based models. The way cross-activity aspects and the choice of cost drivers are taken into consideration indicates rather a heterogeneous family of activity-based models than an ABC method.
12. A UVA post or work post is a resource (or set of resources) to which costs can be allocated sufficiently clearly to consider them to be accurate. In practice, the concept of the workstation as commonly used by methods departments when defining production routes, is generally a good starting point for analysing and determining work posts.
13. The promoters of the method use the expression “Whale curve of sales” to describe this analysis.
14. The project manager was sometimes one of these people.
15. Turnover at the time the decision to adopt the method was made. The effects of inflation have not been neutralized. The turnover was not available for one firm, but in this case turnover is not the most relevant indicator of its activity. The firm employs 200 people.

16. As several uses can be mentioned simultaneously, the total number of uses exceeds the number of cases observed.

17. Snecma is a major French manufacturer of engines for commercial and military aircraft, and for space vehicles which merged with Sagem to form Safran. It is not part of the population studied as it stopped using the UP method before 1995 further to the setting up of a group ERP.

References


Further reading


Appendix 1. Presentation of the UVA method
According to Fiévez et al. (1999) any act of selling indeed has a cost which is the sum of two independent items: the cost of the products sold and the cost accounted to the client:

\[
\text{Cost of a sale} = \text{Cost of products} + \text{Client cost}
\]

The cost of a product is the sum of the cost of the incorporated purchases and cost of the added value by the company. The client cost (expenses involved in the transaction) is made up of client-specific spending (transport cost in the case of Free on Board shipping, cost of packaging specific to the client, etc.) and the cost of the added value by the company to the client. This latter cost englobes a commercial cost (prospecting, documentation, trade fairs, etc.), an administrative cost (order booking, invoicing) and logistics cost (handling, storage and shipping).

To evaluate the cost of the incorporated added value, the method determines the consumption of resources at each work post under the normal operating conditions (standard cost perspective). All the work posts are considered before attempting to link almost all the resources to these posts. If the study is successful, around 90 per cent of expenses will be counted as direct expenses and the distinction between direct and indirect expenses becomes meaningless. Resources and work posts are linked up by making a distinction between the cost of
consumables, tooling and maintenance, expenses due to the workforce, expenses due to the wear and tear and obsolescence of the production equipment, expenses connected to the value of the material and expenses related to the area occupied by the work posts. A volume of normal activity is defined for each work post (number of standard work units). Operating costs (consumption of direct resources) are thus attributed to the work posts per work unit, that is to say a direct unit cost excluding purchases incorporated into the products and client-specific spending, which the authors continue to call a post rate.

The cost of the posts and various processes is then expressed in units of added value (UVA).

The UVA is the consumption of the resources necessary for realizing a process (post or product) selected as representative of the complete activity. This process is the base process and its valuation (consumption of resources according to the route of operations) is the base rate.

A post index is calculated for each post. This is the ratio of its consumption of resources to that of the base process (of the UVA); the post index is thus equal to the post rate divided by the base rate. The cost of the various processes is also estimated in terms of UVA equivalents. All the activity of the company is thus expressed in units of added value. By means of this set of coefficients we can obtain the cost of the added value of any process at any time. The cost of the UVA is established during each period.

It is determined from the total accounting costs for the period. If \( C \) is the amount of accounting costs for the period, \( A \) the amount of purchases incorporated into the products, \( D \) the amount of client-specific spending and \( Q_{UVA} \) the production of UVA\(^2\) during the period, we will have:

\[
\text{Cost of the UVA} = \frac{C - (A + D)}{Q_{UVA}}.
\]

The cost of the added value of a product or process is equal to the UVA cost multiplied by the production of the product or process expressed in UVA equivalents. The cost of the sales to a client is obtained by adding the cost of the materials incorporated into the products sold, the corresponding client-specific spending and the added value costs.

**Appendix 2. Interview guide used in this study**

*Firm name*

Legal independence

Sector of business

Customer base

Payroll

Turnover

Financial performance

Sales performance

Strategic issues for introduction of the method

Factor that triggered introduction of the method

Pre-existing costing system

Resources used for introduction of the method

Utilization of the method

Effects of introduction of the method

Date of introduction of the method

Maintenance of the method
## Appendix 3

<table>
<thead>
<tr>
<th>Case Study</th>
<th>Consultants</th>
<th>Two telephone interviews with the person in charge of putting the method in place</th>
<th>Face-to-face interview with the person in charge of putting the method in place</th>
<th>Number of players met (excluding the consultant but including the chief executive)</th>
<th>Face-to-face interview with the chief executive</th>
<th>Discussion with the consultant who put the method in place</th>
<th>Annual turnover (in millions of euros in the implementation year)</th>
<th>Payroll</th>
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<td>x</td>
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<td>x</td>
<td>2</td>
<td>x</td>
<td>55</td>
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</table>

**Note:** *Firms still using the method after 2001 and whose data were updated in 2009*

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Contextual factors affecting the deployment of innovative performance measurement systems

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Abstract

Purpose – The purpose of this paper is to examine the association between strategy, structure and environmental uncertainty, and the design and the use of performance measurement systems. The paper provides empirical evidence on the contextual factors associated with the use of financial and non-financial measures, process and outcome measures and the deployment of innovative performance measurement systems in manufacturing business units.

Design/methodology/approach – A questionnaire was sent to a random sample of 200 Canadian manufacturing organizations. Respondents were asked to indicate to which extent they use different measures. They also had to mention if they had adopted an innovative performance measurement approach such as the balanced scorecard. The questionnaire also included questions to classify organizations as prospectors, defenders or analyzers and to measure the levels of decentralization and perceived environmental uncertainty.

Findings – The results show that there is a significant association between strategy, organizational structure and environmental uncertainty and the use of non-financial and process measures. They also indicate that there is an association between strategy and environmental uncertainty and the deployment of innovative performance measurement systems.

Practical implications – Since the 1990s, performance measurement has become an important issue for both academics and practitioners. The professional literature has suggested that managers should design innovative performance measurement systems such as balanced scorecards that include financial and non-financial measures and also process and outcome measures. This paper provides a better understanding of the factors that affect the implementation of innovative performance measurement systems.

Originality/value – The paper presents one of the few studies that provide a better understanding of the contingent factors that influence the design and the use of innovative performance measurement systems.

Keywords Canada, Performance measures, Balanced scorecard, Manufacturing industries, Strategy, Decentralization, Environmental uncertainty

Paper type Research paper

1. Introduction

Since the beginning of the 1990s, performance measurement has become an important topic for academics and practitioners. The professional literature has suggested that managers should design and use innovative performance measurement systems that include financial and non-financial measures. Kaplan and Norton (1992, 1993, 1996, 2006, 2007) advocated in favor of the design of balanced scorecards. Dixon et al. (1990), Nanni et al. (1992) proposed the use of integrated performance measurement systems while Lynch and Cross (1995), the performance pyramid. All these systems would put more emphasis on non-financial and process measures and would enable organizations to give more weight to customers, internal processes and innovation in their performance measurement systems. Overall, this change would ultimately help firms to improve their financial performance. These prescriptions have been well received in
practice and most organizations have been looking for instruments like balanced scorecards to help them to integrate financial and non-financial measures as well as process and outcome measures. The research on the deployment of innovative performance measurement systems such as balanced scorecards is very limited. Hoque and James (2000) have confirmed an association between size and the use of balanced scorecards. Olson and Slater (2002) found that prospector firms (Miles and Snow, 1978) emphasize the innovation and growth perspectives in balanced scorecard while defenders focus on the financial perspective.

The purpose of this paper is to provide some empirical evidence on the association between contingent variables such as strategy, organizational structure and perceived environmental uncertainty on the design and the use of innovative performance measurement systems such as balanced scorecards in manufacturing strategic business units.

Research on strategy, innovation and management accounting has suggested that organizations with a prospector strategy would tend more to make the decision to implement and use innovative performance measurement systems like balanced scorecards (Ittner and Larcker, 1998; Olson and Slater, 2002; Ruzita et al., 2006) while defenders would focus more on traditional financial performance measurement systems such as variance analyses and other financial measures. Similarly, research in management accounting and innovation has shown that decentralized organizations would rely more on non-financial and process measures and therefore use more frequently innovative performance measurement systems like balanced scorecards (Govindarajan, 1988; Abernethy et al., 2004; Abernethy and Bouwens, 2005). The research on environmental uncertainty proposes that organizations that face more uncertainty will use more non-financial and outcome measures and would employ more frequently innovative performance measurement systems like balanced scorecards (Tymon et al., 1998).

A survey was used to investigate the association between strategy, organizational structure and perceived environmental uncertainty and the use of innovative performance measurement systems. The results show that 30.7 percent of the respondents claimed that their organization have implemented an innovative performance measurement systems. This is fairly comparable to other studies in the area such as Marr (2001), Speckbacher et al. (2003), Mojca et al. (2010). The results also show that organizations with a prospector strategy have implemented more frequently innovative performance measurement systems such as balanced scorecards or integrated performance measurement systems. They also tend to rely more on outcome and non-financial measures in comparison to defenders and analyzers.

The study also demonstrates that there is a significant association between the level of decentralization and the deployment of innovative performance measurement systems and also the use of non-financial and outcome measures. This result is in line with the work of Govindarajan (1988) and Abernethy and Bouwens (2005) and suggests that, in more decentralized organizations, managers do not rely only on financial measures to make decisions but also on non-financial measures and that they use innovative performance measurement systems to manage these multiple measures. The results are in the same line for perceived environmental uncertainty. There is a significant association between the level of perceived environmental uncertainty, the deployment of innovative performance measurement systems and also the use of non-financial and outcome measures.
The results of this study have practical implications for organizations who are thinking about the deployment of innovative performance measurement systems like balanced scorecards. Managers of organizations that face greater uncertainty and that have a prospector strategy may need to decentralize their operations and rely more on a good mix of financial and non-financial measures. Therefore, they would tend to rely more on innovative performance measurement systems to manage performance. These results reinforce the prescription that is found in the professional literature.

This study has several contributions. First, it is one of the few empirical studies on the adoption and the implementation of innovative performance measurement systems. Second, it examines the association between contingent variables and the use of financial and non-financial measures, outcome and process measures and the deployment of innovative performance measurement systems and finally provides a better comprehension of the context in which organizations are implementing new performance measurement approaches.

The reminder of the paper is organized in the following manner. First, the literature on strategy and performance measurement will be briefly reviewed to enable the author to justify the hypotheses that are tested in this paper. Second, the literature on organizational structure and third on environmental uncertainty will also be examined to support the hypotheses. In the fifth section, the procedure that was completed to collect the data used in the paper will be described. Then, the results will be examined and discussed in the sixth section. The last section will include a discussion on the next steps in the research process.

2. Strategy
Performance measurement is an essential part of the strategic management process. Measuring performance is the prominent way to assess to which extent strategy has been properly deployed in an organization. Organizations should adapt their performance measurement to their strategy (Dixon et al., 1990).

Miles and Snow (1978, 1994) identified four strategic types of organizations according to the rate at which they change their products and markets: prospectors, defenders, analyzers and reactors. The fundamental difference among these types is the rate of change in the organizational domain. Prospectors are characterized by their dynamism in seeking market opportunities, their capability to develop and produce new products to meet customers’ needs, their investment in large amounts of financial resources related to research and development, and their enhancement of teamwork. Prospectors are usually innovators that create change in their respective industries.

Defenders have a strategy that is the polar opposite from prospectors. They operate within a narrow product-market domain characterized by high production volume and low product diversity. Defenders compete aggressively on price, quality and customer service. They engage in little or no product/market development and stress efficiency of operations. Defenders are likely to face a lower level of environmental uncertainty than prospectors (Slocum et al., 1985; Gupta and Govindarajan, 1985; Govindarajan, 1986, 1988; Govindarajan and Fisher, 1990). Analyzers stand between these two categories, sharing characteristics of both prospectors and defenders (DeSarbo et al., 2005). Reactors do not follow a conscious strategy. They are viewed as a dysfunctional organizational type. The premise of the Miles and Snow (1978, 1994) typology is that prospector, defender and analyzer strategies, if properly implemented, can lead to effective performance.
Defenders because of the way they gain a competitive advantage have to focus on cost and process controls. In order to do so, they tend to rely more on financial measures. For example, since defenders need to control their processes and costs, they will emphasize the use of financial measures such as material price and quantity variances or labor rate and efficiency variances. Prospectors gain competitive advantage essentially through innovation and do not prioritize cost control. Thus, prospectors will emphasize the use of non-financial measures such as number of new products or time-to-market for new products. Therefore, we may draw the following hypothesis:

H1A. Organizations that have a prospector strategy tend more to use non-financial measures while defenders will rely more on financial measures.

Organizations that have a prospector strategy tend to have more complex processes than organizations that have a defender strategy. Prospectors operate within a broad-product domain and need to respond rapidly to early signals about new opportunities (Snow and Hrebiniak, 1980). Therefore, they will develop complex processes and activities that range from in-depth market monitoring to customer service. Defenders tend to gain a competitive advantage by offering a limited range of products and by trying to protect their domain by offering lower price products. Their processes will focus on cost and quality control. They do not develop new products but make the ones designed by the prospectors more accessible by lowering the sale prices (Miles and Snow, 1978, 1994). In such context, prospectors will put much more emphasis on outcome measures (as well as on non-financial measures) than defenders because it is more difficult for prospectors to control the activities within their processes with process measures. Controlling the output is a more efficient way to follow up how strategy was deployed. Conversely, defenders will rely more on process measures because they need to monitor closely their operations to maintain their position on the market. Therefore, we may hypothesize that:

H1B. Organizations that have a prospector strategy tend more to use output measures while defenders will rely more on process measures.

Because of their specific characteristics, it is assumed in this study, that organizations that have a prospector strategy tend more to implement and use innovative performance measurement systems like balanced scorecards than analyzers and defenders. The implementation of innovative performance measurement systems enables prospectors to manage the additional emphasis that they put on non-financial and output measures. These types of measures are more heterogeneous and therefore easier to use in the context of an innovative performance measurement systems. The use of innovative performance measurement systems like balanced scorecards also helps to focus more on the innovation and learning, internal process and customer dimensions which are very important for prospectors. If prospectors are able to perform well under these three dimensions, it is expected that they will be able to create more value.

Defenders have a different strategy. They need to focus on the financial and the internal process dimensions. They will rely more, for performance measurement purposes, on financial measures. Defenders will control internal processes with the use of financial measures of internal process such as material price and quantity variances.
or labor rate and efficiency variances. In that context, since the measures used are more homogeneous, defender will tend to develop less frequently innovative performance measurement systems like balanced scorecards. Therefore, we may hypothesize that:

\[ H1C. \text{ Organizations that have a prospector strategy tend more to adopt innovative performance measurement approaches such as balanced scorecards.} \]

The three hypotheses are summarized in Table I.

### 3. Organizational structure

Centralization has been used as a proxy for organizational structure in most empirical studies in management accounting. Centralization represents the extent to which the decision process pertaining to the management of divisions or subsidiaries is centralized. The opposite, decentralization, is the extent to which key decisions are made by divisional managers. The link between centralization (decentralization) and management accounting systems has been investigated in many management accounting studies such as Gordon and Narayanan (1984), Chenhall and Morris (1986), Govindarajan (1988), Keating (1997) and Abernethy et al. (2004). The research has shown that centralization and decentralization play a key role in the design of management accounting systems.

In the area of performance measurement, the number of studies on the relationship between the design of performance measurement systems and the level of decentralization is limited (Abernethy et al., 2004). Anthony and Govindarajan (1995) have suggested that financial measures are more important at higher hierarchical levels and non-financial measures at lower levels such as at work centers. In decentralized organizations, lower level managers will make more decisions such as determining labor force requirements or selecting the type or brand of new equipment. For most of these decentralized decisions, they will rely on non-financial measures. Therefore, we may elaborate the following hypothesis:

\[ H2A. \text{ Decentralized organizations tend more to use non-financial measures than financial measures.} \]

Decentralized organizations are making decision at a more operational level than centralized organizations. Nanni et al. (1992) and Lynch and Cross (1995) suggested that process measures are used more frequently in such context. Therefore:

\[ H2B. \text{ Decentralized organizations tend more to use process measures than output measures.} \]

<table>
<thead>
<tr>
<th>Financial and non-financial measures</th>
<th>More non-financial</th>
<th>More financial</th>
</tr>
</thead>
<tbody>
<tr>
<td>Process and outcome measures</td>
<td>More outcome measures</td>
<td>More process measures</td>
</tr>
<tr>
<td>Innovative performance measurement approaches such as balanced scorecards</td>
<td>More innovative performance measurement systems</td>
<td>Less innovative performance measurement systems</td>
</tr>
</tbody>
</table>

**Table I.** Strategy and performance measurement
In decentralized organizations, managers who are making decisions such as the way production is organized or how purchases are made, are closer to operations. Top management of these organizations relies on strategic and financial information to measure the performance of the entities. In such context, they will tend to develop innovative performance measurement systems like balanced scorecards that will enable them to have a broader vision of the organization and to include non-financial and process measures in their performance measurement system. Furthermore, as demonstrated in Abernethy and Bouwens (2005), decentralization has a positive effect on adaptability and on the propensity of an organization to adopt management accounting innovations such as the balanced scorecard. We have therefore drawn the following hypothesis:

\[ H2C. \text{ Decentralized organizations tend more to adopt innovative performance measurement approaches such as the balanced scorecard.} \]

The three hypotheses are summarized in Table II.

### 4. Environmental uncertainty

Environmental uncertainty is considered as one of the factors that influence the design of management accounting and performance measurement systems. This construct has been studied in several management accounting studies (Tymon et al., 1998). Gordon and Narayanan (1984) found that organizational structure and perceived environmental uncertainty are closely related and that high levels of perceived environmental uncertainty are positively associated with organic structures and the perceived importance of broad-scope information. Chenhall and Morris (1986) reached the same conclusion. Gul (1991) concluded that, when environmental uncertainty is high, sophisticated managerial accounting systems enhance performance. Hoque (2005) demonstrated that when there is a high level of environmental uncertainty, the use of non-financial measures leads to higher organizational performance.

This research suggests that managers of firms operating in a volatile environment attribute more importance to information which is deemed relevant for decision making as opposed to information from traditional systems which is generally produced for the purpose of coordinating and controlling and not for planning.

The following three hypotheses are based on these findings. The three hypotheses suggests, as shown in Table III, that there is an association between the use of non-financial measures, outcome measures and the balanced scorecard and the level of environmental uncertainty. Hoque (2005) demonstrated that organizations facing high level of environmental uncertainty will use more non-financial measures to improve

<table>
<thead>
<tr>
<th>Centralized</th>
<th>Decentralized</th>
</tr>
</thead>
<tbody>
<tr>
<td>Financial and non-financial measures</td>
<td>Less non-financial; more financial</td>
</tr>
<tr>
<td>Process and outcome measures</td>
<td>More outcome measures</td>
</tr>
<tr>
<td>Innovative performance measurement approaches such as balanced scorecards</td>
<td>Less innovative performance measurement systems</td>
</tr>
</tbody>
</table>

Table II. Organizational measures and performance measurement systems
their performance. $H3A$ is tested again in a different setting in this paper. In the context of higher environmental uncertainty, organizations will prefer to use outcome measures. $H3B$ is in line with the findings of Chenhall and Morris (1986) who demonstrated that broad-scope information (outcome measures consist of this type of information) was used in the context of higher perceived environmental uncertainty. The third hypothesis for environmental uncertainty is $H3C$. Since non-financial measures and outcome measures are more heterogeneous, organizations that used these types of measures and that face higher environmental uncertainty will tend to adopt innovative performance measurement approaches such as the balanced scorecard to better manage the various information:

$H3A$. Organizations that face a higher level of environmental uncertainty tend to use more non-financial performance measures.

$H3B$. Organizations that face a higher level of environmental uncertainty tend to use more outcome measures.

$H3C$. Organizations that face a higher level of environmental uncertainty tend more to adopt innovative performance measurement approaches such as the balanced scorecard.

5. Research method
In order to respond to the research questions that are addressed in this paper, a questionnaire was designed and sent by mail to vice-president finances, CFO or controllers of a random sample of 200 manufacturing firms drawn from the Financial Post “CanCorp” CD-ROM database[1] in 2004.

To ensure that the response rate would be acceptable and to avoid non-responses biases, extensive data collection procedures were performed. An initial copy of the questionnaire was sent with a prepaid and preaddressed envelope. A follow-up letter was sent three weeks later and another questionnaire was sent six weeks after the initial mail out. A research assistant called non-respondents to attempt to know why they had not responded to the survey. All these procedures yielded a response rate of 50.5 percent. The usual procedure to test for a non-response bias was performed. Characteristics of non-respondents were compared to those of the respondents and no significant differences were found.

The purposes of the questionnaire were to assess to which extent organizations use innovative performance measurement systems such as balanced scorecards and integrated performance measurement systems, identify what types of measures they use, what is their strategy and organizational structure and measure the level of

<table>
<thead>
<tr>
<th>Environmental uncertainty and performance measurement</th>
<th>Lower environmental uncertainty</th>
<th>Higher environmental uncertainty</th>
</tr>
</thead>
<tbody>
<tr>
<td>Non-financial measures</td>
<td>Less non-financial</td>
<td>More non-financial</td>
</tr>
<tr>
<td>Outcome measures</td>
<td>More process measures</td>
<td>More outcome measures</td>
</tr>
<tr>
<td>Innovative performance measurement approaches such as balanced scorecards</td>
<td>Less innovative performance measurement systems</td>
<td>More innovative performance measurement systems</td>
</tr>
</tbody>
</table>
environmental uncertainty that they face. A summary of the questionnaire is provided in the Appendix. In the first section of the questionnaire, respondents were asked to indicate on a 1 to 5 scale to which extent they use 73 different measures such as net profit or customer ratings. In the second part of the questionnaire, respondents mentioned if they had adopted an innovative performance measurement approach such as balanced scorecards.

In another section of the questionnaire, respondents classified their organizations as prospectors, defenders or analyzers according to the Snow and Hrebiniak (1980) instrument. They also had to indicate the level at which 12 different decisions were made in their organizations to measure the level of decentralization. The questionnaire also included a section on environmental uncertainty. The instruments used to measure decentralization and environmental uncertainty were adapted from Gordon and Narayanan (1984).

6. Results

In the first section of the questionnaire, respondents were asked to indicate if their organization was using an innovative approach for performance measurement such as a balanced scorecards or integrated performance measurement systems. The responses to this question are shown in Table IV. More than 30 percent of the responding manufacturing firms were using an innovative performance measurement approach. These results are comparable to those reported in the few surveys on balanced scorecards that have been published in the year 2000s (Marr, 2001; Speckbacher et al., 2003; Olson and Slater, 2002).

In the second section of the questionnaire, respondents had to classify their organizations according to their strategy. To do so, the Snow and Hrebiniak (1980) instrument was used. This procedure yielded the following results. Among the 101 respondents, (35) were classified as defenders, 20.8 percent (21) as prospectors and 41.6 percent (42) as analyzers as it is shown in Table V.

<table>
<thead>
<tr>
<th>Number of organizations (%)</th>
<th>Adopted an innovative performance measurement approach</th>
<th>18</th>
<th>17.8</th>
</tr>
</thead>
<tbody>
<tr>
<td>Balanced scorecard</td>
<td>12</td>
<td>11.9</td>
<td></td>
</tr>
<tr>
<td>Integrated performance measurement</td>
<td>1</td>
<td>1.0</td>
<td></td>
</tr>
<tr>
<td>Others</td>
<td>31</td>
<td>30.7</td>
<td></td>
</tr>
<tr>
<td>Have not adopted an innovative performance measurement approach</td>
<td>70</td>
<td>69.3</td>
<td></td>
</tr>
<tr>
<td>Total</td>
<td>101</td>
<td>100</td>
<td></td>
</tr>
</tbody>
</table>

Table IV. Adoption of innovative performance measurement approach

<table>
<thead>
<tr>
<th>Number of organizations (%)</th>
<th>Have identified a precise type of strategy</th>
<th>35</th>
<th>34.7</th>
</tr>
</thead>
<tbody>
<tr>
<td>Defender</td>
<td>21</td>
<td>20.8</td>
<td></td>
</tr>
<tr>
<td>Prospector</td>
<td>42</td>
<td>41.6</td>
<td></td>
</tr>
<tr>
<td>Analyzer</td>
<td>98</td>
<td>97.1</td>
<td></td>
</tr>
<tr>
<td>Have not identified a precise type of strategy</td>
<td>3</td>
<td>2.9</td>
<td></td>
</tr>
<tr>
<td>Total</td>
<td>101</td>
<td>100</td>
<td></td>
</tr>
</tbody>
</table>

Table V. Type of strategy used
6.1 Results – strategy

H1A suggests that organizations that have a prospector strategy tend to rely more on non-financial measures to measure performance. To test this hypothesis, performance measures were divided into two groups: financial and non-financial measures. Table VI includes the scores for each of the two types of measures. The scores for each of these measures were added and compared with the strategy types. Then, Pearson correlation coefficients between the measures and the strategy were computed. The results show that there is a significant and positive correlation between a prospector strategy and the use of non-financial measures. The correlation coefficient is 0.245 and the \( p \)-value in 0.013. There is also a significant and negative relationship between a defender strategy and the use of non-financial measures. The correlation coefficient is \(-0.303\) and the \( p \)-value in 0.002. There were no significant results for analyzers. Thus, H1A is confirmed. One limitation is that this test relies on the fact the scale used for both types of measures was going in the same direction instead of using the opposite ends of the scale.

In order to test H1B, the 73 measures that were identified and for which respondents needed to indicate on a 1 to 5 scale to which extent they use them, were classified as outcome or process measures. Outcome measures are in italics in Table VI. The scores for each of the measures were added and compared with the different strategy types. Then, the Pearson correlation coefficients between the measures and strategy types were examined. The results show a significant correlation between a prospector strategy and the use of outcome measures. The coefficient is 0.205 and the \( p \)-value is 0.04. Conversely, there is a significant negative correlation between a defender strategy and the use of outcome measures. The coefficient is \(-0.247\) and the \( p \)-value 0.0013. There were no significant results for analyzers. Therefore, H1B is confirmed and we may conclude that prospectors tend more extensively to use output measures.

To test H1C, the author compared the strategy and the decision that was made to use or not an innovative performance measurement approach. The results are shown in Table VII. A \( \chi^2 \) analysis was performed. The results show that there is a significant association between strategy and the adoption of an innovative performance measurement approach. The \( \chi^2 \) is high at 15.51 with two df and the \( p \)-value is below 0.01. Thus, we may conclude that H1C is confirmed.

The results for the first three hypotheses are in line with theory and also with what has been suggested in the professional literature. The type of strategy that an organization has will have a direct impact of the selection of performance measures and also on the approach used to manage and communicate these measures.

6.2 Organizational structure

The literature on performance measurement suggests that operation managers focus more on non-financial measures while head office managers put more emphasis on financial measures. To test H2A, the scores for the measures classified as financial and non-financial included in Table VI are added and divided by the number of measures. This aggregate score is compared to the total scores for decentralization. The correlation coefficient is positive (0.286) with a \( p \)-value below 0.01. Therefore, H2A is confirmed. Decentralized organizations put more weight on non-financial measures.

The second hypothesis that pertains to organizational structure, H2B, suggests that decentralized organizations will rely more on process measures in comparison to centralized organizations. To test H2B, measures were divided into two categories:
<table>
<thead>
<tr>
<th>Financial measures</th>
<th>Mean</th>
<th>SD</th>
<th>Non-financial measures</th>
<th>Mean</th>
<th>SD</th>
</tr>
</thead>
<tbody>
<tr>
<td>Net profit</td>
<td>4.76</td>
<td>0.59</td>
<td>Number of worker injuries</td>
<td>4.07</td>
<td>1.27</td>
</tr>
<tr>
<td>Gross profit margin</td>
<td>4.71</td>
<td>0.75</td>
<td>Rate of incidence of injuries</td>
<td>3.98</td>
<td>1.29</td>
</tr>
<tr>
<td>Total sales of revenues</td>
<td>4.69</td>
<td>0.77</td>
<td>Backlog in the delivery schedule</td>
<td>3.95</td>
<td>1.36</td>
</tr>
<tr>
<td>Profit before tax</td>
<td>4.57</td>
<td>0.85</td>
<td>Number of customer complaints</td>
<td>3.90</td>
<td>1.32</td>
</tr>
<tr>
<td>Cost of goods sold</td>
<td>4.30</td>
<td>1.13</td>
<td>Length of time from order delivery</td>
<td>3.75</td>
<td>1.38</td>
</tr>
<tr>
<td>Total expenses</td>
<td>4.22</td>
<td>1.04</td>
<td>Length of time from order delivery</td>
<td>3.75</td>
<td>1.38</td>
</tr>
<tr>
<td>Total costs by department</td>
<td>4.20</td>
<td>0.95</td>
<td>Number of units produced</td>
<td>3.67</td>
<td>1.39</td>
</tr>
<tr>
<td>Amount of raw material inventory</td>
<td>4.33</td>
<td>1.22</td>
<td>Rate of production capacity or resources used</td>
<td>3.66</td>
<td>1.31</td>
</tr>
<tr>
<td>Cost per unit produced</td>
<td>4.09</td>
<td>1.14</td>
<td>Level of absenteeism</td>
<td>3.50</td>
<td>1.31</td>
</tr>
<tr>
<td>Amount of finished goods inventory</td>
<td>4.08</td>
<td>1.15</td>
<td>Number of machine or plant hours used</td>
<td>3.49</td>
<td>1.38</td>
</tr>
<tr>
<td>Total operating cash flows</td>
<td>4.08</td>
<td>1.21</td>
<td>Number of customer orders completed</td>
<td>3.42</td>
<td>1.47</td>
</tr>
<tr>
<td>Total net cash flows</td>
<td>4.05</td>
<td>1.20</td>
<td>Number of unit of material components in the inventory</td>
<td>3.42</td>
<td>1.48</td>
</tr>
<tr>
<td>Inventory turnover ratio</td>
<td>4.02</td>
<td>1.16</td>
<td>Number of employee hours</td>
<td>3.58</td>
<td>1.24</td>
</tr>
<tr>
<td>Account receivable turnover</td>
<td>3.90</td>
<td>1.20</td>
<td>Number of units of finished goods in the inventory</td>
<td>3.57</td>
<td>1.50</td>
</tr>
<tr>
<td>Amount of work in process inventory</td>
<td>3.82</td>
<td>1.25</td>
<td>Number of customer orders received</td>
<td>3.56</td>
<td>1.40</td>
</tr>
<tr>
<td>Materials price variance</td>
<td>3.68</td>
<td>1.46</td>
<td>Rate of incidence of production defects</td>
<td>3.55</td>
<td>1.36</td>
</tr>
<tr>
<td>Amount of material scrap produced</td>
<td>3.65</td>
<td>1.49</td>
<td>Unit of output per hours of labor used</td>
<td>3.26</td>
<td>1.43</td>
</tr>
<tr>
<td>Return on sales</td>
<td>3.62</td>
<td>1.52</td>
<td>Number and length of down time</td>
<td>3.20</td>
<td>1.40</td>
</tr>
<tr>
<td>Labor efficiency variance</td>
<td>3.51</td>
<td>1.53</td>
<td>Market share</td>
<td>3.19</td>
<td>1.33</td>
</tr>
<tr>
<td>Return on investment (ROI)</td>
<td>3.43</td>
<td>1.56</td>
<td>Number of warranty claims</td>
<td>3.15</td>
<td>1.64</td>
</tr>
<tr>
<td>Total of cash receipts</td>
<td>3.43</td>
<td>1.55</td>
<td>Customer satisfaction: survey ratings</td>
<td>3.12</td>
<td>2.46</td>
</tr>
<tr>
<td>Current ratio</td>
<td>3.40</td>
<td>1.39</td>
<td>Number of doubtful account receivable</td>
<td>3.06</td>
<td>1.46</td>
</tr>
<tr>
<td>Total sales per region</td>
<td>3.29</td>
<td>1.58</td>
<td>Unit of output per machine hours used</td>
<td>2.85</td>
<td>1.37</td>
</tr>
<tr>
<td>Cost reduction resulting from quality product improvement</td>
<td>3.28</td>
<td>1.32</td>
<td>Number of new employees</td>
<td>2.82</td>
<td>1.34</td>
</tr>
<tr>
<td>Total of cash disbursements</td>
<td>3.27</td>
<td>1.50</td>
<td>Number of employee hours per shift</td>
<td>2.75</td>
<td>1.40</td>
</tr>
<tr>
<td>Total sales per employee</td>
<td>3.21</td>
<td>1.44</td>
<td>Percentage of key staff turnover</td>
<td>2.75</td>
<td>1.42</td>
</tr>
<tr>
<td>Cost quality</td>
<td>3.16</td>
<td>1.38</td>
<td>Number of new products</td>
<td>2.71</td>
<td>1.40</td>
</tr>
<tr>
<td>Return on equity (ROE)</td>
<td>3.16</td>
<td>1.58</td>
<td>Tonnage of production waste produced</td>
<td>2.69</td>
<td>1.54</td>
</tr>
<tr>
<td>Materials quantity variance</td>
<td>3.12</td>
<td>1.51</td>
<td>Quantity of energy consumed</td>
<td>2.67</td>
<td>1.36</td>
</tr>
<tr>
<td>Labor rate variance</td>
<td>3.10</td>
<td>1.63</td>
<td>Number of new customers</td>
<td>2.61</td>
<td>1.37</td>
</tr>
<tr>
<td>Amount of training expenses</td>
<td>3.03</td>
<td>1.37</td>
<td>Unit of output per unit of raw materials used</td>
<td>2.52</td>
<td>1.42</td>
</tr>
</tbody>
</table>

(continued)
<table>
<thead>
<tr>
<th>Financial measures</th>
<th>Mean</th>
<th>SD</th>
<th>Non-financial measures</th>
<th>Mean</th>
<th>SD</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total sales per sale representative</td>
<td>2.94</td>
<td>1.53</td>
<td>Time-to-market for new products</td>
<td>2.48</td>
<td>1.32</td>
</tr>
<tr>
<td>Cost per damaged unit produced</td>
<td>2.53</td>
<td>1.38</td>
<td>Number of new customer contacts</td>
<td>2.40</td>
<td>1.27</td>
</tr>
<tr>
<td>Earnings per share</td>
<td>2.40</td>
<td>1.75</td>
<td>Number of lines or products</td>
<td>2.27</td>
<td>1.30</td>
</tr>
<tr>
<td>Average sales order</td>
<td>2.36</td>
<td>1.28</td>
<td>Unit of output per square foot used</td>
<td>1.84</td>
<td>1.04</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>Number of removed products</td>
<td>1.81</td>
<td>1.05</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>Rate of products removal</td>
<td>1.51</td>
<td>0.80</td>
</tr>
</tbody>
</table>

**Notes:** Respondents were asked to rate on a five-point scale from rarely (1) to frequently (5) to which extent they are using the measures. Measures in italic are considered as output measures.
process and outcome measures. Output measures are in bold in Table VI. The scores for each of the measures were added to provide a total score for each of the categories. The correlation between the score for outcome measures and the level of decentralization were compared. The results show that there is a significant association between the use of process measures and decentralization. The correlation coefficient is high 0.291 ($p < 0.01$). $H2B$ is consequently confirmed.

$H2C$ suggests that decentralized organizations will tend more to adopt innovative performance measurement approaches such as the balanced scorecard. To test this hypothesis, the Pearson correlation between the scores for the decentralization instrument adapted from Gordon and Narayanan (1984) and the use of the balanced scorecard was examined. The results show that there is a not a significant correlation between the two variables. The correlation coefficient is $-0.1196$, the $t$-test score $-1.17$ with a $p$-value of 0.1217. Therefore, $H2C$ is not confirmed. More decentralized organizations are not using more frequently balanced scorecards or other performance measurement improvement initiatives.

The results for the second group of three hypotheses are not exactly what we had expected. Decentralized organizations rely more on non-financial and process measures but they do not use balanced scorecards to manage the measures. One may suggest that these decentralized organizations do not need balanced scorecards because they focus only on a small set of measures, essentially non-financial, to measure the performance of each decentralized units.

6.3 Results – environmental uncertainty
The last set of hypotheses ($H3$) pertains to the association between environmental uncertainty and performance measurement. $H3A$ suggests that organizations that face more environmental uncertainty will use more non-financial measures to evaluate the performance of their organizations. To test the hypothesis, the correlation between the scores for the use non-financial measures and for the level of environmental uncertainty was examined. The coefficient is 0.272. It is significant with a $p$-value below 0.01. $H3A$ is confirmed.

In a context of high environmental uncertainty managers put more emphasis on outcome measures since it becomes difficult to assess the performance at the processes level. This is the essence of $H2B$. The correlation for the scores for outcome measures and environmental uncertainty were investigated. The coefficient is significant at 0.247 with a $p$-value below 0.05. There is an association between the use of outcome measures and the level of environmental uncertainty.

The last hypothesis, $H3C$, pertained to the association between environmental uncertainty and the use of the balanced scorecard. To test this hypothesis, the correlation between the scores for the environmental uncertainty instrument adapted from Gordon and Narayanan (1984) and the use of the balanced scorecard was

<table>
<thead>
<tr>
<th>Adopted an innovative performance measurement approach</th>
<th>Defenders</th>
<th>Prospectors</th>
<th>Analyzers</th>
<th>Total</th>
</tr>
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<tr>
<td>Have not adopted an innovative performance measurement approach</td>
<td>30</td>
<td>7</td>
<td>30</td>
<td>68</td>
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<tr>
<td>Total</td>
<td>35</td>
<td>21</td>
<td>42</td>
<td>98</td>
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</table>

Table VII. Strategy types and the adoption of an innovative performance measurement approach
examined. The results show that there is a significant association between environmental uncertainty and the use of balanced scorecards. The correlation coefficient is 0.2096, the $t$-test score 2.09 with a $p$-value of 0.01996. Therefore, organizations that face a higher level of perceived environmental uncertainty are more likely to implement balanced scorecards. Since these organizations have to deal with much uncertainty, they tend to use more non-financial and outcome measures and need a balanced scorecard to keep track of these different dimensions of their organization.

7. Conclusion
The results of this study show that there is some association between strategy, organizational structure and environmental uncertainty and the types of performance measures (financial, non-financial, process, outcome) that are used by organizations and the adoption of innovative performance measurement approaches such as balanced scorecards. This can be considered as the most important contribution of this study. This research has several limitations. The measurement of the use of the different types of measures could be improved as well as the strategy classification of each organization. The statistical analysis could be deepened with the use of a regression model that would integrate many of the contextual factors that may influence the use and the design of innovative performance measurement systems. Measuring performance is an important component of the strategic planning process. Further research need to be completed to better understand how organizations with different strategy types and organizational structure use performance measurement to implement their strategy.

Note
1. This database is based on CanCorp plus, the CanCorp Canadian Corporations database produced by Micromedia Limited, and comprises data from the Financial Post data group of Canada. It contains financial and management information extracted from the documents of more than 8,000 companies. The database includes major public corporations incorporated in Canada, major subsidiaries, privately held companies, major federal, provincial and municipal crown corporations, all companies listed on the Toronto Stock Exchange and all firms in the Report on Business Top 1,000 list.

References


Appendix

To what extent does your organization use the following performance measures?
(From rarely to frequently on a 5 point scale)

Number of customer complaints
Number of warranty claims
Customer satisfaction: Survey ratings
Length of time from order to delivery
Backlog in the delivery schedule
Number of customer orders received
Number of customer orders completed
Number of new customers
Number of new customer contacts (visits, phone calls, etc.)
Total sales per employee
Number of doubtful account receivable
Account receivable turnover
Market share
Total sales per sale representative
Average sales order
Total sales per region
Total sales or revenues
Gross profit margin
Number of new products
Time-to-market for new products
Number of lines of products
Number of removed products

Figure A1.
Survey instrument
Amount of work in process inventory
Amount of finished good inventory
Rate of production capacity or resources used
Number and length of down time
Number of new employees
Number of employee hours
Number of employee hours per shift
Number of worker injuries
Rate of incidence of injuries
Level of absenteeism
Percentage of key staff turnover
Rate of incidence of production or service defects
Amount of material scrap produced
Tonnage of production waste produced
Quantity of energy consumed (e.g. fuel, hydro, natural gas)
Production or service yields:
  (1) unit of output per unit of raw materials used;
  (2) unit of output per hours of labour used;
  (3) unit of output per machine hours used; and
  (4) unit of output per square foot used.
Total costs by departments
Cost per unit produced
Cost per damaged unit produced
Materials price variance
Materials quantity variance
Labour efficiency variance
Labour rate variance
Cost reduction resulting from quality product improvements
Cost of quality
Inventory turnover ratio
Net profit
Current ratio
Cost of goods sold
Profit before tax
Earnings per share
Stock price
Price-earnings ratio
Return on sales
Return of equity (ROE)

Performance measurement systems

Figure A1.
Has your organization adopted one of the following new performance measurement approaches during the last two years?
- Balanced scorecard
- Integrated performance measurement
- Other (please specify:

How intense is each of the following in your industry? (From negligible to extremely intense, on a 5 point scale)

- Price competition
- Quality-based competition
- Competition by diversity of products
- Bidding for purchases or raw materials
- Competition for manpower
- Competition for selling and distribution

What is the lowest level of management in the group below that has the authority to make the following decisions in your organization? (Line supervisor, Middle manager, Department manager, Plant manager, Head office manager)

- Decide to design a new product
- Establish the budget level
- Choose the methods of work to be used
- Select machinery or equipment to be used for a job
- Select suppliers
- Determine labor force requirements
- Select type or brand for new equipment
- Decide what type of costing system will apply
- Dismiss direct workers
- Determine sale prices
- Alter responsibilities or areas of work of a line department
- Determine personnel rewards

Which of the following descriptions most closely fits your organization compared to other firms in your industry? (Please consider your division or company as a whole and note that none of the types listed below is inherently "good" or "bad").
This type of organization attempts to locate and maintain a secure niche in a relatively stable product area. The organization tends to offer a more limited range of products than its competitors, and it tries to protect its domain by offering higher quality, superior service, lower prices and so forth. Often this type of organization is not at the forefront of developments in the industry - it tends to ignore industry changes that have no direct influence on current areas of operation and concentrates instead on doing the best job possible in a limited area.

This type of organization typically operates within a broad product-market domain that undergoes periodic redefinition. The organization values being "first-in" in new product and market areas even if not all of these efforts prove to be highly profitable. The organization responds rapidly to early signals concerning areas of opportunity, and these responses often lead to a new round of competitive actions. However, this type of organization may not maintain market strength in all of the areas it enters.

This type of organization attempts to maintain a stable, limited line of products or services, while at the same time moving out quickly to follow a carefully selected set of the more promising new developments in the industry. The organization is seldom "first in" with new products. However, by carefully monitoring the actions of major competitors areas compatible with its stable product market base, the organization can frequently be "second in" with a more cost efficient product.

What is, approximately, the total number of employees who work in your organization (plant, division)?

What was the total sales volume (in millions of dollars) of your organization (plant, division) during the last year?

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Rethinking budgetary slack
as budget risk management

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Abstract

Purpose – The purpose of this paper is to draw on a small-scale study that investigated the relationships between the budget-setting process and slack, and how budgetary, behavioural and contextual factors can affect this relationship, to reconceptualise the phenomenon of budgetary slack as a budget risk management strategy.

Design/methodology/approach – A case study method was employed, which enabled the researchers to investigate factors suggested by prior literature that affect slack creation. In total, nine structured interviews were conducted in a state-owned Egyptian petroleum company, which gave the researchers a different way of thinking about the budget slack phenomenon.

Findings – The authors found that slack is created, but not perceived negatively by managers, wherever they are in the organisational hierarchy. Few factors from the literature appeared to have any effect on the creation of budgetary slack, but the covert view of budget slack as a negative behaviour, adopted by early literature was perceived by participants as unethical and inconsistent with Egyptian culture. Managers did not recognise the notion of budgetary slack, though a “contingency” was created and was seen as entirely rational and acceptable by both superiors and subordinates. These findings are consistent with more recent literature in taking a more positive view, and with risk management thinking.

Research limitations/implications – The evidence from this small study in a single organisation obviously cannot be generalised to the whole population. More research is needed in different contexts in order to discover whether managers may perceive this link between budget contingencies and risk management. Also, further research may explore the ethical dimension of behaviour and its possible foundation in religious values and beliefs, to see if this influences how building “contingencies” into budgets is perceived.

Practical implications – If we were to stop portraying the creation of budgetary slack as a negative behaviour and accept that practitioners find it acceptable in managing budgets in an uncertain economic environment, more managers may be open about it.

Originality/value – The main contribution of this paper is that it proposes that what was originally described as a negative behavioural phenomenon be rethought as a positive risk management strategy. Though other authors have viewed budget slack more positively, none has made the explicit link to risk management. The authors reposition budget slack in terms of contingency planning and show how this is consistent with risk management thinking.

Keywords Egypt, Budgetary control, Corporate finances, Budgeting process, Budgetary slack, Context, Organizational behaviour, Risk management

Paper type Research paper
overestimation of expenses and/or underestimation of revenues in the budgeting process” (Charted Institute of Management Accounting (CIMA), 2000, p. 51).

Budgetary slack, as a so-called “dysfunctional behaviour” has been investigated over the last 30-40 years in this negative paradigm. However, this stream of research reveals contradictory findings. For example, Schiff and Lewin (1968), Brownell (1982), Young (1985) and Lukka (1988) concluded that a high degree of participation can lead to social pressure which provides subordinates with an opportunity and motivation to create budgetary slack. Whereas Collins (1978) found no significant relationship between budget participation and budget slack and Onsi (1973) argued that with participation managers are less likely to create budgetary slack. Cammann (1976) stated that participation has a potential effect in reducing a range of behaviours, including slack. Onsi (1973) also found that slack is created in both good and bad years, to act as “protection” during difficult business conditions.

Govindarajan (1986) suggested that environmental uncertainty might resolve the conflicts between previous studies’ findings. He found that higher participation reduces the propensity to create slack in conditions of high (but not low) levels of environmental uncertainty. Cyert and March (1992) suggested that slack has the ability to absorb fluctuations in an uncertain environment.

Another conflict in prior studies is over the role of privately held information. For example, Baiman and Lewis (1989), Chow et al. (1988) and Dunk and Perera (1997) argue that with high levels of information asymmetry and budget emphasis, subordinates attempt to negotiate slack budgets. However, Young (1985) found no significant differences in the amount of budgetary slack between subordinates with private information and those without. Dunk and Nouri (1998) argue that budgetary slack creation depends on a complex set of variables and relationships, and that budgetary participation is only one factor. Other studies focus more on how slack is perceived by superiors than on how it is created.

The contradictory evidence from prior studies provided the motivation for Van der Stede (2000) who found that business units with a differentiation strategy or those that had been more profitable in the recent past were more flexible and that less rigid budgetary controls allowed more scope for slack creation. Stevens (2002) found that ethical and reputational concerns might influence budgetary slack creation. Huang and Chen (2009, p. 669) investigated the effect of managers’ attitudes towards the budget process and creation of slack on the incidence of budgetary slack, describing this behaviour as “underhanded and devious tactics”. With few exceptions, the language used in this stream of research has remained stuck in the negative paradigm, which influenced our own small-scale study.

The main criticism of prior studies in this paradigm is that a small number of variables is isolated and gauged in a positivist cause and effect philosophy, ignoring the many personal and contextual factors that can have a moderating effect. Some experimental studies tried to deal with a complex set of variables including pay and reward schemes, but suffered from creating artificial scenarios where participants may behave differently (when their jobs were not on the line). Some of the surveys were conducted with small or sector-specific samples, which give rise to similar criticisms to those of case studies in terms of generalisability.

A case study was designed to discover if and how budgetary slack is created in the context of an Egyptian petroleum company and to explore how this was viewed by organisational members at different levels. The researchers investigated the factors influencing the relationship between budgetary participation in the budget-setting
process and budgetary slack, using structured interviews based around a common set of interview questions principally drawn from the survey research of Önsi (1973) and Govindarajan (1986).

To some extent our preliminary findings tend to reinforce evidence from prior studies, for example consistent with Young (1985), participants argued that participation is a necessary but not a sufficient condition to create slack and the relation between participation and slack is very complex. However, whilst participation provides the opportunity for slack, it does not appear to cause or motivate it.

Where our evidence conflicts with prior research is on the joint effect between information asymmetry and budget emphasis. Chow et al. (1988) and Waller (1987) argued that when information asymmetry is low and budget emphasis is high, subordinates will not be in a position to create slack. This means that with a low level of information asymmetry, subordinates should set a “truthful” budget so the budget emphasis will have no effect on slack. In theory, information asymmetry is reduced due to participation, which allows subordinates to reveal their private information about their departments, which in turn reduces the information gap between superiors and subordinates. However, our study revealed negotiated or agreed slack was created with high budget emphasis and low information asymmetry, as slack was seen by managers at all levels as a sensible cushion against high levels of uncertainty.

Our case study started by examining the phenomenon of budgetary slack in the old paradigm, but went on to explore the other contextual and personal factors. We found that subordinates’ ethics and reputation might prevent slack creation as Stevens (2002) suggested and company culture might do the same thing. Ownership structure did not seem to have any effect on the relation between participation and slack, but it seemed to reduce information asymmetry and may therefore have had an effect on slack creation.

In interpreting and discussing the results, we found no evidence of negative language used by the participants. Conclusions were more consistent with later studies conducted in a different paradigm, such as Davila and Wouters (2005), which gave the researchers a different way of thinking about the budget slack phenomenon. Moving from a traditional budgetary control perspective, the shortcomings of which have been noted (Hansen et al., 2003), where slack creation is seen as a dysfunctional behaviour, to one where managers adopt a more flexible approach in the face of uncertainties in the environment (Frow et al., 2010) we rethink budgetary slack. We reflect on data from our case study such as risk and environmental uncertainty as contextual factors, flexibility and information sharing in the budget process and risk attitude as individual behaviour. Discussion of these more complex issues first with participants, then with other researchers, brought us to a new way of conceptualising the phenomenon that leads to the rethinking of budgetary slack as a risk management strategy.

This paper is structured (somewhat unconventionally) as follows: the next section presents an overview of the context, methodology and findings of our small-scale case study. In the third section, these findings are discussed within a new paradigm of flexibility and risk management. A new conceptual model is presented to incorporate the contextual factors, offering a basis for understanding the budget process in a positive budget risk management framework. In the fourth section, we present the parallels between the budgetary control and risk management processes, using participants’ comments from the case study to illustrate the steps. Finally, the last section contains tentative conclusions and recommendations for further research.
Case study

Context – the research site

E corporation is considered one of the most important institutions owned by the Ministry of Petroleum (2008) in Egypt. This company is a governmental institution responsible for supervision and control of the petroleum industry in Egypt. One of its marketing subsidiaries is C Company, established in 1934. C is considered one of the pioneer companies in marketing various petroleum, oil, chemicals and petrochemicals products. It made a profit before tax of 183 million Egyptian pounds from a turnover of ten billion in 2008. C has a 30 per cent share of the Egyptian petroleum market, the highest share among petroleum marketing companies in Egypt. Egypt relies on crude oil and petroleum products in its exports. This means that oil products, natural gas and other petroleum products play a vital role in boosting the Egyptian economy, and help in attracting foreign direct investment.

Whilst there is price volatility in the oil industry, which coupled with political uncertainty in the region leads to environmental uncertainty, there has been a good record of performance for company C and its parent E over recent years. The budget-setting process starts with sales specialists who work with the sales department manager to submit the budget to the director sales manager (DSM) (see Appendix 2). He studies the draft budget first, then submits it to the company’s general manager (GM) who expresses his opinion about it and then submits it to the Chairman of the Board of Directors of C. After negotiations and participation among all these managerial levels, the budget moves to the budget general manager (BGM) in the parent company, E. Interviews were conducted with all managerial levels concerned with the budget-setting process.

Methodology

This small-scale study enabled the researchers to investigate budgetary slack in a real-life context to test out previously inconsistent findings about “how” budgetary slack is created and, more importantly, how it is perceived. Case study research can address complex relationships that cannot be easily illustrated through a simple causal model or by statistical tests (Yin, 1994). However, case study methods, especially with a relatively small number of informants lack the ability to provide a sound basis for generalisation (Ferreira and Merchant, 1992; Moll et al., 2006; Adams et al., 2006). As the purpose of this paper is not to generalise its findings, rather to explore how budgetary slack is created and perceived, the results of this case study cannot be generalised for all Egyptian companies or the oil sector.

Case researchers aim to spend time in the field setting, to make multiple observations and to develop a rapport with the interviewees. The time for this study was limited, but nine interviews of up to 90 minutes across different managerial levels were conducted to address previously posed research questions in a different context to test out conflicting results from prior research. This research was conducted as a preliminary study to find a focus for a more substantive piece of work.

Our research design used fairly structured interviews, designed to maximise internal validity (Silverman, 1985). The researchers used a common set of predetermined questions to guide the interviews (see Appendix 1). The initial questions employed in many prior studies, cover four main themes: budgetary participation, information asymmetry, budget emphasis and propensity to create slack. Supplementary questions were asked to explore more behavioural aspects. The interviews were conducted face-to-face with more structure at the beginning, to yield
data in quantity more quickly (Marshall and Rossman, 2006). Prior to the interviews the researchers got a general overview of managerial structure of the organisation by obtaining the organisation chart which facilitates determining the principal departments. The interviewer also “walked around” the organisation to observe how the work was being undertaken (Gillham, 2003) and listening to people, as an attempt to become familiar with the participants in order to gain their trust.

The interviews were all conducted by one of the researchers in the respondents’ mother tongue. The interviewer did not use a tape recorder, as participants in this region rarely agree to discussions about their behaviour being recorded in this way, even if anonymised. Instead the interviewer wrote down responses to the set questions as soon as possible. These notes include some direct quotes (anonymised in our paper). To reduce participants’ social desirability bias (Dunk and Perera, 1997), whereby interviewees might try to give answers they think the interviewer wants rather than expressing how they truly feel, the purpose of the study (for an academic dissertation) was explained.

In order to enrich the case study, the interviewer used some prompts to gain more detailed responses (Gillham, 2003). “Probes” were also used, e.g. “I am a little bit confused about this point” in order to let interviewees say more about a particular point, to elicit more information from them and corroborate the research “notes and quotes”.

Participants’ ages ranged from 25 to 59 (average 40), their experience in the organisation varied from two to 35 years (average 14) and they had been in their positions from two to seven years (average 4.5 years). Since budgetary slack can be incorporated in both revenue and expenses estimations (Schiff and Lewin, 1968), managers in both revenue and profit centres were covered in our interviews (see Appendix 2).

The researchers’ preliminary analysis was based on the factors found to affect slack creation in prior studies, mainly Onsi (1973) and Govindarajan (1986); the budget process which includes budget participation, information asymmetry and budget emphasis. Other factors such as ethics and reputation (Stevens, 2002) were also explored. The results were used to construct a conceptual model which was then analysed further through the lens of risk management.

**Findings**

All interviewees agreed that without participation slack cannot be created. However, participation is not the reason for creating budgetary slack. They argued that participation can diminish or decrease the amount of slack in the operating budgets. Since participation increases subordinates’ loyalty and enhances their feelings of responsibility to set reasonable budgets, it does not create slack. S1 said, “participation makes us feel we are the company’s owners rather than employees”. Participation reduces conflicts of interest between superiors and subordinates (principal-agent), which has a positive effect on reducing slack. S4 stated, “participation directs both subordinates’ and superiors’ interest toward achieving company’s objectives”. Also participation increases the trust between superiors and subordinates, so this trust should decrease the amount of slack. S3 said, “how can I cheat someone who trusts me?” In addition, participation succeeds in revealing subordinates’ private information through “negotiations” which plays a vital role in decreasing slack. DSM said, “participation is crucial for the budget setting process to reveal subordinates’ private information”. In summary, participants said that participation diminishes information asymmetry which in turn reduces slack; also participation builds
a trust between superiors and subordinates which also reduces the amount of slack.

There was general agreement that some information asymmetry exists but is not exploited. GM said, “there is a difference between the ability to do something and doing it”. Many constraints preclude the implementation of information asymmetry in building budgetary slack. One of them is information technology improvements which diminishes the effect of information asymmetry. The parent company BGM said, “information technology improvement enables us to obtain any information about either our companies or competitors”. Also intensive competition reduces subordinates’ power to use their private information. S3 said, “competition and improving the company’s market share may prevent subordinates from using information asymmetry as a source of power”. Also the Chair said, “competition reduces the effect of information asymmetry to be used in building slack”. Thus, with limited information asymmetry, it has little effect on budgetary slack creation.

All participants agreed that if departmental managers attain their budget they will receive rewards and promotion. Also they will have a high grade in their Annual Performance Report (APR), which advances their career. This evaluation system has some shortcomings but is still, as the GM said, “the most appropriate objective method”. Setting budgets is based on the actual performance attained in the previous year and recent market studies. These market studies are prepared by superiors, so subordinates cannot prepare an easily attainable budget. The parent company BGM said, “we have reasonable information about both our company and C’s competitors”. “It is an integrated system”, said sales department manager (SDM). This means participation reveals subordinates’ private information, which leads to setting truthful and reasonable budgets. Since all managerial levels are rewarded when they attain the budget, they will do their best to attain this “truthful” budget. Thus, budget emphasis, through participation and other factors, seems to have little effect on budgetary slack.

Interviewees were asked about their propensity to create slack by submitting a budget that could safely be attained. All the participants agreed that managers always set two different levels of budgets; one between themselves and their superiors and another one between themselves and their subordinates. SDM explains that managers set two budgets because from his experience with Egyptian employees, if a manager wants to achieve LE 100 million sales he must ask his subordinates to attain LE 110 million “this is our culture”, which could be interpreted partly as company culture and partly as national culture. All the participants confirmed that “this is not slack”, but rather a means of motivation to attain at least the budget. Sometimes slack is considered acceptable by top management, especially in good business times. The Chair stated that slack from an academic point of view may be a bad thing or dysfunctional behaviour. However, from the business perspective, sometimes in times of good business, it can be considered as a good thing and can be acceptable if “it is within the allowed range and does not conflict with the company's objectives and ambitions, also it must be as little as possible”.

Most participants argued that superiors’ experience, ethics and reputation can exacerbate or diminish the amount of budgetary slack. These three characteristics have potential effect on the amount of budgetary slack. Table I summarises participants’ comments on superiors’ experience.

Superiors’ experience also affects the negotiation process with subordinates. If a superior changes any aspect in the budget he must justify it, and subordinates must be
convinced about any change. S4 said everyone “must be satisfied with the final budget”. Subordinates might receive thanks, gratitude and rewards even if they do not attain their budget. This, definitely, depends on superiors’ experience to understand the nature of their subordinates and how to deal with them. Ultimately, this will reduce or eliminate subordinates’ propensity to create slack.

Most interviewees argued that their reputation precludes them from engaging in so-called dysfunctional behaviour. Table II illustrates their comments on reputation.

GM said, “reputation may prevent that”, because reputation is very important for every employee within different managerial levels. Thus, any employee seeks to build a strong reputation, so they cannot risk their reputation by creating slack in their budgets. BGM said, “they respect their employment history”. The Chair said, “subordinates’ employment history is considered in their performance evaluation”. So top management is keen to motivate subordinates to enhance and maintain their reputation. Since reputation is considered an essential aspect in subordinates’ performance evaluation, subordinates should not create slack, because they will lose their reputation if they do that, and it will affect their APR and their career, as well. DSM confirmed that, if subordinates have a propensity to create slack, “they will lose their reputation”.

Most of the participants argued that their ethics precluded them from building slack in their budgets. Table III illustrates their comments about ethics. S3 said, “how can I cheat someone who trusts me?”, which suggests that according to his ethics he could

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<th>Superiors’ experience</th>
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<td>S2</td>
<td>“Superiors’ experience precludes or diminishes use of subordinates’ private information as a source of power”</td>
</tr>
<tr>
<td>SDM</td>
<td>“Top management (Chairman of B.O.D) experience prevents that”</td>
</tr>
<tr>
<td>GM</td>
<td>“Superiors experience decreases subordinates’ propensity to create budgetary slack”</td>
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<tr>
<td>BGM</td>
<td>“More than 25 years in setting budgets”</td>
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<td>BGM</td>
<td>“They respect their employment history”</td>
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<tr>
<td>GM</td>
<td>“Reputation may prevent that”</td>
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<tr>
<td>DSM</td>
<td>“They will lose their reputation”</td>
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<tr>
<td>Chair</td>
<td>“Employee history is considered in their evaluation”</td>
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<table>
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<tr>
<th>Research participants</th>
<th>Ethics</th>
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<tbody>
<tr>
<td>S3</td>
<td>“How can I cheat someone who trusts me?”</td>
</tr>
<tr>
<td>SDM</td>
<td>“There are constraints to do that, like the departmental manager’s ethics”</td>
</tr>
<tr>
<td>GM</td>
<td>“There is a difference between the ability to do something and doing it”</td>
</tr>
<tr>
<td>Chair</td>
<td>“Ethics and other factors can reduce budgetary slack”</td>
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</table>
not create slack as a result of his participation in setting the budget. Consistently, the Chair confirmed that ethics is one factor that can diminish or reduce budgetary slack creation. He said, “ethics and other factors can reduce budgetary slack”.

**Personal and contextual factors**

Behavioural factors can prevent subordinates from using their private information in creating budgetary slack. Their reputation obligates them to communicate all their private information to their superiors. This is consistent with Stevens (2002), who states that there is a negative association between the reputation concerns and level of information asymmetry. Superiors’ experience is another example of a personal factor that can reduce the information gap between superiors and subordinates. Subordinates were keen to reveal all or some of their private information, when they know that their superiors had years of experience, they could determine whether subordinates retained information or not.

Most of our participants argued that their ethics prevented them from cheating their superiors. Thus, even if there was an information asymmetry, subordinates’ ethics appeared to prevent them from using it to create budgetary slack. This is consistent with Stevens (2002), who found from his laboratory experiment that there is a negative relationship between ethical concerns and slack. Also Evans* et al.* (2001) found that subjects often sacrifice wealth in order to make honest reports. In addition, there are contextual factors that may also prevent subordinates from using private information as a power source. Due to the ownership structure in this particular case, there is legal accountability for any manager who uses his/her private information in setting a lower performance budget.

Contextual factors can reduce the level of information asymmetry. Since this company is a publicly owned company, each manager is required to submit a monthly report which covers all the important aspects in his department, thus reducing information asymmetry. Also, due to the nature of the industry and its strategic importance to the government, transparency is essential for this sector due to the level of government scrutiny. So the ownership structure, public owned in this case, reduces the information gap between superiors and subordinates which in turn reduces the amount of budgetary slack creation. Thus, any effect that information asymmetry and budget emphasis might have on the creation of budgetary slack due to participation is eliminated by other behavioural and contextual factors in this case. This emphasises the complex interrelationship between various factors that cannot be explained by positivist studies.

The most surprising finding from our study was that whilst all interviewees maintained there was no dysfunctional budget behaviour in their organisation, they all admitted to preparing two budgets, to deal with uncertainties by providing a “cushion” of protection from adverse environmental conditions, with widespread knowledge that this practice was taking place. It was not seen as “cheating” but as a sensible strategy in the context and circumstances. This fits with Merchant’s (1989) suggestion that superiors may accept slack to encourage coordination, motivation and innovation by subordinates.

It had become accepted as part of the culture, to build in this element of flexibility, within an allowed range. Van der Stede (2000) found that where more flexibility allows managers to think more long term, this may not be seen as dysfunctional. Our participants certainly held this view. Davila and Wouters (2005) found that under demanding conditions managers needed more flexibility to achieve non-financial goals.
That slack was allowed and even encouraged in the budgeting process, rather than being seen as dysfunctional was a revelation. It indicates the importance of the attitude to risk in the case organisation. Our study may only have scratched the surface in terms of exploring participants' risk attitude in budgetary control, but it was sufficient to include this factor in our conceptual model and reflect further on the parallels between the budget process and risk management.

Conceptual model

Figure 1 shows a proposed conceptual model that renames budgetary slack as budget risk management and positions this centrally with links between the budget-setting process and individual behavioural and contextual factors.

In the budget process cluster of constructs, we still have participation (from prior literature) as a relevant factor, but have changed information asymmetry to information sharing as this was spoken about in a more positive way by our participants. We leave in budget emphasis and reward scheme as relevant factors from prior literature and add flexibility, as this seems to be acknowledged by recent studies and fits with our understanding of the budget process in this case. In the area of individual behaviour, whilst superiors' experience still seems very relevant, especially in terms of ability to judge if the contingency built into the budget is reasonable, we endorse both ethics and reputation as important and add risk attitude as risk aversion seems to lead to more contingencies being considered and regarded as acceptable. In the area of context, it has long been acknowledged that firm size and industry sector would be expected to influence budget-setting behaviour (Otley, 1978). We have added ownership structure, company and national culture and extended environmental uncertainty to include market risk, from our case company data.

We do not speculate about the relative importance of these constructs or how each factor is interrelated with others, but we offer a richer, more complete picture of the multiple factors that may affect the way budgets are set and viewed, based on our rethinking of the phenomenon hitherto called budgetary slack.

Budget risk management

A great deal has been written on risk and risk management generally in the last 20 years, since the publication of the Cadbury Code (1992), but little has been directly
related to budgetary control. Risk management appeared for the first time in CIMA’s terminology only in 2005, defined as:

The process of understanding and managing the risks that the entity is inevitably subject to in attempting to achieve its corporate objectives (CIMA, 2005, p. 53).

If business risk is seen as the risk that corporate objectives are not achieved, then budget risk may be defined as the risk that performance will deviate from the budget due to planning rather than operating variances, which may arise from changes in the economic environment. Uncertainty in the budget-setting and control process has been studied in both a quantitative way (Otley and Berry, 1980) and a more qualitative way (Collier et al., 2007), but no link has been explicitly made between budget slack and risk management. Risk is an area of management control identified by Berry et al. (2009) as an emerging theme, worthy of further research.

The risk management process follows a six step process, which can be described as clarify objectives, identify risks, assess risk, decide on response, report and review (Institute of Risk Management (IRM) et al., 2002), which can be linked to the budgetary control process (Table IV).

The budget is the principal way in which the entity turns its corporate objectives into a financial plan which can be used as a yardstick against which to measure its performance. Variances from a budget when actual performance is measured can either be due to uncontrollable changes in the environment or variations in efficiency and effectiveness of the operating entity, deemed to be more controllable. When flexible budgeting is used, the budget is revised for changes in the volume of activity, leaving the variances explained by price fluctuations or operating efficiency. In a traditional manufacturing industry, this was a way of removing variations in sales performance from production budgets in an attempt to match performance measures with responsibility and control. However, in the oil industry, as can be seen from our case study, it is the price fluctuation that is largely outside managers’ control and the entity studied was mainly responsible for marketing and sales. It is therefore arguably the oil price that represents the biggest risk (or environmental uncertainty) in setting an achievable budget.

Table V shows participants comments which illustrate their experience and views on the budget process, but equally fit the stages of risk management using the IRM et al. (2002) framework. We found that slack is created, but not perceived negatively by managers, wherever they are in the organisational hierarchy.

The covert view of budget slack as a negative behaviour, adopted by early literature, was perceived by participants as unethical and inconsistent with Egyptian national culture. Managers did not recognise the notion of budgetary slack, though a “contingency” or “cushion” was created and was seen as entirely rational and

<table>
<thead>
<tr>
<th>Elements of risk management</th>
<th>Budgetary control</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Clarify organisational objectives</td>
<td>Set initial or draft budget</td>
</tr>
<tr>
<td>2. Identify and describe risks</td>
<td>Identify uncertain assumptions</td>
</tr>
<tr>
<td>3. Assess likelihood and impact of risks</td>
<td>Carry out what if? analysis</td>
</tr>
<tr>
<td>4. Decide and develop risk response action</td>
<td>Build slack or contingency into budget</td>
</tr>
<tr>
<td>5. Report risk (enter in risk register)</td>
<td>Measure performance against budget</td>
</tr>
<tr>
<td>6. Review (monitor progress)</td>
<td>Analyse and respond to variances from budget</td>
</tr>
</tbody>
</table>

Table IV. Risk management framework and the budget process
acceptable by both superiors and subordinates, as long as it was within an allowable range. These findings are consistent with more recent literature in taking a more positive view, and with risk management thinking.

Enterprise-wide risk management (ERM) is not just about identifying and assessing sources of business risk, but also developing a risk stance, based on the corporate risk appetite, which will be acceptable to stakeholders in the business. Managers responsible for corporate governance in state-owned enterprises might be expected to be more risk averse than those with quoted shares, as governments cannot divest when the risk levels become undesirable. We found managers in our case organisation to be

<table>
<thead>
<tr>
<th>Risk management</th>
<th>Budgetary control</th>
<th>Evidence from participants’ comments</th>
</tr>
</thead>
</table>
| 1. Clarify objectives | Draft budget | “Through participation we are asked to set initial budgets with reasonable figures that reflect our organisation objectives” (S1)
|  |  | “Subordinates must have a holistic view about the corporate objectives, and to be reflected in their budgets” (GM) |
|  |  | “We should consider uncertainties around any figure in preparing budgets” (S3) |
|  | Identify risks | Identify assumptions |
|  |  | “Any uncertain assumption about sales progress must be identified and analysed before setting our budgets” (SDM) |
|  | Assess risks | Do what if? analysis |
|  |  | “Next year we will employ a new cost reduction plan, so we should estimate low expense than the preceding year. But we will estimate the same amount of expenses, because we should assume the inefficiency risk for this plan” (S2) |
|  |  | “If a new sales strategy did not work, what will be our expected sales figure, we should assume this situation” (DM) |
|  | Decide on response | Agree budget/ contingencies |
|  |  | “We can accept budgetary slack, under certain amount, if it is assumed that a reasonable uncertainty about budget preparing process can exist. Budgetary slack can be considered one tool of hedging against future risk, especially in our sector” (BGM) |
|  |  | “I always submit a safely attainable budget, but safely does not mean understated budget, rather it means a budget that reflects the company’s real situation under future uncertainties” (DSM) |
|  |  | “Slack can be considered as a good thing and can be acceptable if it is within the allowed range and does not conflict with the company’s objectives and ambitions, also it must be as little as possible to reflect reasonable future risks” (Chair) |
|  |  | “If we did not consider risk (what you called slack) in our budgets, we will not able to attain our budgets. This will have a negative effect on our annual performance report” (S4) |
|  |  | “We will be blamed on not attaining our budgets, not in reporting high risks” (SDM) |
|  |  | “Reasonable variances from budgets are a tool to monitor subordinates’ performance” (Chair) |
|  |  | “Deviations from our budgets are used to monitor and have feedback about our progress” (S1) |

Table V. Evidence of link between risk management and budgetary control processes

acceptable by both superiors and subordinates, as long as it was within an allowable range. These findings are consistent with more recent literature in taking a more positive view, and with risk management thinking.

Enterprise-wide risk management (ERM) is not just about identifying and assessing sources of business risk, but also developing a risk stance, based on the corporate risk appetite, which will be acceptable to stakeholders in the business. Managers responsible for corporate governance in state-owned enterprises might be expected to be more risk averse than those with quoted shares, as governments cannot divest when the risk levels become undesirable. We found managers in our case organisation to be
fairly risk averse and thus more budgetary slack creation was both observed and seen as acceptable. Based on contingency theory, building in contingencies to budgets during times of high market uncertainty, where the probability of variances is greater, can therefore be seen as a sensible risk management practice.

Conclusions
If we were to stop portraying the creation of budgetary slack as a negative dysfunctional behaviour, as researchers working in the positivist paradigm have done and accept that practitioners might find it acceptable in managing budgets in an uncertain economic environment, more managers may be open about it. This requires a paradigm shift (Kuhn, 1970).

The main contribution of this paper is that it proposes that what was originally described as a negative behavioural phenomenon be rethought as a positive risk management strategy. Though one or two authors have viewed budgetary slack more positively, none has made the explicit link to risk management. We reposition budget slack in terms of budget risk management and suggest this is consistent with risk management thinking. This does not come simply from the unexpected finding in our small-scale study, although it may be argued that this is a form of contribution to theory, as Davis (1971) puts it when “what seems to be a bad phenomenon is in reality a good phenomenon”, but from the authors’ extensive discussions and conceptualisations of the phenomenon.

The evidence from this small study in a single organisation obviously cannot be generalised to the whole population. More research is needed in different contexts in order to discover whether managers may perceive this link between budget contingencies and risk management. Also further research may explore the ethical dimension of behaviour and its possible foundation in religious values and beliefs to see if this influences how building “contingencies” into budgets is perceived. This is needed more than ever in the conditions of environmental uncertainty we find ourselves in currently, especially in the region in which the study took place. It is suggested that more qualitative cases, perhaps using action research (Adams et al., 2006) or longitudinal studies are needed to fully explore the nature of interactions within our conceptual model and develop the concepts of budget risk management further.

Note
1. All managers interviewed in this organisation were male. There is little or no female participation in the management of oil companies in Egypt.

References


Institute of Risk Management (IRM), The Association of Insurance and Risk Managers (AIRMIC) and ALARM (2002), A Risk Management Standard, ALARM, London.


Appendix 1. Guided interview questions

Budget participation

- Do departmental managers receive goals from top management to guide the budget-setting process?
- Do departmental managers work with their superiors in preparing their budgets?
- Do superiors listen to department manager’s ideas about the budget-setting process?
• Does the new budget include changes that the department manager has suggested?
• Should departmental managers be satisfied with the final budget?

Information asymmetry
• Can departmental managers with some experience and knowledge set performance targets for their department just as they want?
• Are departmental managers able to obtain lower budget performance standards using the information about their department which is not accessible by their superior?
• Are departmental managers able to obtain excess resources for their department using the information about their department which is not accessible by their superior?
• Does private information benefit departmental managers as a power resource?

Budget emphasis
• Are departmental managers more likely to receive thanks and gratitude from their superiors when they attain their budgets?
• Do departmental managers receive a promotion more quickly when they attain their budgets?
• Is the budget performance of departmental managers considered an important factor in advancing their career?
• Do departmental managers get rewards more quickly when they attain their budgets?
• Will departmental managers receive a tighter budget in the next period when they attain their budget?

Propensity to create slack
• Do departmental managers submit a budget that can safely be attained?
• Do departmental manager sets two levels of budgets: one between himself and his subordinates and another between himself and his superior?
• Is slack in a budget good to do things that cannot be officially approved?
• Are superiors in good business times willing to accept a reasonable level of slack in their budget?

Supplementary questions
• Could you comment on the following in terms of the budget-setting process:
  – Superior’s experience.
  – Ethics.
  – Personal reputation.
  – How slack is viewed in the organization.
### Appendix 2

<table>
<thead>
<tr>
<th>Job title</th>
<th>Code</th>
<th>Age</th>
<th>Years of experience in organisation</th>
<th>Years in present position</th>
<th>Performance evaluated by</th>
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</thead>
<tbody>
<tr>
<td>Sales specialist</td>
<td>S1</td>
<td>26</td>
<td>3</td>
<td>3</td>
<td>Revenue</td>
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<tr>
<td>Sales specialist</td>
<td>S2</td>
<td>29</td>
<td>4</td>
<td>4</td>
<td>Revenue</td>
</tr>
<tr>
<td>Sales specialist</td>
<td>S3</td>
<td>25</td>
<td>2</td>
<td>2</td>
<td>Revenue</td>
</tr>
<tr>
<td>Sales specialist</td>
<td>S4</td>
<td>32</td>
<td>7</td>
<td>7</td>
<td>Revenue</td>
</tr>
<tr>
<td>Sales department manager</td>
<td>SDM</td>
<td>39</td>
<td>9</td>
<td>4</td>
<td>Revenue</td>
</tr>
<tr>
<td>Director sales manager</td>
<td>DSM</td>
<td>45</td>
<td>16</td>
<td>5</td>
<td>Revenue</td>
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<tr>
<td>General manager</td>
<td>GM</td>
<td>53</td>
<td>23</td>
<td>7</td>
<td>Revenue and expense</td>
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<tr>
<td>Chairman B.O.D</td>
<td>Chair</td>
<td>59</td>
<td>35</td>
<td>3</td>
<td>Revenue and expense</td>
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<td>(company C)</td>
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<td></td>
<td></td>
<td></td>
<td></td>
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<tr>
<td>Budget general manager</td>
<td>BGM</td>
<td>54</td>
<td>25</td>
<td>7</td>
<td>Revenue and expense</td>
</tr>
<tr>
<td>(parent company E)</td>
<td></td>
<td></td>
<td></td>
<td></td>
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</tr>
</tbody>
</table>

**Table AI.** Participant profiles

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